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Independent Auditor's Reports and Financial Statements of Treasury Governmental Fund

June 30, 2016



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## Independent Auditor's Report

Mr. Jamie M. Miller Executive Director Mississippi Department of Marine Resources Biloxi, Mississippi

### Report on the Financial Statements of Treasury Governmental Fund

We have audited the accompanying basic financial statements of the treasury governmental fund of the Mississippi Department of Marine Resources (MDMR), which are comprised of a balance sheet as of June 30, 2016, and a statement of revenues, expenditures and changes in fund balance for the year then ended, and the related notes to the basic financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the treasury governmental fund of Mississippi Department of



Mr. Jamie M. Miller Executive Director Mississippi Department of Marine Resources Page 2

Marine Resources as of June 30, 2016, and the respective changes in its financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in *Note 1*, the financial statements present only the treasury governmental fund and do not purport to, and do not present fairly the financial position of MDMR as of June 30, 2016, or the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matter**

### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on MDMR's treasury governmental fund basic financial statements, as a whole. The combining statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2017, on our consideration of MDMR's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MDMR's internal control over financial reporting and compliance.

BKD,LIP

Jackson, Mississippi February 6, 2017

## Balance Sheet of Treasury Governmental Fund June 30, 2016

Assets	
Cash	\$ 42,265,083
Receivables	561,385
Due from other governments	3,229,918
Due from other funds	976,613
Total assets	\$ 47,032,999
Liabilities and Fund Balance	
Liabilities	
Accounts payable	\$ 2,238,375
Cash payments in excess of available balance	1,445,099
Due to other funds	229,527
Due to other governments	4,843,219
Funds held for others	20,397
Unearned federal revenues	1,169,783
Total liabilities	9,946,400
Fund Balance	
Restricted for Marine Resources	38,848,987
Unassigned	(1,762,388)
Total fund balance	37,086,599
Total liabilities and fund balance	\$ 47,032,999

## Statement of Revenues, Expenditures and Changes in Fund Balance of Treasury Governmental Fund Year Ended June 30, 2016

Revenues	
State appropriation/allotment	\$ 1,126,787
Federal grant revenue	12,506,966
Other grant or contractual revenues	2,960,288
Rental of state property	7,850,593
Gasoline tax	3,050,000
License and permit sales	1,316,003
Fines and penalties	30,724
Donations	20,200
Interest income	428,811
Other income	433,194
Total revenues	29,723,566
Expenditures	
Salaries	8,665,645
Travel	137,863
Contractuals	6,064,967
Commodities	1,951,163
Capital outlay	1,834,305
Subsidies	17,394,547
Cost allocation reimbursement, net	17,217
Total expenditures	36,065,707
Excess of Revenues Under Expenditures	(6,342,141)
Other Financing Sources (Uses)	
Bond proceeds	6,720,000
Transfers in (out), net	(1,329,418)
	5,390,582
Net Changes in Fund Balance	(951,559)
Fund Balance, Beginning of Year	38,038,158
Fund Balance, End of Year	\$ 37,086,599

### Note 1: Significant Accounting Policies

### **Background Information**

Mississippi Department of Marine Resources (MDMR), an agency of the State of Mississippi, utilizes a single treasury governmental fund for external financial reporting. It utilizes 11 different internal funds at present with different uses of funds.

- A. **Appropriations Fund or General Fund** (Fund 2245000000): This fund receives appropriations each year from the Legislature.
- B. **Seafood Fund** (Fund 3345000000): This fund accounts for operating funds supporting a majority of MDMR operations that are not funded by federal grants. Funding sources include off-road fuel taxes, nonfederal grants, contracts, license sales, permitting, etc.). This fund also holds the balances of MDMR's "Obligated Funds," which are received for specific legislative or contractual purposes that are restricted only for those uses (examples include Coastal Preservation, Shell Retention and Artificial Reef).
- C. **Tidelands Trust Fund** (Fund 3345200000): This fund is used to account for the lease of Mississippi water bottoms.
- D. **MDMR Federal Clearing Fund** (Fund 5345000000): This is a reimbursable fund set up to recover any funds spent on federal grants. The only grant programs that are included in this fund are those which are pure reimbursement programs, thus facilitating the reconciliation of the account and creating improved transparency of the status of reimbursements from the federal government. Funds that are not true federal grants or reimbursements are contained in the Seafood Fund.
- E. **BP Oil Spill 2010 Fund** (Fund 5349B00000): These funds are the residual funds remaining from the block grants that we received from BP immediately after the oil spill of 2010. The balance of this fund was transferred into the Seafood Fund during fiscal year 2015.
- F. Bond Funds (Funds 6349A00000, 6349C00000, 6344900000, 6349H00000 and 6349000100): These funds hold proceeds from state bond issuances. MDMR makes twice annual repayments to the Office of the State Treasurer out of the Tidelands Trust Fund for these bond obligations. These bond payments are classified as transfers in the accompanying financial statements. Per the bond agreements, the monies "shall be disbursed, in the discretion of the department, to provide funds to purchase real property and pay the cost of administration and personnel expenses, necessary equipment and repairs, renovation and construction of facilities necessary for the improvement of the marine resources of the state; however, operational expenses authorized to be paid under this act shall not exceed three percent (3%) of the total amount of bonds issued under this act."

G. NFWF Fund (Fund 5345100000): This fund was instated during fiscal year 2015 to capture revenues and expenditures from projects related to the BP Oil Spill Settlement, which was settled in 2015 for distribution to the Gulf States. This money was awarded from British Petroleum to the National Fish and Wildlife Foundation, who awarded funds to the Mississippi Department of Environmental Quality, who then awarded funds to MDMR. These funds are to be used in two categories: Economic Development and Restoration Efforts.

These funds represent the combined treasury governmental fund selected for audit by the State of Mississippi, Office of the State Auditor, and the accompanying presentation does not purport to present the financial position and changes in financial position of MDMR.

### **Basis of Presentation**

The accompanying fund financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board.

### Account Classifications

The account classifications used in the financial statements conform to the broad classifications recommended in *Governmental Accounting, Auditing and Financial Reporting,* as issued by the Government Finance Officers Association.

### **Fund Accounting**

The financial activities of the treasury governmental fund are recorded internally in individual funds and account groups used to report financial position and changes in financial position. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions relating to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts, segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with specific regulations, restrictions or limitations.

#### **Basis of Accounting/Measurement Focus**

The treasury governmental fund is accounted for on a flow of current financial resources measurement focus. This focus measures financial resources available to the entity in the near future as a result of transactions and events of the fiscal period reported. The modified accrual basis of accounting is utilized. Under this method, revenues are recognized when they become measurable and available, and expenditures are recognized at the time liabilities are incurred.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures and other changes in fund balances during the reporting period. Actual results could differ from those estimates.

### Cash and Cash Equivalents

Cash includes cash on hand and demand deposits. All short-term, highly liquid investments that are readily convertible to cash (generally with a maturity of three months or less) are considered cash equivalents. At June 30, 2016, there were no cash equivalents.

### Interfund Receivables/Payables

Transactions between funds that are representative of short-term lending/borrowing arrangements and transactions that have not resulted in the actual transfer of cash at the end of the fiscal year are referred to as "due from or due to other funds." Noncurrent portions of interfund receivables/ payables are reported as "advances to or advances from other funds."

### Fund Balance

The fund balance for MDMR's governmental type fund can be displayed in five components.

- *Nonspendable* Amounts that are not in a spendable form or are required to be maintained intact, such as inventories.
- **Restricted** Amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.
- *Committed* Amounts that can be used only for the specific purposes determined by a formal action of the Mississippi Legislature.
- *Assigned* Amounts intended to be used by the government for specific purposes. In governmental funds other than the General Fund, assigned fund balances represent the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.
- **Unassigned** The residual classification for the General Fund includes all amounts not contained in the other classifications. The unassigned classification is also used to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The fund balance for the funds included in these financial statements is considered restricted for marine resource purposes. Restrictions may be changed or lifted only with the consent of resource providers.

### Note 2: Cash and Other Deposits

Custodial risk is the risk that in the event of bank failure, a government's deposits may not be returned. MDMR's deposit policy for protection of custodial risk is handled under a statewide collateral program. The collateral for public entities' deposits in financial institutions is held by the depository bank in the name of the State Treasurer under a program established by the Mississippi State Legislature and is governed by Section 27-105-5, Miss. Code Ann. (1972). Under this program, the entities' funds are protected through a collateral pool administered by the State Treasurer. Financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation.

### Note 3: Interfund Receivables, Payables and Transfers

All interfund receivables and payables at June 30, 2016, were due to or due from funds of other agencies of the State of Mississippi outside of MDMR.

For the year ended June 30, 2016, all interfund transfers were transferred to funds of other agencies of the state of Mississippi outside of MDMR.

### Note 4: Bond Proceeds

During 2016, the State of Mississippi issued \$182,595,000 in tax-exempt general obligation bonds referred to as Series 2015F Bonds. The bonds bear interest at rates between 3.0% and 5.0%. MDMR received \$6,720,000 of these bond proceeds for the purchase of real property and to provide for the costs of administration and personnel expenses, necessary equipment and repairs, and renovation and construction of facilities necessary for the improvement of the marine resources of the State of Mississippi.

The State of Mississippi has designated the Office of the State Treasurer to serve as paying agent, transfer agent and registrant of the Series 2015F Bonds. The Series 2015F Bonds are secured by a pledge of the full faith and credit of the State of Mississippi.

### Note 5: Defined Benefit Pension Plan

MDMR participates in the Public Employees' Retirement System of Mississippi (PERS) a costsharing, multiple-employer defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Benefit provisions are established by state law and may be amended only by the State of Mississippi Legislature. PERS issues a publicly available financial report that includes financial statements and required supplementary information. This information may be obtained by contacting PERS.

During fiscal year 2016, PERS members were required to contribute 9% of their annual covered salary, and MDMR is required to contribute at an actuarially determined rate, which was 15.75% of annual covered payroll. The contribution requirements of PERS members are established and may be amended only by the State of Mississippi Legislature. MDMR's contributions are made at the agency level; therefore, information is not available on contributions by specific funds.

### Note 6: Contingencies

### Litigation

In the normal course of business, MDMR is, from time to time, subject to allegations that may or do result in litigation. MDMR evaluates such allegations by conducting investigations to determine the validity of each potential claim. Based upon the advice of legal counsel, management records an estimate of the amount of ultimate expected loss, if any, for each. Events could occur that would cause the estimate of ultimate loss to differ materially in the near term. No estimate for loss is recorded at June 30, 2016.

**Supplemental Information** 

## Combining Balance Sheet of Treasury Governmental Fund June 30, 2016

	General 2245000000	Ser 06D DMR - Equipment and Facilities 6344900000	Seafood 3345000000	Tidelands Trust 3345200000	Bond Equipment 6349A00000	•	Ser 11A DMR Equipment and Facilities 0 6349C00000	Federal Clearing	DMR Bond Proceeds 2012H 6349H00000	DMR Bond Proceeds 2015F 6349000100	NFWF 5345100000	Total
Assets												
Cash	\$-	\$ -	\$ 6,496,619	\$27,375,305	\$-	\$-	\$ 4,506	\$-	\$ 1,635,906	\$ 6,752,747	\$-	\$ 42,265,083
Receivables	-	-	561,105	280	-	-	-	-	-	-	-	561,385
Due from other governments	-	-	-	-	-	-	-	2,754,263	-	-	475,655	3,229,918
Due from other funds		-	296,184	5,338	-	-	-	-	-	1,307	673,784	976,613
Total assets	\$ -	\$ -	\$ 7,353,908	\$ 27,380,923	\$ -	\$ -	\$ 4,506	\$ 2,754,263	\$ 1,635,906	\$ 6,754,054	\$ 1,149,439	\$ 47,032,999
Liabilities and Fund Balance Liabilities												
Accounts payable	\$ -	\$ -	\$ 419,436	\$ 323,573	\$ -	\$-	\$ 24,888	\$ 1,286,511	\$ 160,742	\$ -	\$ 23,225	\$ 2,238,375
Cash payments in excess of												
available balance	-	-	-	-	-	-	-	586,218	-	-	858,881	1,445,099
Due to other funds	-	-	229,245	282	-	-	-	-	-	-	-	229,527
Due to other governments	-	-	161,482	2,403,547	-	-	-	1,453,757	558,000	-	266,433	4,843,219
Funds held for others	-	-	20,397	-	-	-	-	-	-	-	-	20,397
Unearned federal revenues		-	-	-	-	-	-	1,169,783	-	-	-	1,169,783
Total liabilities			830,560	2,727,402			24,888	4,496,269	718,742		1,148,539	9,946,400
Fund Balance												
Restricted for Marine Resources	-	-	6,523,348	24,653,521	-	-	-	-	917,164	6,754,054	900	38,848,987
Unassigned		-				-	(20,382)	(1,742,006)		-	-	(1,762,388)
Total fund balance		-	6,523,348	24,653,521	-	-	(20,382)	(1,742,006)	917,164	6,754,054	900	37,086,599
Total liabilities and fund balance	\$ -	\$ -	\$ 7,353,908	\$ 27,380,923	\$ -	\$ -	\$ 4,506	\$ 2,754,263	\$ 1,635,906	\$ 6,754,054	\$ 1,149,439	\$ 47,032,999

### Combining Statement of Revenues, Expenditures and Changes in Fund Balance of Treasury Governmental Fund Year Ended June 30, 2016

	General 2245000000	Ser 06D DMR - Equipment and Facilities 6344900000	Seafood 3345000000	Tidelands Trust 3345200000	Bond Equipment 6349A00000		Ser 11A DMR Equipment and Facilities 0 6349C00000	MDMR Federal Clearing 5345000000	DMR Bond Proceeds 2012H 6349H00000	DMR Bond Proceeds 2015F 6349000100	NFWF 5345100000	Total
Revenues												
State appropriation/allotment	\$ 1,126,787	\$-	\$-	\$ -	\$-	\$-	\$ -	\$-	\$-	\$-	\$-	\$ 1,126,787
Federal grant revenue	-	-	-	-	-	-	-	12,506,966	-	-	-	12,506,966
Other grant or contractual revenues	-	-	1,523,695	-	-	-	-	-	-	-	1,436,593	2,960,288
Rental of state property	-	-	-	7,850,593	-	-	-	-	-	-	-	7,850,593
Gasoline tax	-	-	3,050,000	-	-	-	-	-	-	-	-	3,050,000
License and permit sales	-	-	1,316,003	-	-	-	-	-	-	-	-	1,316,003
Fines and penalties	-	-	30,724	-	-	-	-	-	-	-	-	30,724
Donations	-	-	20,200	-	-	-	-	-	-	-	-	20,200
Interest income	-	-	82,517	290,087	-	-	4,088	-	18,065	34,054	-	428,811
Other income	-	-	340,346	2,530	-	-	-	90,318	-	-	-	433,194
Total revenues	1,126,787	-	6,363,485	8,143,210	-	-	4,088	12,597,284	18,065	34,054	1,436,593	29,723,566
Expenditures												
Salaries	1,126,785	-	5,176,609	634,732	-	-	-	1,714,754	-	-	12,765	8,665,645
Travel	-	-	92,440	18,600	-	-	-	26,823	-	-	-	137,863
Contractuals	-	-	2,368,145	1,227,409	-	-	54,321	1,634,246	25,477	-	755,369	6,064,967
Commodities	2	-	412,733	365,817	-	-	108,229	981,911	21,665	-	60,806	1,951,163
Capital outlay	-	-	1,016,609	106,885	-	-	33,838	378,067	282,661	-	16,245	1,834,305
Subsidies	-	-	339,892	7,444,058	-	-	625,255	7,917,928	729,867	-	337,547	17,394,547
Cost allocation reimbursement		-	(1,524,102)	419,850	-	-	-	868,508	-	-	252,961	17,217
Total expenditures	1,126,787	-	7,882,326	10,217,351	-	-	821,643	13,522,237	1,059,670	-	1,435,693	36,065,707
Excess of Revenues Over (Under) Expenditures		-	(1,518,841)	(2,074,141)	-	-	(817,555)	(924,953)	(1,041,605)	34,054	900	(6,342,141)
Other Financing Sources (Uses)												
Bond proceeds	-	-	-	-	-	-	-	-	-	6,720,000	-	6,720,000
Transfers in (out)	-	(30)	(232,226)	(953,521)	(62)	-	(90,205)	-	(53,374)	-	-	(1,329,418)
		(30)	(232,226)	(953,521)	(62)	-	(90,205)	-	(53,374)	6,720,000	-	5,390,582
Net Changes in Fund Balance	-	(30)	(1,751,067)	(3,027,662)	(62)	-	(907,760)	(924,953)	(1,094,979)	6,754,054	900	(951,559)
Fund Balance, Beginning of Year		30	8,274,415	27,681,183	62		887,378	(817,053)	2,012,143	-	-	38,038,158
Fund Balance, End of Year	\$-	\$-	\$ 6,523,348	\$ 24,653,521	\$-	\$-	\$ (20,382)	\$ (1,742,006)	\$ 917,164	\$ 6,754,054	\$ 900	\$37,086,599



### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance With Government Auditing Standards

Mr. Jamie M. Miller Executive Director Mississippi Department of Marine Resources Biloxi, Mississippi

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the treasury governmental fund of the Mississippi Department of Marine Resources (MDMR), which are comprised of a balance sheet as of June 30, 2016, and a statement of revenues, expenditures and changes in fund balance for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated February 6, 2017, which contained an *Emphasis of Matter* paragraph regarding the financial statements.

### Internal Control Over Financial Reporting

Management of MDMR is responsible for establishing and maintaining effective internal control over financial reporting (internal control). In planning and performing our audit of the financial statements, we considered MDMR's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of MDMR's internal control. Accordingly, we do not express an opinion on the effectiveness of MDMR's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of MDMR's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Mr. Jamie M. Miller Executive Director Mississippi Department of Marine Resources Page 13

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether MDMR's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to MDMR's management in a separate letter dated February 6, 2017.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of MDMR's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering MDMR's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BKD,LIP

Jackson, Mississippi February 6, 2017