### OFFICE OF THE STATE AUDITOR REPORT NOTE:

Section 7-7-211, Mississippi Code Annotated (1972) gives the Office of the State Auditor the authority to audit, with the exception of municipalities, any governmental entity in the state. In the case of municipalities, Section 21-35-31, Mississippi Code Annotated (1972) requires municipalities to obtain an annual audit performed by a private CPA firm and submit that audit report to the Office of the State Auditor. The Office of the State Auditor files these audit reports for review in case questions arise related to the municipality.

As a result, the following document was not prepared by the Office of the State Auditor. Instead, it was prepared by a private CPA firm and submitted to the Office of the State Auditor. The document was placed on this web page as it was submitted and no review of the report was performed by the Office of the State Auditor prior to finalization of the report. The Office of the State Auditor assumes no responsibility for its content or for any errors located in the document. Any questions of accuracy or authenticity concerning this document should be submitted to the CPA firm that prepared the document. The name and address of the CPA firm appears in the document.

### CITY OF BROOKHAVEN, MISSISSIPPI

AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2021

### CITY OF BROOKHAVEN, MISSISSIPPI

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## CITY OF BROOKHAVEN, MISSISSIPPI FINANCIAL SECTION



### LOWERY, PAYN, LEGGETT & BELLIPANNI

CERTIFIED PUBLIC ACCOUNTANTS

Members of: Mississippi Society of CPAs American Institute of CPAs

#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and Board of Aldermen City of Brookhaven, Mississippi

#### **Opinions**

207 South Railroad Ave.

PHONE (601) 833-1456

FAX (601) 833-9896

Brookhaven, Mississippi 39601

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brookhaven, Mississippi, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Brookhaven, Mississippi's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brookhaven, Mississippi, as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Brookhaven, Mississippi, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Brookhaven, Mississippi's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Brookhaven, Mississippi's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Brookhaven, Mississippi's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Schedule, the Schedule of the City's Proportionate Share of the Net Pension Liability, the Schedule of the City's Contributions, and the corresponding notes be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



CERTIFIED PUBLIC ACCOUNTANTS

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Schedule of Surety Bonds for City Officials, the Schedule of Long-Term Debt, and the Computation of Legal Debt Margin, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Lowery, Payn, Leggett & Bellipanni, CPAs

Lowery Payn Leggets + Belipanni CPAs

Brookhaven, Mississippi

February 19, 2024

# CITY OF BROOKHAVEN, MISSISSIPPI MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Brookhaven's (the "City") financial performance provides an overview of the City's financial activities for the fiscal year ended September 30, 2021. Readers should also review the basic financial statements and disclosures to enhance their understanding of the City's financial performance.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2021 by \$33,719,010 (net position); this amount represents an increase of \$1,074,936 from fiscal year 2020. Of this amount, the unrestricted net position showed a deficit balance of (\$9,325,709).
- Total assets increased \$4,288,616 from 2020.
- Total liabilities decreased \$2,849,677 from 2020.
- The City had \$20,358,722 in total revenues. Property tax revenues account for \$5,099,605 or 25% of total revenues. Sales and tourism taxes account for \$6,658,874 or 33% of total revenues. Charges for services account for \$4,839,992 or 24% of total revenues. The remainder of revenue is from federal and state grants, franchise taxes, and other sources and accounts for \$3,760,251 or 18% of total revenues.
- The City had \$19,283,786 in total expenditures, which represents a decrease of \$124,437 or 0.64% over the prior fiscal year. Expenditures of \$6,645,653 were offset by grants and charges for services. General revenues of \$13,713,069 were adequate to provide for the remainder of the expenditures, resulting in an increase in net position of \$1,074,936.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City of Brookhaven, Mississippi's basic financial statements, which are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements, and 4) required supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements presented on pages 14 and 15 are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The **Statement of Net Position** presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The **Statement of Activities** presents information showing the government's net position changes during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The government activities include general government, police administration, municipal court, fire administration, building inspection, city streets, traffic department, airport and cemetery. Business-type activities include water and sewer utilities and solid waste management. Fiduciary activities such as the Separate School District Fund are not included in the government-wide statements since these assets are not available to fund City programs.

The City's financial reporting includes the funds of the City (primary government) and organizations for which the City is accountable (component units). Some of these legally separate organizations operate like City departments. This type organization is blended into the primary government for financial reporting purposes. An example of a blended organization would be the Brookhaven Airport Authority. Other component units operate more independently or provide services directly to the citizens though the City remains accountable for their activities. These organizations, such as the City of Brookhaven Parks and Recreation Commission are reported separately from the primary government though included in the City's overall reporting entity. More comprehensive information about the City's component unit can be found in Note 1 in the notes to the financial statements.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, which is considered to be a major fund. All other funds are considered non-major and are presented in a single column. The governmental fund financial statements are presented on pages 16 through 19.

The City adopts an annual budget. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with its budget on page 46.

**Proprietary funds:** The City maintains one type of proprietary fund – an enterprise fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses the enterprise fund to account for water and sewer utilities and solid waste operations. The funds are primarily serviced through user fees.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements are presented on pages 20 through 22.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because resources of those funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City used eight fiduciary funds consisting of the special unemployment fund, health insurance fund, police comfort bears fund, depot restoration fund, separate school district tax fund, land redemption fund, accounts payable clearing fund, and payroll clearing fund. The combined fiduciary financial statements can be found on page 23.

Notes to the Financial Statements

The notes, presented on pages 24 through 44, provide additional narrative and tabular information that is essential to obtain a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budgetary control and pensions on pages 45 through 52.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the government's financial position. As of September 30, 2021, the assets and deferred outflows of the City exceeded its liabilities and deferred outflows by \$33,719,010.

One of the largest portions of the City's net position, \$40,548,415 (120%), reflects its accumulation of funds to invest in capital assets (land, buildings, machinery and equipment, etc.). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources because the capital assets themselves cannot be used to liquidate these liabilities.

The following table presents a summary of the City's net position for the fiscal years ended September 30, 2021 and 2020:

	_	Governmen	tal Activities	<b>Business-ty</b>	pe Activities	Total		
		2021	2020	2021	2020	2021	2020	
Assets	_							
Current and other assets	\$	12,196,819	8,607,718	5,177,500	5,160,604	17,374,319	13,768,322	
Capital assets, net		34,199,844	32,918,305	19,710,214	20,361,806	53,910,058	53,280,111	
Restricted assets	_	-	-	478,155	425,483	478,155	425,483	
Total Assets		46,396,663	41,526,023	25,365,869	25,947,893	71,762,532	67,473,916	
<b>Deferred Outflows</b>	_	1,225,006	1,062,265	206,428	151,060	1,431,434	1,213,325	
Liabilities								
Current and other liabilities		1,312,894	959,001	1,513,842	1,564,026	2,826,736	2,523,027	
Net pension liability		11,277,315	15,028,765	1,433,860	2,007,012	12,711,175	17,035,777	
Long-term debt	_	3,381,586	1,697,370	8,809,149	9,322,149	12,190,735	11,019,519	
Total Liabilities		15,971,795	17,685,136	11,756,851	12,893,187	27,728,646	30.578.323	
Deferred Inflows	_	11,072,463	5,388,152	673,847	76,692	11,746,310	5,464,844	
Net Position								
Net investments in capital assets		30,155,111	30,757,518	10,393,304	10,539,892	40,548,415	41,297,410	
Restricted		1,846,615	892,351	649,689	202,596	2,496,304	1,094,947	
Unrestricted		(11,424,315)	(12,134,869)	2,098,606	2,386,586	(9,325,709)	(9,748,283)	
Total Net Position	\$	20,577,411	19,515,000	13,141,599	13,129,074	33,719,010	32,644,074	

The City's total assets increased \$4,288,616 during 2021 with governmental activities showing an increase of \$4,870,640 and business-type activities showing a decrease of \$582,024.

The City's total liabilities decreased \$2,849,677 during 2021 with governmental activities showing a decrease of \$1,713,341 and business-type activities showing a decrease of \$1,136,336.

The City's net position increased \$1,074,936 for the year ended September 30, 2021.

#### **Additional Information on Unrestricted Net Position**

In connection with the standards on accounting and financial reporting for pensions, management presents the following additional information:

Pension Effect on Net Position, excluding Discretely Presented Compone	nt Uni	ts
Total unrestricted net position (deficit)	\$	(9,325,709)
Less: unrestricted deficit in net position resulting from recognition of GASB 68 & 71	_	16,454,627
Unrestricted net position, exclusive of the net pension liability effect	\$	7,128,918

The following table presents a summary of the changes in net position for the fiscal years ended September 30, 2021 and 2020:

		<b>Governmental Activities</b>		Business-typ	oe Activities	Total		
	_	2021	2020	2021	2020	2021	2020	
Program Revenues								
Charges for services	\$	300,265	265,342	4,539,727	4,484,689	4,839,992	4,750,031	
Grants and contributions		1,805,661	428,116	-	500,000	1,805,661	928,116	
General Revenues								
Property taxes		5,099,316	5,195,651	289	682	5,099,605	5,196,333	
Sales and tourism taxes		6,658,874	6,137,435	-	-	6,658,874	6,137,435	
Other taxes and other income	_	1,331,097	1,830,236	623,493	20,109	1,954,590	1,850,345	
Total Revenues		15,195,213	13,856,780	5,163,509	5,005,480	20,358,722	18,862,260	
Program Expenses								
General government		3,463,249	2,696,993	-	-	3,463,249	2,696,993	
Police administration		3,288,165	3,275,691	-	-	3,288,165	3,275,691	
Municipal court		228,642	253,720	-	-	228,642	253,720	
Fire administration		2,885,178	2,681,770	-	-	2,885,178	2,681,770	
Building inspection		137,371	124,365	-	-	137,371	124,365	
City streets		1,988,720	2,034,670	-	-	1,988,720	2,034,670	
Traffic department		149,299	139,930	-	-	149,299	139,930	
Airport		249,303	281,334	-	-	249,303	281,334	
Cemetery		253,244	277,283	-	-	253,244	277,283	
Interest on long-term debt		103,635	59,663	215,093	177,328	318,728	236,991	
Support appropriations		1,377,342	1,362,568	-	-	1,377,342	1,362,568	
Pension expense		8,654	1,010,223	1,322	251,080	9,976	1,261,303	
Water and sewer		-	-	3,235,947	3,151,907	3,235,947	3,151,907	
Solid waste	_	-	-	1,698,622	1,629,698	1,698,622	1,629,698	
Total Expenses	_	14,132,802	14,198,210	5,150,984	5,210,013	19,283,786	19,408,223	
Increase (Decrease) in Net Position	\$_	1,062,411	(341,430)	12,525	(204,533)	1,074,936	(545,963)	

The City's governmental activities continue to be funded by sources other than property taxes, which comprise 34% of the total revenues. The other major revenue sources were sales and tourism taxes (44%), charges for services (2%), and grants, contributions, and other taxes and income (20%). The major expense activities were general government, police administration, fire administration, city streets, and support appropriations, which comprise 25%, 23%, 20%, 14%, and 10%, of total expenses, respectively.

Business-type activities are accounted for similar to businesses and are primarily supported by user fees. The City makes every effort to keep these fees as low as possible.

#### **FUND FINANCIAL ANALYSIS**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of governmental fund reporting is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As the year ended, the City's governmental funds reported a combined fund balance of \$5,122,676, an increase of \$1,528,779.

The only governmental funds that met the requirements for being reported as a major fund were the General Fund and the American Rescue Plan Act Fund. All remaining governmental funds were combined and reported as other governmental funds.

#### **Major Fund Budgeting Highlights**

The City's budget is prepared according to Mississippi law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. One of the most significant budgeted funds is the General Fund.

During the course of 2021, the City amended its General Fund budget. All recommendations for budget changes come from the City Clerk and are presented to the Mayor and Board of Aldermen for ordinance enactment on the change. The City does not allow budget changes that modify line items with departments without board approval. With the General Fund supporting many of the major activities such as the police and fire departments, as well as most legislative and executive activities, the General Fund is monitored closely looking for possible revenue shortfalls or over-spending by individual departments.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of 2021, the City had \$53,910,058 invested in a broad range of capital assets, including police, fire, solid waste equipment, and highways and streets. This amount represents a net decrease (including additions, deletions and adjustments) of \$629,947 or 1% over the prior year.

The following table illustrates the City's capital assets, net of accumulated depreciation, as of September 30, 2021 and 2020:

	_	<b>Governmental Activities</b>		<b>Business-typ</b>	e Activities	Total		
	_	2021	2020	2021	2020	2021	2020	
Land and land improvements	\$	6,441,456	6,441,456	84,499	84,499	6,525,955	6,525,955	
Construction in progress		1,287,104	1,821,840	87,065	97,833	1,374,169	1,919,673	
Buildings		7,994,679	6,804,338	-	-	7,994,679	6,804,338	
Improvements		15,342,263	15,019,112	-	-	15,342,263	15,019,112	
Machinery and equipment		3,134,342	2,831,559	143,407	219,181	3,277,749	3,050,740	
Plant and systems	_	=	-	19,395,243	19,960,293	19,395,243	19,960,293	
Totals	\$	34,199,844	32,918,305	19,710,214	20,361,806	53,910,058	53,280,111	

More detailed information about the City's capital assets is presented in Note 8 of the Notes to the Financial Statements.

#### **Long-Term Debt**

At the end of 2021, the City had \$13,479,614 in long-term debt. This amount represents a net increase of \$1,422,413 or 12% over the prior year. The following table illustrates the City's long-term debt as of September 30, 2021 and 2020:

	_	<b>Governmental Activities</b>		Business-type	Activities	Total			
	_	2021	2020	2021	2020	2021	2020		
~	Ф	2 0 4 2 0 0 0	1 465 000			2 0 42 000	1 467 000		
General obligation bonds	\$	2,943,000	1,465,000	-	-	2,943,000	1,465,000		
General obligation notes		374,649	489,635	-	-	374,649	489,635		
Revenue bonds		_	-	1,910,000	2,015,000	1,910,000	2,015,000		
Other loans		_	-	7,406,910	7,806,914	7,406,910	7,806,914		
Capital leases		727,084	206,152	-	-	727,084	206,152		
Accrued compensated absences		95,124	60,365	22,847	14,134	117,971	74,499		
Totals	\$	4,139,857	2,221,152	9,339,757	9,836,048	13,479,614	12,057,200		

More detailed information about the City's long-term liabilities is presented in Note 9 of the Notes to the Financial Statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's elected and appointed officials considered many factors when setting the fiscal year 2022 budget, tax rates, and fees that will be charged for the business-type activities. The total property tax millage rate of 38.4 mills was assessed for the fiscal year 2022.

As a result of the COVID-19 pandemic, the City did not see a significant decline in the major sources of revenue. These major sources are ad valorem taxes and sales taxes. However, due to the continuing pandemic, expenditures are expected to increase, with increased costs resulting from gas and oil, repairs and maintenance, utilities, and supplies expenses. Inflationary trends in the region are expected to compare favorably to national indices. All these factors were considered in preparing the City's budget for fiscal year 2022.

#### CONTACTING THE CITY'S FINANCE DEPARTMENT

This financial report is designed to provide the citizens, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need any additional information, contact the Mayor or City Clerk at 301 South First Street, Brookhaven, Mississippi, 39601 or P.O. Box 560, Brookhaven, Mississippi, 39602.

# CITY OF BROOKHAVEN, MISSISSIPPI BASIC FINANCIAL STATEMENTS

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	P			
	Governmental	Primary Governme Business-type		Component
	Activities	Activities	Total	Units
ACCETEC				
ASSETS Cash and cash equivalents	¢ 6.497.220	¢ 4.254.752	¢ 10.741.002	¢ 500.751
Accounts receivable	\$ 6,487,230	\$ 4,254,753	\$ 10,741,983	\$ 588,751
	90.251	567,641	567,641	13,645
Intergovernmental receivables Taxes receivable	80,351	276,360	356,711 5,590,562	-
	5,589,563	-	5,589,563	-
Other receivable	5,084	70.746	5,084	-
Inventories	34,591	78,746	113,337	-
Capital assets	C 441 45C	0.4.400	( 525 055	
Land and other improvements	6,441,456	84,499	6,525,955	-
Construction in progress	1,287,104	87,065	1,374,169	106 022
Other capital assets, net	26,471,284	19,538,650	46,009,934	106,832
Restricted assets:		1=0.1==	4=0.4	
Customer deposits		478,155	478,155	
Total Assets	46,396,663	25,365,869	71,762,532	709,228
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	1,225,006	206,428	1,431,434	97,445
<b>Total Deferred Outflows of Resources</b>	1,225,006	206,428	1,431,434	97,445
<u>LIABILITIES</u>				
Accounts payable and accrued expenses	477,719	210,149	687,868	11,547
Intergovernmental payables	25,000	271,409	296,409	-
Accrued interest expense	51,904	23,521	75,425	
Payable from restricted assets	31,904	23,321	73,423	-
Customer deposits		478,155	478,155	
Long-term liabilities - due within one year	-	4/0,133	4/0,133	-
Bonds, capital leases, notes and contracts	663,147	507,761	1,170,908	
Accrued compensated absences	95,124	22,847	1,170,908	21,366
	93,124	22,047	117,971	21,300
Long-term liabilities - due in more than one year:	2 201 506	9 900 140	12 100 725	
Bonds, capital leases, notes and contracts	3,381,586	8,809,149	12,190,735	752 902
Net pension liability <b>Total Liabilities</b>	11,277,315	1,433,860	12,711,175	753,802
Total Liabilities	15,971,795	11,756,851	27,728,646	786,715
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	4,501,039	673,847	5,174,886	296,817
Property tax for future reporting period	5,102,868	-	5,102,868	-
Unavailable revenue - federal grant	1,468,556	-	1,468,556	-
<b>Total Deferred Inflows of Resources</b>	11,072,463	673,847	11,746,310	296,817
NET POSITION				
Net investment in capital assets	30,155,111	10,393,304	40,548,415	106,832
Restricted for debt services	248,199	199,689	447,888	100,032
Restricted for capital projects	1,598,416	450,000	2,048,416	-
Unrestricted	(11,424,315)	2,098,606	(9,325,709)	(383,691)
Total Net Position	\$ 20,577,411	\$ 13,141,599	\$ 33,719,010	\$ (276,859)
1 Utal 1 Vet I Ushtiun	Ψ 40,3//,411	φ 15,141,599	φ 33,/17,010	φ (2/0,039)

The notes to the financial statements are an integral part of this statement.

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

							Net (Expense) Revenue and Changes in No						Position	
		Program Revenues			Primary Government									
				(	Operating		Capital							
		Charges fo	r	(	Grants and	Gı	rants and	Governmenta	l B	usiness-type			C	omponent
Functions/Programs	Expenses	Services		Co	ontributions	Cor	ntributions	Activities		Activities		Total		Units
Primary Government														
Governmental activities:														
General government	\$ 3,463,249	\$ 18	37	\$	1,292,568	\$	513,093	\$ (1,657,401	)		\$	(1,657,401)		
Police administration	3,288,165	4,56	66		-		-	(3,283,599	)			(3,283,599)		
Municipal Court	228,642	-			-		-	(228,642	)			(228,642)		
Fire administration	2,885,178	-			-		-	(2,885,178	)			(2,885,178)		
Building inspection	137,371	-			-		-	(137,371	)			(137,371)		
City streets	1,988,720	-			-		-	(1,988,720	)			(1,988,720)		
Traffic department	149,299	-			-		-	(149,299	)			(149,299)		
Airport	249,303	207,09	8		-		-	(42,205	)			(42,205)		
Cemetery	253,244	88,41	4		-		-	(164,830	)			(164,830)		
Interest on long term debt	103,635	-			-		-	(103,635	)			(103,635)		
Support appropriations	1,377,342	-			-		-	(1,377,342	)			(1,377,342)		
Pension expense	8,654	-			-		_	(8,654				(8,654)		
Total governmental activities	14,132,802	300,26	55		1,292,568		513,093	(12,026,876	_		(	(12,026,876)		
Business-type activities:														
Water and sewer	3,452,269	3,283,47			-		-		\$	(168,794)		(168,794)		
Solid waste	1,698,716	1,256,25	52		-		-	_		(442,464)		(442,464)		
Total business-type activities	5,150,985	4,539,72	27		-		-	=		(611,258)		(611,258)		
Total primary government	\$ 19,283,787	\$ 4,839,99	)2	\$	1,292,568	\$	513,093	\$(12,026,876	) \$	(611,258)	\$(	(12,638,134)		
G														
Component units: Parks and Recreation Commission	\$ 962,616	e 212.53	70	\$		\$							ď	(750.029)
		\$ 212,57	0	Ф	-	Э	-						\$	(750,038)
Brookhaven Tourism Council	\$ 1,342,416	\$ 212,57	70	\$	-	\$		=				,	ď	(379,800) (1,129,838)
Total component units	\$ 1,342,410	\$ 212,3	0	Ф	-	Ф		-				,	Ф	(1,129,030)
		General Re	ven	ues	:									
		Property t						\$ 5,099,316		289	\$	5,099,605	\$	-
		Sales and			m taxes			6,658,874		-		6,658,874		-
		Franchise	tax	es				451,272		-		451,272		-
		Other tax	es					41,990		-		41,990		-
		Licenses a	and	pe	rmits			157,133		-		157,133		-
		Fines and	for	feit	ures			122,329		-		122,329		-
		Grand gu	f					175,055		-		175,055		-
		Homestea	d re	eim	bursement			201,151		-		201,151		-
		Gain (loss	s) oı	n di	isposal of cap	oital	assets	52,316		-		52,316		-
		Interest in	con	ne				94,174		86,948		181,122		329
		Rental inc	com	ie				67,698		-		67,698		_
		Other inc						55,044		450,000		505,044		-
		Transfers						(87,065		86,545		(520)		1,254,734
		Total genera	l re	ven	ues and trans	sfers		13,089,287		623,782		13,713,069		1,255,063
		Change in n	et j	pos	ition			1,062,411		12,524		1,074,935		125,225
		Net Position	. b	ogi.	nnina			19,515,000		13,129,074		32,644,074		(402,084)
		Net Position		_	0			\$ 20,577,411		13,141,598	\$	33,719,009	\$	(276,859)
		0510101	,		8			, = =, = , , , , , , , , , , , , , , ,	Ŷ	-,,0	*		*	( 5,057)

#### CITY OF BROOKHAVEN, MISSISSIPPI BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2021

	General Fund	American Rescue Plan Act Fund	Other Governmental Funds	Total Governmental Funds
ASSETS	Ф 4.521.217	ф. 1.472.000	Ф 402.01 <i>5</i>	¢ (497.220
Cash and cash equivalents Receivables:	\$ 4,531,217	\$ 1,473,998	\$ 482,015	\$ 6,487,230
Sales tax	486,695	_	_	486,695
Property taxes	5,102,868	_	-	5,102,868
Due from other funds	80,351	_	_	80,351
Other	3,736	-	1,348	5,084
Inventories	34,591	-	-	34,591
<b>Total Assets</b>	10,239,458	1,473,998	483,363	12,196,819
LIABILITIES				
Accounts payable and accrued expenses	450,604	-	27,115	477,719
Due to other funds	· -	-	25,000	25,000
Total Liabilities	450,604		52,115	502,719
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - property taxes	5,102,868	-	_	5,102,868
Unavailable revenue - federal grant		1,468,556		1,468,556
<b>Total Deferred Inflows of Resources</b>	5,102,868	1,468,556		6,571,424
FUND BALANCES				
Nonspendable:				
Inventory	34,591	-	-	34,591
Restricted:				
Debt service	-	-	248,199	248,199
Committed:	1 415 265		102.040	1.500.416
Capital Improvements	1,415,367		183,049	1,598,416
Unassigned	3,236,028	5,442		3,241,470
<b>Total Fund Balances</b>	4,685,986	5,442	431,248	5,122,676
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 10,239,458	\$ 1,473,998	\$ 483,363	\$ 12,196,819

# CITY OF BROOKHAVEN, MISSISSIPPI RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2021

Total Fund Balance - Governmental Funds	\$ 5,122,676
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation of \$29,000,505.	34,199,844
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental fund financial statements:	
Capital debt Compensated absences	(4,044,733) (95,124)
Accrued interest payable is not due and payable in the current period and therefore is not reported in the governmental fund financial statements.	(51,904)
Net pension obligations are not due and payable in the current period and therefore are not reported in the governmental fund financial statements.	(11,277,315)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and therefore are not reported in the governmental fund financial statements:	
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	1,225,006 (4,501,039)
Net Position of Governmental Activities	\$ 20,577,411

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Fund	American Rescue Plan Act Fund	Go	Other vernmental Funds	Go	Total vernmental Funds
REVENUES	 					
Taxes	\$ 4,737,309	\$ -	\$	362,007	\$	5,099,316
License and permits	143,858	-		-		143,858
Intergovernmental:						
Federal grants	513,093	-		-		513,093
State of Mississippi:						
Grants	1,292,568	-		-		1,292,568
General sales tax	6,529,150	-		-		6,529,150
Tourism tax	129,724	-		-		129,724
Grand gulf	175,055	-		-		175,055
Liquor licenses	13,275	-		-		13,275
Gasoline tax	41,990	-		-		41,990
Homestead reimbursement	201,151	-		-		201,151
Charges for services:						
City clerk's office	187	-		-		187
Airport	207,098	-		-		207,098
School security	4,566	-		-		4,566
Cemetery	88,414	-		-		88,414
Franchise taxes	451,272	-		-		451,272
Fines and forfeitures	122,329	-		-		122,329
Rental income	67,698	-		-		67,698
Interest income	62,715	5,442		26,017		94,174
Other income	 55,044	 	_	-		55,044
Total revenues	\$ 14,836,496	\$ 5,442	\$	388,024	\$	15,229,962
<u>EXPENDITURES</u>						
Current:						
General government	\$ 1,845,355	-		-		1,845,355
Police administration	3,155,690	-		-		3,155,690
Municipal court	233,240	-		-		233,240
Fire administration	2,797,948	-		-		2,797,948
Building inspection	135,616	-		-		135,616
City streets	1,879,679	-		-		1,879,679
Traffic department	151,964	-		-		151,964
Airport	125,719	-		-		125,719
Cemetery	254,834	-		-		254,834
Support appropriations	1,377,342	-		-		1,377,342
Debt service:						
Principal paid	84,319	-		336,986		421,305
Interest & fees paid	8,606	-		60,539		69,145
Capital outlay	 2,916,473	 -				2,916,473
Total expenditures	 14,966,785	 -		397,525		15,364,310
Excess (deficiency) of Revenues						
over (under) Expenditures	 (130,289)	5,442		(9,501)		(134,348)
	 	_		_		
OTHER FINANCING SOURCES (USES)				1 700 000		1 700 000
Proceeds from bonds	-	-		1,700,000		1,700,000
Proceeds from sale of assets	50,192	-		- (2.151.602)		50,192
Transfers in (out)	 2,064,537	 		(2,151,602)		(87,065)
Net other financing sources (uses)	 2,114,729	 -		(451,602)		1,663,127
Net change in fund balances	1,984,440	5,442		(461,103)		1,528,779
Fund Balance, beginning	2,701,546	-		892,351		3,593,897
Fund Balance, ending	\$ 4,685,986	\$ 5,442	\$	431,248	\$	5,122,676

The notes to the financial statements are an integral part of this statement.

#### CITY OF BROOKHAVEN, MISSISSIPPI

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net Changes in Fund Balances - Governmental Funds	\$ 1,528,779
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$2,916,473 exceeds depreciation expense of \$2,243,040.	673,433
Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain (loss) on the sale or disposal of the assets. Thus, the change in net position differs from the change in fund balance by the cost of the asset(s) sold or disposed.	(50,225)
Governmental funds report bond, debt and capital lease proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of bond, debt and capital lease principal as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. This is the amount by which proceeds exceeded repayments.	(1,227,740)
In the Statement of Activities, only gains and losses from the sale of capital assets are reported, whereas in the Governmental Funds, proceeds from the sale of capital assets increase financial resources. Thus, the change in net position differs from the change in fund balances by the amount of the net gain of \$52,316 and the proceeds from the sale of \$50,192 in the current period.	2,124
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. However, in the Statement of Activities, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Thus, the change in net position differs from the change in fund balances by a combination of the following items:	
Change in compensated absences Change in accrued interest on long-term debt	(34,759) (34,490)
Items reported on the Statement of Activities relating to pensions are not reported in the governmental funds. These activities include:	
Recognition of pension expense for the current year Recognition of contributions made prior and subsequent to the measurement date	(8,654) 213,943
Change in Net Position of Governmental Activities	\$ 1,062,411

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF NET POSITION - PROPRIETARY FUNDS SEPTEMBER 30, 2021

	Water & Sewer Fund	Solid Waste Fund	Totals	
<u>ASSETS</u>				
Current assets:				
Cash and cash equivalents	\$ 3,989,970	\$ 742,938	\$ 4,732,908	
Accounts receivable	567,641	-	567,641	
Advances to other funds	-	276,360	276,360	
Inventory	78,746	1 010 200	78,746	
Total current assets	4,636,357	1,019,298	5,655,655	
Non-current assets:				
Capital assets:				
Land and construction in progress	171,564	-	171,564	
Other capital assets, net	19,528,177	10,473	19,538,650	
Total non-current assets	19,699,741	10,473	19,710,214	
Total Assets	24,336,098	1,029,771	25,365,869	
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	191,978	14,450	206,428	
<b>Total Deferred Outflows of Resources</b>	191,978	14,450	206,428	
<u>LIABILITIES</u>				
Current liabilities:				
Accounts payable and accrued expenses	155,037	55,112	210,149	
Advances from other funds	271,409	-	271,409	
Accrued interest payable	23,521	_	23,521	
Capital debt:	,			
Current portion of notes payable	397,761	_	397,761	
Current portion of bonds payable	110,000	_	110,000	
Total current liabilities	957,728	55,112	1,012,840	
Non-current liabilities:				
Liabilities payable from restricted assets:				
Customer deposits	478,155	_	478,155	
Net pension liability	1,333,490	100,370	1,433,860	
Capital debt:	1,555,170	100,570	1,133,000	
Notes payable	7,009,149	_	7,009,149	
Bonds payable	1,800,000	_	1,800,000	
Non-capital debt:	, ,		, ,	
Compensated absences	19,081	3,766	22,847	
Total non-current liabilities	10,639,875	104,136	10,744,011	
Total Liabilities	11,597,603	159,248	11,756,851	
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	626,678	47,169	673,847	
Total Deferred Inflows of Resources	626,678	47,169	673,847	
MET DOCUTION				
Net POSITION  Nat investment in conital accets	10,382,831	10,473	10,393,304	
Net investment in capital assets Restricted for debt service	10,382,831	10,4/3	199,689	
Restricted for capital projects	450,000	-	450,000	
Unrestricted	1,271,275	827,331	2,098,606	
Total Net Position	\$ 12,303,795	\$ 837,804	\$ 13,141,599	
- VINI 1 100 1 UNICIOII	Ψ 12,303,773	\$ 057,004	Ψ 13,111,377	

The notes to the financial statements are an integral part of this statement.

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Wa	ter & Sewer Fund	Solid Waste Fund		Totals	
OPERATING REVENUES						
Charges for services:						
Water and sewer charges	\$	3,228,420	\$	-	\$	3,228,420
Garbage, compost and rubbish fees		-		1,256,252		1,256,252
Tap fees and construction fees		55,055		-		55,055
Total operating revenues		3,283,475		1,256,252		4,539,727
OPERATING EXPENSES						
Personnel services		867,361		409,648		1,277,009
Contractual services		954,507		1,195,334		2,149,841
Consumable supplies		547,577		41,995		589,572
Depreciation expense		835,075		21,126		856,201
Pension expense		1,229		93		1,322
Bad debt expense		31,427		30,520		61,947
Total operating expenses		3,237,176		1,698,716		4,935,892
Operating income (loss)		46,299		(442,464)		(396,165)
NON-OPERATING REVENUES (EXPENSES)						
Taxes		-		289		289
Interest income		68,223		18,725		86,948
Interest expense		(215,093)		-		(215,093)
Other income		450,000		-		450,000
Operating transfers		86,545		-		86,545
Total non-operating revenue (expenses)		389,675		19,014		408,689
Change in net position		435,974		(423,450)		12,524
Total net position beginning		11,867,821		1,261,253		13,129,074
Total net postion ending	\$	12,303,795	\$	837,803	\$	13,141,598

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Water & Sewer Fund	Solid Wa Fund	ste	Totals
Cash flows from operating activities:				
Receipts from customers and users	\$ 3,318,913		\$6,252 \$	4,575,165
Payments to suppliers	(1,641,212)		08,576)	(2,949,788)
Payments to employees and professional contractors	(889,476)		0,185)	(1,299,661)
Net cash provided (used) by operating activities	788,225	(46	52,509)	325,716
Cash flows from noncapital financing activities:				
Cash received from taxes	-		287	287
Operating transfers, net	86,545		-	86,545
Interfund loans	28,941		2,946)	15,995
Net cash provided (used) by noncapital financing activities	115,486	(1	2,659)	102,827
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets	(204,608)		-	(204,608)
Contributions restricted for capital projects	450,000			
Principal payments on long-term debt	(505,004)		-	(505,004)
Interest paid on bonds, loans and capital leases	(216,493)		-	(216,493)
Net cash provided (used) by capital and				
related financing activities	(476,105)		<u> </u>	(926,105)
Cash flows from investing activities:				
Interest on deposits	68,223	1	8,725	86,948
Net cash provided (used) by investing activities	68,223		8,725	86,948
Net increase (decrease) in cash and cash equivalents	495,829	(45	56,443)	(410,614)
Cash and cash equivalents, October 1, 2020	3,494,141	1,19	9,380	4,693,521
Cash and cash equivalents, September 30, 2021	\$ 3,989,970	\$ 74	\$ \$	4,732,907
Reconciliation of operating income (loss) to net cash				
provided (used) by operating activities:				
Operating income (loss)	\$ 46,299	\$ (44	12,464) \$	(396,165)
Adjustments to reconcile operating income (loss) to				
net cash provided (used) by operating activities:				
Depreciation	835,075	2	21,126	856,201
Changes in assets and liabilities:				
(Increase) decrease in accounts receivable	(17,234)		-	(17,234)
(Increase) decrease in deferred outflows of resources	(51,492)	(	(3,876)	(55,368)
Increase (decrease) in accounts payable and accrued expenses	(106,472)	(4	10,634)	(147,106)
Increase (decrease) in customer deposits	52,672		-	52,672
Increase (decrease) in compensated absences	7,054		1,659	8,713
Increase (decrease) in pension liability	(533,031)	(4	10,121)	(573,152)
Increase (decrease) in deferred inflows of resources	555,354		1,801	597,155
Total adjustments	741,926	(2	20,045)	721,881
Net cash provided by operating activities	\$ 788,225	\$ (46	52,509) \$	325,716

#### CITY OF BROOKHAVEN, MISSISSIPPI STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2021

and

### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### STATEMENT OF FIDUCIARY NET POSITION

ACCETTO	Employee Benefits	Agency Funds	
ASSETS Cash and cash equivalents	\$ 399,085	\$ 86,362	
Total Assets	399,085		
LIABILITIES			
Intergovernmental payables	-	60,302	
Payable to separate school district	-	-	
Payable other	-	3,509	
Total Liabilities	-	63,811	
NET POSITION			
Held in trust for:			
Individuals, organizations and other governments	\$ 399,085	\$ 22,551	

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

	Employee Benefits	
ADDITIONS		
Contributions:		
Gifts, bequests and endowments	\$ 950	
Investment income:		
Interest and dividends	7,414	
<b>Total Additions</b>	 8,364	
DEDUCTIONS Unemployment claims Total Deductions	 10,443	
Total Deductions	 10,443	
TRANSFERS, NET	 (2,060)	
CHANGES IN NET POSITION	(4,139)	
Net Position - Beginning	403,224	
Net Position - Ending	\$ 399,085	

The notes to the financial statements are an integral part of this statement.

# CITY OF BROOKHAVEN, MISSISSIPPI NOTES TO THE FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies

The financial statements of the City of Brookhaven, Mississippi (the "City) have been prepared in conformity with generally accepted accounting principles ("GAAP") as applied to governmental units. The City's reporting entity applies all relevant Governmental Accounting Standards Board ("GASB") pronouncements. The more significant of the government's accounting policies are described below.

#### A. Financial Reporting Entity

The City, located in Lincoln County, Mississippi, was incorporated in 1859 and operates under a City Board form of government, with a Mayor and seven Aldermen serving as the governing body. Elected officials include the Mayor, seven Aldermen, Police Chief, and City Clerk. The present term of these elected officials expired on June 30, 2021, and a new board has since been elected. Services provided by the City include: Public Safety – Police and Fire, Highways and Streets, Sanitation, Health and Social Services, Culture and Recreation, Public Improvements, Planning and Zoning, and General Administrative Services. The primary sources of revenues are property taxes, sales taxes, and utility billings. For financial reporting purposes, the reporting entity includes all funds that are covered by the oversight responsibility of the City's governing board. A public school system is available to the residents of the City but is not under the jurisdiction of the City government. As required by GAAP, various criteria are applied in order to determine any component units that should be reported as part of the City. Such criteria include management oversight responsibility by the elected officials such as decision-making authority, accountability to the City, legal and financial responsibility, and inter-agency relationships. Based upon the application of these criteria, the following is a brief review of each potential component unit addressed in defining the City's reporting entity.

Included in the reporting entity:

#### City of Brookhaven Parks and Recreation Commission

The members of the City of Brookhaven Parks and Recreation Commission ("Parks and Recreation") are appointed by the City's Board of Aldermen and serve at their will and pleasure. This component unit selects management staff, sets user charges, and controls all aspects of its daily activities. It prepares its own budget, which is then submitted to its board for approval and funding. Separate financial statements are prepared for Parks and Recreation and may be viewed at their offices.

#### Brookhaven Tourism Council

The Brookhaven Tourism Council (the "Council") was organized to promote tourism and economic development within the Brookhaven area. The funds for operation of the Council shall be derived from a tax not to exceed two percent of gross receipts derived from the occupancy of inns, bed and breakfast establishments, and hotel and motel rooms. The Council consists of nine directors appointed by the City of Brookhaven. The Council prepares its own budget and separate financial statements are prepared for the Council.

Excluded from the reporting entity:

#### Brookhaven Separate School District

The Brookhaven Separate School District's (the "School District") board of directors is appointed primarily by the City's governing body (three of the five members). The City does not hold title to the School District's assets nor does it have any right to the School District's surpluses. The City does not have the ability to exercise influence over the daily operations or approve budgets.

#### Brookhaven-Lincoln County Economic Development Alliance

The Brookhaven-Lincoln County Economic Development Alliance (the "Alliance") was formed as an economic development district to acquire and operate land, facilities and equipment for the purpose of economic development. The Alliance operates under a board of directors. Two members are appointed by the City of Brookhaven, two by Lincoln County, and one by the Brookhaven-Lincoln County Chamber of Commerce.

#### **B.** Government-Wide and Fund Financial Statements

In March 2009, the GASB issued GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions. This statement establishes fund balance classifications based primarily on the extent to which the City is bound to honor constraints on the use of the resources reported in each governmental fund as well as establishes additional note disclosures regarding fund balance classification policies and procedures.

#### Note 1. Summary of Significant Accounting Policies (continued)

#### Government-wide Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information on all non-fiduciary activities of the government. The primary government and component unit are presented separately within the financial statements with the focus on the primary government. The effect of interfund activity has been removed from these statements. These statements distinguish governmental activities, generally supported by taxes and City general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The statement of net position presents the financial condition of the governmental activities and business-type activities of the City at year-end. The statement of activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

#### Fund Financial Statements

Fund financial statements of the City are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred inflows, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into governmental, proprietary and fiduciary funds. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column as Other Governmental Funds.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting and generally includes the reclassification and elimination of internal activity. However, internal eliminations do not include utility services provided to City departments. Reimbursements are reported as reductions to expenses. Proprietary and fiduciary fund financial statements and financial statements of City component units also report using this same focus and basis of accounting although internal activity is not eliminated in these statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available within 30 days. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond principal and interest, which are reported as expenditures in the year due.

Major revenue sources for governmental activities susceptible to accrual include: sales and use taxes, tourism taxes, property taxes, franchise taxes, and intergovernmental revenues. Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods and services and include administrative expenses and depreciation of capital assets. Other revenues are classified as non-operating in the financial statements.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classifications within the financial statements.

GASB Statement No. 34 establishes criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The non-major funds are combined in a single column in the fund financial statements.

#### Note 1. Summary of Significant Accounting Policies (continued)

The City reports the following major government funds:

General Fund – The general fund is the primary operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

American Rescue Plan Act Fund – This fund accounts for the proceeds and expenditures of economic stimulus funds provided to speed up the country's recovery from the economic and health effects caused by the continued impact of COVID-19.

The City reports the following major enterprise funds:

Water and Sewer Fund – This fund is used to account for water and sewer operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Solid Waste Fund – This fund is used to account for solid waste operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The agency funds account for the assets held by the City in a fiduciary capacity.

#### **Governmental Fund Types**

Special Revenue Funds – These funds are used to account for and report the proceeds of specific revenue sources (other than for debt service or major capital projects) that are legally restricted to expenditures for specified purposes. Special Revenue Funds account for, among others, certain federal grant programs, taxes levied with statutorily defined distributions and other resources restricted as to purpose.

*Debt Service Funds* – These funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs. The primary revenue source is local property taxes levied specifically for debt service.

Capital Projects Funds – These funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). Such resources are derived principally from proceeds of general obligation bond issues and federal grants.

#### **Proprietary Fund Types**

*Enterprise Funds* – These funds are used to account for those operations that are financed and operated in a manner similar to private business enterprises or where the City has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability.

#### **Fiduciary Fund Type**

Agency Funds – These funds account for various taxes, deposits and other monies collected or held by the City, acting in the capacity of an agent, for distribution to other governmental units or designated beneficiaries.

Private Purpose Trusts – These funds are used to account for the principal and income for all other trust arrangements that benefit individuals, private organizations, or other governments.

#### Note 1. Summary of Significant Accounting Policies (continued)

#### D. Assets, Liabilities, and Net Position or Equity

#### **Cash and Investments**

The City holds cash in their respective funds or component unit. The City considers highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased to be cash equivalents. The City is allowed, by statute, to invest excess funds in any bonds or other direct obligations of the United States of America or the State of Mississippi, or any county or municipality of this state, when such county or municipal bonds have been properly approved; or interest-bearing time certificates of deposit or interest-bearing accounts with any financial institution approved for the deposit of state funds.

#### **Inventories**

Inventories in the governmental funds consist of expendable supplies held for consumption. These inventories are valued at cost, which approximates market, using the first-in, first-out ("FIFO") basis. The costs of these governmental fund type inventories are recorded as expenditures when purchased. They are reported at cost which is recorded as an expenditure at the time individual inventory items are used.

#### Receivables

Enterprise Receivables

Enterprise fund receivables include amount due from customers primarily for utility services. There is no allowance for uncollectible accounts because these amounts are considered immaterial based on prior experience.

Property Taxes Receivable

Taxes are levied annually on December 1 and are due for payment without penalty and interest by February 1. The majority of property tax payments are received from January through April. Over time, substantially all property taxes are collected.

Sales Tax Receivable

Sales and tourism tax receivable represents taxes that are received within 30 days from the Mississippi Department of Revenue.

#### Capital Assets, Depreciation, and Amortization

Capital asset acquisitions and construction are reflected as expenditures in governmental fund statements and the related assets are reported as capital assets in the applicable governmental or business-type activities column in the government-wide financial statements. All purchased capital assets are stated at historical cost where records are available and at an estimated historical cost where no records exist. Capital assets include significant amounts of infrastructure which have been valued at estimated historical cost. The estimated historical cost was based on replacement cost multiplied by the consumer price index implicit price deflator for the year of acquisition. To the extent to which capital assets, other than infrastructure, costs have been estimated, the methods of estimation are not readily available. The City generally capitalizes assets with a cost of \$5,000 or more as purchase and construction outlays occur. Donated capital assets are recorded at estimated fair market value at the time of donation. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend their respective lives are not capitalized; however, improvements are capitalized. Interest expenditures are not capitalized on capital assets.

Capital assets acquired or constructed for proprietary fund operations are capitalized at cost in the respective funds in which they are utilized. Interest cost incurred during the construction of proprietary fund capital assets is capitalized as part of the cost of construction. Donated capital assets are recorded at their fair value at the time of donation.

Capitalization thresholds (dollar value above which asset acquisitions are added to the capital asset accounts) and estimated useful lives are used to report capital assets in the government-wide statements and proprietary funds. Depreciation is calculated on the straight-line basis for all assets, except land.

#### Note 1. Summary of Significant Accounting Policies (continued)

The following schedule details those thresholds and estimated useful lives:

	Capitalization	Estimated
Asset Classification	Thresholds	Useful Life
Land	No minimum	N/A
Infrastructure	No minimum	20-50 years
Building	\$50,000	20-40 years
Improvements other than buildings	25,000	20 years
Mobile equipment and machinery	5,000	5-10 years
Furniture and equipment	5,000	3-7 years
Leased property under capital lease	*	*

<sup>\*</sup> Leased property capitalization policy and estimated useful life will correspond with the amounts for the asset classification, as listed above.

#### Long-term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debts to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term debt consists primarily of notes and bonds payable and accrued compensated absences.

Long-term debt of governmental funds is not reported in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for long-term debt in the proprietary funds report the liability as it is incurred.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

<u>Deferred outflows related to pensions</u> – This amount represents the City's proportionate share of the deferred outflows of resources reported by the pension plan in which the City participates. See Note 6 for additional details.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Property tax for future reporting period/unavailable revenue – property taxes</u> – Deferred inflows of resources should be reported when resources associated with imposed nonexchange revenue transactions are received or reported as a receivable before the period for which property taxes are levied.

<u>Deferred inflows related to pensions</u> – This amount represents the City's proportionate share of the deferred inflows of resources reported by the pension plan in which the City participates. See Note 6 for additional details.

<u>Deferred revenue – interest on capital leases/unavailable revenue – lease payments</u> – When an asset is recorded in the financial statements, but the revenue is not available, the government should report a deferred inflow of resources until the revenue becomes available.

#### Note 1. Summary of Significant Accounting Policies (continued)

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees' Retirement System of Mississippi ("PERS") and additions to/deductions from PERS' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Net Position**

GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position, reports equity as "Net Position" rather than "Net Assets." Net position is classified in three categories:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation and reduced by any debt outstanding against the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt is included in this component of net position.

Restricted net position – This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

<u>Unrestricted net position</u> – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of the net investment in capital assets or restricted net position.

The net position balance of \$33,714,422 at September 30, 2021, includes \$40,547,977 net investment in capital assets, \$447,888 restricted for debt services, \$2,048,416 restricted for capital projects, and an unrestricted deficit amount of (\$9,329,859).

#### **Compensated Absences**

The City's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. The liability for these compensated absences is recorded as long-term liabilities due within one year in the government-wide statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred.

#### E. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### F. Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be sued to pay liabilities of the current fiscal year.

#### Note 1. Summary of Significant Accounting Policies (continued)

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before they can be recognized.

#### **G.** Uncollectible Receivables

Uncollectible accounts receivables are reviewed quarterly. The accounts which are deemed uncollectible are charged off via the direct method of accounting for bad debts every 90 to 120 days.

#### H. Property Taxes

Taxes are levied at the City board meeting prior to September 15<sup>th</sup>. Real property taxes attach as an enforceable lien on property as of January 1st of the current year, and personal property taxes become a lien on March 1st of the current year. Taxes on both real and personal property, however, are due on or before February 1st of the next succeeding year. Taxes on motor vehicles and mobile homes become a lien and are due in the month that coincides with the month of original purchase.

Delinquent taxes are considered fully collectible; therefore, no allowance for uncollectible taxes is provided. The Lincoln County Tax Collector bills and collects taxes for the City, and in turn, remits City and City Separate School District property taxes collected to the City. The City then forwards the City Separate School District taxes to the School District. The millage rate for the City for the 2021 tax year was 38.40 mills as: 35.40 mills for the General Fund and 3.00 mills for the debt service fund.

Accounting principles generally accepted in the United States of America require property taxes to be recognized at the levy date if measurable and available. All property taxes are recognized as revenue in the year for which they are levied. Motor vehicle and mobile home taxes do not meet the measurability and collectability criteria for property tax recognition because the lien and due date cannot be established until the date of original purchase occurs.

#### I. Encumbrances

Purchase commitments, as evidenced by contracts and purchase orders, are not recorded as encumbrances. The difference between beginning and ending receivables is immaterial.

#### J. Inter-fund Loans

Short-term (due within one year) inter-fund loan receivables are reported as "due from other funds" and are considered available spendable resources.

#### K. Restricted Assets

Restricted assets are portions of fund balances that are legally segregated for a specific future use or are not available for current operations. The following is a description of fund reserves used by the City:

Restricted for debt service – An account that represents the fund balance for the debt service fund resources which are legally restricted for payment of general long-term debt principal and interest amounts maturing in future years.

Restricted for capital projects – An account that represents the fund balance for the capital project fund resources which have been designated by the board for payment of construction projects.

#### Note 1. Summary of Significant Accounting Policies (continued)

#### K. Recently Issued Accounting Pronouncements

The Governmental Accounting Standards Board ("GASB") has issued accounting pronouncements recently that will be effective for the City in future periods, as follows:

In June 2017, the GASB issued Statement No. 87, *Leases*. This statement changes the recognition requirements for certain lease assets and liabilities for leases that are currently classified as operating leases. This statement will become effective for the City in fiscal year 2022.

In February 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This statement will become effective for the City in fiscal year 2022.

In March 2020, the GASB issued Statement No. 93, *Replacement of the Interbank Offered Rates*. This statement addresses accounting and financial reporting implications that result from the replacement of the London Interbank Offered Rate ("LIBOR"). This statement will become effective for the City in fiscal year 2022.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements ("SBITAs") for government end users. This statement will become effective for the City in fiscal year 2023.

Management of the City is currently evaluating the effect, if any, these new accounting pronouncements will have on the City's financial statements.

#### **Note 2. Budget Policy**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to August 1st, the City Clerk submits to the Mayor and Board of Aldermen a proposed operating budget for the fiscal year commencing the following October 1st. The operating budget includes proposed expenditures and the means of financing them.
- B. Public notice is given of the City's budget meetings being open to the public. Public hearings are conducted at City Hall to obtain taxpayer comments.
- C. Prior to September 15th, the budget is legally enacted through adoption by the Mayor and Board of Aldermen.
- D. The budget is formally revised during the year and properly amended by the Mayor and Board of Aldermen.
- E. Budgetary comparisons are employed by management as a management control device during the year for all funds.
- F. Appropriations lapse at the end of each fiscal year.

Mississippi laws require that municipalities budget revenue and expenditures on a modified-cash basis. Claims that have been incurred prior to the end of the year and that are paid within 30 days are recorded under the accrual basis. Prior year claims that are paid after 30 days revert to the cash basis. All revenue is accounted for under the cash basis. The required budgetary basis is therefore not considered a generally accepted accounting principle. Governmental accounting requires that the "budget-to-actual" statements be prepared according to budgetary laws and the statement of revenues, expenditures and fund balance be prepared according to the modified accrual basis (GAAP). The major reconciling items between the budgetary and GAAP presentations are presented on the "budget to actual" statements.

#### Note 3. Deposits

Custodial credit risk for deposits is the risk in the event of the failure of a depository financial institution a government may not be able to recover deposits. Deposits with financial institutions in the form of demand deposits, time deposits, or certificate of deposits are defined as public deposits. To address this risk, the collateral deposits in financial institutions of public entities are now held in the name of the State Treasurer under a program established by the Mississippi State Legislature and is governed by Section 27-105-5, Miss. Code Ann (1972). Under this program, the entity's funds are protected through a collateral pool administered by the State Treasurer. Financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Depository Insurance Corporation ("FDIC"). At September 30, 2021, all of the City's bank deposits (including restricted amounts) were covered under the collateral pool administered by the State Treasurer.

*Interest Rate Risk* – The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Concentration of Credit Risk – The City places no limit on the amount that may be invested in any one issuer. However, funds deposited in financial institutions are protected through a collateral pool maintained by the State Treasurer, as described in the above paragraph.

#### Note 4. Inter-fund Receivable and Payable Balances

The following summarizes funds payable to various funds at September 30, 2021:

Due From	Due To	Amount
Other Governmental Funds	General Fund	\$ 25,000
Fiduciary Funds	General Fund	55,351
Water and Sewer Fund	Solid Waste Fund	276,336
Fiduciary Funds	Water and Sewer Fund	4,927
Fiduciary Funds	Solid Waste Fund	24
		\$ 361,638

#### Note 5. Unemployment Compensation Fund

The City has elected to establish a revolving fund for unemployment compensation which is to be maintained in the amount of two percent of the first \$14,000 of employee wages paid in the preceding calendar year. The Unemployment Compensation Fund had a balance of \$35,650 and was over-funded by \$13,331 at September 30, 2021.

#### Note 6. Defined Benefit Pension Plan

#### Cost-Sharing Multiple-Employer Defined Benefit Pension Plan – Public Employees Retirement System

General Information about the Pension Plan

#### Plan Description

The City contributes to the Public Employees' Retirement System of Mississippi ("PERS"), a cost-sharing, multiple-employer, defined benefit plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Plan provisions and the Board of Trustees' authority to determine contribution rates are established by Miss. Code Ann. Section 25-11-1 et seq., (1972, as amended) and may be amended only by the State of Mississippi Legislature. PERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Public Employee's Retirement System of Mississippi, PERS Building, 429 Mississippi Street, Jackson, MS 39201 or by calling (601) 359-3589 or 1-800-444-PERS.

#### Note 6. Defined Benefit Pension Plan (continued)

#### Benefits Provided

Membership in PERS is a condition of employment granted upon hiring for qualifying employees and officials of the State of Mississippi, state universities, community and junior colleges, and teachers and employees of the public school districts. For those persons employed by political subdivisions and instrumentalities of the State of Mississippi, membership is contingent upon approval of the entity's participation in PERS by the PERS' Board of Trustees. If approved, membership for the entity's employees is a condition of employment, and eligibility is granted to those who qualify upon hiring. Participating members who are vested and retire at or after age 60 or those who retire regardless of age with at least 30 years of creditable service (25 years of creditable service for employees who became members of PERS before July 1, 2011) plus 2.5 percent for each additional year of creditable service with an actuarial reduction in the benefit for each year of creditable service below 30 years or the number of years in age that the member is below 65, whichever is less. Average compensation is the average of the employee's earnings during the four highest compensated years of creditable service. Benefits vest upon completion of eight years of membership service (four years of membership service for those who became members of PERS before July 1, 2007). PERS also provides certain death and disability benefits. A Cost-of-Living Adjustment ("COLA") payment is made to eligible retirees and beneficiaries. The COLA is equal to 3.0 percent of the annual retirement allowance for each full fiscal year of retirement up to the year in which the retired member reaches age 60 (55 for those who became members of PERS before July 1, 2011), with 3.0 percent compounded for each fiscal year thereafter.

#### Contributions

At September 30, 2021, PERS members were required to contribute 9.00 percent of their annual covered salary, and the City is required to contribute at an actuarially determined rate. The employer's rate at September 30, 2021 was 17.40 percent of annual covered payroll. The City's contributions (employer share only) to PERS for the fiscal years ending September 30, 2021, 2020, and 2019 were \$991,731, \$1,013,606, and \$961,647, respectively, equal to the required contribution for each year.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the City reported a liability of \$12,711,175 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to projected contributions of all participating entities, actuarially determined. The City's proportionate share used to calculate the September 30, 2021 net pension liability was 0.086 percent, which was based on a measurement date of June 30, 2021. This was an increase of 0.002 percent from its proportionate share used to calculate the September 30, 2020 net pension liability, which was based on a measurement date of June 30, 2020.

For the year ended September 30, 2021, the City recognized pension expense of \$9,976. At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 Deferred Inflows of Resources	
Differences between expected and actual experience	\$	205,288	\$ -	
Net difference between projected and actual earnings				
on pension plan investments		-	3,808,620	
Changes of assumptions		979,517	-	
Changes in the proportion and differences between actual				
contributions and proportionate share of contributions		-	1,366,266	
Contributions subsequent to the measurement date		246,629	-	
Total	\$	1,431,434	\$ 5,174,886	

#### Note 6. Defined Benefit Pension Plan (continued)

The \$246,629 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources at September 30, 2021 related to pensions will be recognized as pension expense as follows:

Year ending	
September 30,	 Amount
2022	\$ (1,068,252)
2023	(928,370)
2024	(852,712)
2025	(1,140,747)
Total	\$ (3,990,081)

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary increases 2.65 – 17.90 percent, including inflation

Investment rate of return 7.55 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PubS.H-2010(B) Retiree Table with the following adjustments: For males, 95 percent of male rates up to age 60, 110 percent for ages 61 to 75 and 101 percent for ages above 77. For females, 84 percent of female rates up to age 72 and 100 percent for ages above 76. Mortality rates will be projected generationally using the MP-2022 projection scale to account for future improvements in life expectancy.

The actuarial assumptions are based on the experience investigation for the four-year period ending June 30, 2020.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The most recent target asset allocation and best estimates of arithmetic real rates of return for each asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity	27%	4.60%
International Equity	22%	4.50%
Global Equity	12%	4.80%
Fixed Income	20%	(0.25%)
Real Estate	10%	3.75%
Private Equity	8%	6.00%
Cash Equivalents	1%	(1.00%)
	100%	

#### Note 6. Defined Benefit Pension Plan (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.55 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate (9.00 percent) and that employer contributions will be made at the current employer contribution rate (17.40 percent). Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.55 percent as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Current		
2021	1% Decrease (6.55%)	Discount Rate (7.55%)	1% Increase (8.55%)
City's proportionate share of the net pension liability	\$ 18,002,005	12,711,175	8,351,112

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

#### City of Brookhaven Component Unit: Parks and Recreation Commission

#### Plan Description

Parks and Recreation contributes to PERS.

#### **Contributions**

The Commission's contributions (employer share only) to PERS for the years ending September 30, 2021, 2020, and 2019 were \$58,768, \$57,938, and \$56,283, respectively, equal to the required contribution for each year.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the Commission reported a liability of \$753,802 for its proportionate share of the net pension liability. At June 30, 2021, the Commission's proportion was 0.0051 percent.

For the year ended September 30, 2021, the Commission recognized pension expense of \$12,701. At September 30, 2021, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

			rred Inflows of Resources	
Differences between expected and actual experience	\$	20,218	\$	-
Net difference between projected and actual earnings				
on pension plan investments		-		233,676
Changes of assumptions		57,946		-
Changes in the proportion and differences between actual				
contributions and proportionate share of contributions		4,450		63,141
Contributions subsequent to the measurement date		14,831		-
Total	\$	97,445	\$	296,817

#### Note 6. Defined Benefit Pension Plan (continued)

Contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ended September 30, 2022.

Sensitivity of the Commission's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Commission's proportionate share of the net pension liability as of September 30, 2021, calculated using the discount rate of 7.55 percent as well as what the Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
2021	(6.55%)	(7.55%)	(8.55%)
Commission's proportionate share of the	\$ 1,067,561	753,802	495,240
net pension liability			

#### Note 7. Fund Balance

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Governmental fund balance is classified as nonspendable, restricted, committed, assigned or unassigned. Following are descriptions of fund classification used by the City:

*Nonspendable fund balance* includes items that cannot be spent. This includes activity that is not in spendable form (inventories, prepaid amounts, long-term portion of loans/notes receivable, or property held for resale unless the proceeds are restricted, committed, or assigned) and activity that is legally or contractually required to remain intact, such as a principal balance for a permanent fund.

Restricted fund balance includes amounts that have constraints placed upon the use of the resources either by an external party or imposed by law through a constitutional provision or enabling legislation.

Committed fund balance includes amounts that can be used only for the specific purpose pursuant to constraints imposed by a formal action of the City Board, the City's highest level of decision-making authority.

*Unassigned fund balance* is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the general fund.

#### Note 8. Capital Assets

Capital asset activity for governmental activities for the year ended September 30, 2021 was as follows:

Governmental Activities	\$	Balance September 30, 2020	Increases	Decreases	Balance September 30, 2021
Capital assets not being depreciated	\$	6,441,456 \$		\$ - 5	8 6.441.456
Land & land improvements	Þ		7	•	,,
Construction in progress		1,821,840	933,669	1,468,405	1,287,104
Total capital assets not					
being depreciated		8,263,926	933,669	1,468,405	7,728,560
Capital assets being depreciated					
Buildings		9,634,390	1,468,405	_	11,102,795
Improvements		33,836,195	1,654,099	_	35,490,294
Machinery & equipment		8,332,330	984,911	438,541	8,878,700
Total capital assets being					
depreciated at historical cost		51,802,915	4,107,415	438,541	55,471,789
Less accumulated depreciation for					
Buildings		(2,830,052)	(278,064)	_	(3,108,116)
Improvements		(18,817,083)	(1,330,948)	_	(20,148,031)
Machinery & equipment		(5,500,771)	(634,028)	(390,441)	(5,744,358)
• • •		,	,	,	,
Total accumulated depreciation		(27,147,906)	(2,243,040)	(390,441)	(29,000,505)
Conital contability demonstrated		24 (55 000	1 964 275	40 100	26 471 294
Capital assets being depreciated		24,655,009	1,864,375	48,100	26,471,284
Total capital assets, net	\$	32,918,305 \$	2,798,044	\$ 1,516,505	\$ 34,199,844

Depreciation expense for governmental activities was charged to City functions as follows:

<b>Governmental Activities</b>	Amount
General government	\$ 1,609,404
Street department	134,605
Fire department	163,349
Police department	210,628
Airport	124,974
Cemetery	80
Total governmental activities depreciation expense	\$ 2,243,040

#### Note 8. Capital Assets (continued)

Capital asset activity for business-type activities for the year ended September 30, 2021 was as follows:

	\$	Balance September 30,			Balance September 30,
<b>Business-Type Activities</b>		2020	Increases	Decreases	2021
Capital assets not being depreciated					
Land & land improvements	\$	84,499 \$	- \$	- \$	84,499
Construction in progress		97,833	143,500	154,268	87,065
Total capital assets not					
being depreciated		182,332	143,500	154,268	171,564
Capital assets being depreciated					
Plant & systems		34,006,469	211,977	_	34,218,446
Machinery & equipment		2,351,584	3,400	_	2,354,984
, , ,		2,551,501	2,100		2,33 1,301
Total capital assets being					
depreciated at historical cost		36,358,053	215,377	-	36,573,430
Less accumulated depreciation for					
Plant & systems		(14,046,176)	(777,027)	=	(14,823,203)
Machinery & equipment		(2,132,403)	(79,174)	-	(2,211,577)
			,		
Total accumulated depreciation		(16,178,579)	(856,201)	-	(17,034,780)
1					
Capital assets being depreciated		20,179,474	(640,824)	-	19,538,650
	-				
Total capital assets, net	\$	20,361,806 \$	(497,324) \$	154,268 \$	19,710,214

Depreciation expense for business-type activities was charged to City functions as follows:

<b>Business-Type Activities</b>		Amount
Water and sewer	\$	835,075
Solid waste		21,126
Total business-type activities depreciation expense	\$	856,201

At September 30, 2021, the City had outstanding construction commitments relating to construction in progress of approximately \$3,809,000.

#### Note 9. Capital Leases

The City is obligated for the following capital assets acquired through capital leases as of September 30, 2021:

Classes of Property	Amount
Machinery and Equipment	\$ 844,002
Less: Accumulated Depreciation	 (102,877)
Leased Property Under Capital Leases	\$ 741,125

The following is a schedule by years of the total payments due as of September 30, 2021:

Year Ending	Governmental Activities			
September 30,		Principal		Interest
2022	\$	50,147	\$	5,199
2023		105,763		25,708
2024		109,824		17,839
2025		59,628		15,317
2026		61,608		13,337
2027 - 2031		340,114		34,613
Totals	\$	727,084	\$	112,013

#### Note 10. Long-Term Debt

The City's long-term debt consists of general obligation bonds, revenue bonds, state revolving fund loans, capital leases and compensated absences. General obligation bonds are direct obligations and are backed by the full faith and credit of the City. The City also incurs debt in the form of various notes payable which are to be repaid through daily operations. Accrued compensated absences expire at year end and are classified as current liabilities.

The City is subject to a general statutory debt limitation under which no City in the State may incur general obligation bonded indebtedness in the amount which will exceed 15 percent of the assessed value of the taxable property within the City according to the last completed assessment for taxation.

In computing general obligation bonded indebtedness for purposes of such 15 percent limitation, there may be deducted all bonds or other evidences of indebtedness issued for school, water and sewage systems, gas and light and power purposes and for construction of special improvements primarily chargeable to the property benefited, or for the purpose of paying a City's proportion of any betterment program, a portion of which is primarily chargeable to the property benefited. However, in no case may a City contract any indebtedness payable in whole or in part from proceeds of ad valorem taxes which, when added to all of its outstanding general obligation indebtedness, both bonded and floating, exceed 20 percent of the assessed value of the taxable property within such City.

In arriving at the limitations set forth, bonds issued for school purposes, bonds payable exclusively from the revenues of any municipally-owned utility, general obligation industrial bonds issued under provisions of Sections 57-1-1 to 57-1-51, Mississippi Code of 1972, Annotated, Revised 1989 and special assessment improvements bonds issued under the provisions of Sections 21-41-1 to 21-41-53, Mississippi Code of 1972, Annotated, Revised 1990, are not included. Also excluded from both limitations are contract obligations subject to annual appropriations.

The margin for additional debt under the above debt limits as of September 30, 2021, is approximately:

15% Limit	20% Limit
\$18,724,867	\$26,072,373

#### Note 10. Long-Term Debt (continued)

Debt outstanding as of September 30, 2021, consisted of the following:

Description and Purpose		Amount Outstanding	Interest Rate	Final Maturity Date
Governmental Activities:				
A. General Obligation Bonds:				
G.O. Note, Series 2019	\$	374,649	2.97%	May 2024
G.O. Refunding Bonds, Series 2019		373,000	2.50 - 3.00%	June 2025
G.O. Refunding Bonds, Series 2017		870,000	2.18%	December 2026
G.O. Public Improvement Bonds, Series 2020		1,700,000	1.13%	December 2026
Total General Obligation Bonds	\$	3,317,649		
B. Capital Leases:				
Backhoe	\$	75,645	2.91%	February 2024
Radio Equipment		79,735	4.08%	December 2022
Fire Truck		571,704	3.32%	November 2030
Total Capital Leases	\$	727,084		
Business-Type Activities:				
A. Revenue Bonds:		1 010 000	2.12 4.120/	7 2025
Revenue Bonds, Series 2015	\$	1,910,000	3.13 - 4.13%	June 2035
Total General Obligation Bonds	\$	1,910,000		
B. Loans Payable:	_			
State Revolving Loan, amount drawn to date	\$	2,082,920	1.95%	August 2039
State Revolving Loan, amount drawn to date		5,075,155	1.75%	August 2039
MDA Capital Improvements Revolving Loan		2,724	3.00%	January 2022
MDA Capital Improvements Revolving Loan		246,111	3.00%	April 2026
Total General Obligation Bonds	\$	7,406,910		

#### Note 10. Long-Term Debt (continued)

The annual debt service requirements of long-term debt as of September 30, 2021 are as follows:

#### **Governmental Activities:**

Year Ending	General Obligation Bonds						
September 30,		Principal		Interest			
2022	\$	613,000	\$	66,102			
2023		628,000		44,579			
2024		647,650		32,381			
2025		533,000		19,358			
2026		447,000		9,909			
2027-2031		448,999		3,308			
Totals	\$	3,317,649	\$	175,636			

#### **Business-Type Activities:**

Year Ending	Revenue Bonds							
September 30,		Principal		Interest				
2022	\$	110,000	\$	70,563				
2023		115,000		66,163				
2024		120,000		61,563				
2025		120,000		56,763				
2026		125,000		51,963				
2027-2031		690,000		195,013				
2032-2036		630,000		61,650				
Totals	\$	1,910,000	\$	563,678				

Year Ending	Other Loans							
September 30,		Principal		Interest				
2022	\$	397,761	\$	133,406				
2023		403,033		125,390				
2024		410,962		117,461				
2025		419,131		109,302				
2026		388,415		101,225				
2027-2031		1,937,826		402,333				
2032-2036		2,121,049		219,110				
2036-2040		1,328,733		36,360				
Totals	\$	7,406,910	\$	1,244,587				

#### Note 10. Long-Term Debt (continued)

The following is a summary of changes in long-term debt for the year ended September 30, 2021:

Governmental Activities		Balance Oct. 1, 2020		Additions		Deletions		Balance Sept. 30, 2021
Compensated absences	\$	60,365	\$	34,759	\$	-	\$	95,124
General obligation bonds		1,954,635		1,700,000		336,986		3,317,649
Capital leases		206,152		656,206		135,274		727,084
Total long-term debt	\$	2,221,152	\$	2,390,965	\$	472,260	\$	4,139,857
Business-Type Activities Compensated absences	\$	14.134	\$	8,713	\$	<u>-</u>	\$	22,847
Revenue bonds	,	2,015,000	•	-	•	105,000	•	1,910,000
Loans payable		7,806,914		-		400,004		7,406,910
Total long-term debt	\$	9,836,048	\$	8,713	\$	505,004	\$	9,339,757

#### Note 11. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three years.

#### Note 12. Credit Risk

Trade accounts receivables potentially subject the City to concentrations of credit risk. Concentrations of credit risk with respect to trade receivables occur because the City grants credit to its water and sewer customers, all of whom are local individuals and businesses.

#### Note 13. Commitments, Contingencies and Uncertainties

The water and sewer operations are subject to the usual matters, which affect water and sewer operations such as governmental regulations, the local economy, and other related matters such as licensing.

#### Federal Grants

The City has received federal grants for specific purposes that are subject to audit by the grantor agencies. Entitlements to these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a grantor audit may become a liability of the City. No provision for any liability that may result has been recognized in the City's financial statements.

#### Litigation

The City is party to legal proceedings, many of which occur in the normal course of governmental operations. It is not possible at the present time to estimate ultimate outcome or liability, if any, of the City with respect to the various proceedings. However, the City's legal counsel believes that ultimate liability resulting from these lawsuits will not have a material adverse effect on the financial condition of the City.

#### Note 14. Effect of Deferred Amounts on Net Position

The governmental activities' unrestricted net position deficit amount of (\$11,424,315) includes the effect of deferred inflows/outflows of resources related to pensions. A portion of the deferred outflow of resources related to pension in the amount of \$213,944 resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2021. The \$1,011,062 balance of the deferred outflow of resources related to pensions and the \$4,501,039 balance of the deferred inflow of resources related to pensions at September 30, 2021, will be recognized in pension expense over the next four years.

The business-type activities' unrestricted net position amount of \$2,094,456 includes the effect of deferred inflows/outflows of resources related to pensions. A portion of the deferred outflows of resources related to pension in the amount of \$32,685 resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2021. The \$173,743 balance of the deferred outflow of resources related to pensions and the \$673,847 balance of the deferred inflow of resources related to pension expense over the next four years.

#### **Note 15. Subsequent Events**

Events that occur after the Statement of Net Position date but before the financial statements are available to be issued must be evaluated for recognition and disclosure. The effects of subsequent events that provide evidence about conditions that existed at the Statement of Net Position date are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the Statement of Net Position date require disclosure in the accompanying notes. Management has evaluated the activity of the City through February 19, 2024, the date on which the financial statements were available to be issued, and determined the following subsequent events have occurred requiring disclosure in the notes to the financial statements:

Subsequent to September 30, 2021, the City has acquired the following debt:

	Issue	Interest	Issue
Type of Financing	Amount	Rate	Date
Solid Waste Revenue Bond	\$ 2,000,000	4.875%	November 2022
General Obligation Utility Bond, Series 2023	3,700,000	5.95%	December 2023

Subsequent to September 30, 2021, the City has received the following federal funds:

	Issue	Issue
Type of Funds	Amount	Date
CARES Act Funds – Airport	\$ 13,000	October 2022
ARPA Funds	1,468,556	July 2022
FAA Funds	2,375,590	October 2021 – April 2023
FEMA Hurricane IDA Assistance	176,509	May 2022 – June 2022
FEMA Ice Storm Assistance	56,997	December 2021 – March 2022
FEMA COVID Expenses – Protective Measures	11,608	April 2023
CDBG 2022 Project	8,000	April 2023
DHS Grant for LPR Reader	100,000	October 2021 – May 2023

# CITY OF BROOKHAVEN, MISSISSIPPI REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF BROOKHAVEN, MISSISSIPPI BUDGETARY COMPARISON SCHEDULE BUDGET TO ACTUAL (NON-GAAP BASIS) - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021 UNAUDITED

				Actual	Variance
		Budgeted Am	ounts	Non-GAAP	Favorable
		Original	Final	Basis	(Unfavorable)
Revenues					
Taxes	\$	4,740,000 \$	4,533,265 \$	4,533,265 \$	-
Licenses and permits		85,000	143,858	143,858	-
Intergovernmental		6,712,000	8,277,755	8,277,755	-
Charges for services		218,000	261,605	261,605	-
Franchise taxes		475,000	451,272	451,272	-
Fines and forfeitures		100,000	140,639	140,639	-
Rental income		72,650	116,694	116,694	-
Interest income		30,000	62,715	62,715	-
Other income		102,300	74,140	74,140	-
<b>Total Revenues</b>		12,534,950	14,061,943	14,061,943	-
Expenditures					
General government		3,163,276	3,270,092	3,270,092	-
Police administration		3,482,700	3,201,895	3,201,895	-
Municipal court		258,100	231,110	231,110	-
Fire administration		2,945,700	2,825,027	2,825,027	-
Building inspection		141,100	135,616	135,616	-
City streets		1,922,800	3,596,948	3,596,948	-
Traffic department		144,700	151,964	151,964	-
Airport		801,100	1,037,789	1,037,789	-
Cemetery		253,060	254,261	254,261	
Total Expenditures		13,112,536	14,704,702	14,704,702	-
Excess of Revenues					
Over (Under) Expenditures		(577,586)	(642,759)	(642,759)	
Other Financing Sources (Uses)					
Long term debt issued		_	1,700,000	1,700,000	_
Transfers out		_	(424,451)	(424,451)	_
<b>Total Other Financing Sources</b>		-	1,275,549	1,275,549	-
Net Change in Fund Balances	\$	(577,586) \$	632,790 \$	632,790 \$	
3					

#### CITY OF BROOKHAVEN, MISSISSIPPI BUDGETARY COMPARISON SCHEDULE BUDGET TO ACTUAL (NON-GAAP BASIS) - AMERICAN RESCUE PLAN ACT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2021 UNAUDITED

				Actual	Variance
		Budgeted Ame	ounts	Non-GAAP	Favorable
	O	riginal	Final	Basis	(Unfavorable)
Revenues	·				
Intergovernmental	\$	- \$	1,468,556 \$	1,468,556 \$	-
Miscellaneous revenues		-	5,442	5,442	-
Total Revenues		-	1,473,998	1,473,998	-
Expenditures					
Contractual services		-	-	-	-
Capital outlay		-	-	-	-
Total Expenditures		-	-	-	-
Excess of Revenues					
Over (Under) Expenditures		-	1,473,998	1,473,998	-
			=		
Net Change in Fund Balances	\$	- \$	1,473,998 \$	1,473,998 \$	-

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED SEPTEMBER 30, 2021

	 2021	2020	2019	2018	2017	2016	2015
Proportion of the net pension liability (asset)	0.086%	0.088%	0.089%	0.087%	0.083%	0.079%	0.080%
Proportionate share of the net pension liability (asset)	\$ 12,711,176 \$	17,035,777 \$	15,656,856 \$	14,470,685 \$	13,797,417 \$	14,111,373 \$	12,366,422
Covered payroll	\$ 5,694,902 \$	5,835,557 \$	5,811,619 \$	5,556,756 \$	5,307,162 \$	5,046,127 \$	4,973,289
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	223.20%	291.93%	269.41%	260.42%	259.98%	279.65%	248.66%
Plan fiduciary net position as a percentage of the total pension liability	70.44%	58.97%	61.59%	62.54%	61.49%	57.47%	61.70%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the twelve months ended at the measurement date of June 30 of the fiscal year presented. This schedule is presented to illustrate the requirement to show information for 10 years. However, GASB Statement No. 68 was implemented for the fiscal year ended September 30, 2015, and, until a full 10 year trend is compiled, the City has only presented information for the years in which information is available.

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF CITY CONTRIBUTIONS - PERS LAST 10 FISCAL YEARS\*

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 991,731	\$ 1,013,606 \$	961,647 \$	892,710 \$	851,074 \$	806,316 \$	783,733
Contributions in relation to the contractually required contribution	 991,731	1,013,606	961,647	892,710	851,074	806,316	783,733
Contribution deficiency (excess)	\$ - 5	\$ - \$	- \$	- \$	- \$	- \$	-
Covered payroll	\$ 5,699,603	\$ 5,825,322 \$	6,105,695 \$	5,668,000 \$	5,403,644 \$	5,119,467 \$	4,976,083
Contributions as a percentage of covered payroll	17.40%	17.40%	15.75%	15.75%	15.75%	15.75%	15.75%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, GASB Statement No. 68 was implemented for the fiscal year ended September 30, 2015, and, until a full 10 year trend is compiled, the City has only presented information for the years in which information is available.

### CITY OF BROOKHAVEN, MISSISSIPPI

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF BROOKHAVEN, MISSISSIPPI NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### **BUDGETARY COMPARISON SCHEDULE**

#### A. Budgetary Information

Statutory requirements dictate how and when the City's budget is to be prepared. Generally, in the month of August, prior to ensuing fiscal year beginning each October 1, the City Clerk prepares an original budget for each of the governmental funds for said fiscal year. The completed budget for the fiscal year includes for each fund every source of revenue, each general item of expenditure, and the unencumbered cash and investment balances. When during the fiscal year it appears to the Board of Aldermen that budgetary estimates will not be met, they may make revisions to the budget.

The City's budget is prepared principally on the cash basis of accounting. All appropriations lapse at year-end, and there are no encumbrances to budget because state law does not require that funds be available when goods or services are ordered, only when payment is made.

#### **B.** Basis of Presentation

The Budgetary Comparison Schedule – Budget to Actual (Non-GAAP Basis) presents the originally legally adopted budget, the final legally adopted budget, actual amounts on a budgetary (Non-GAAP Basis) and variances between the final budget and the actual amounts. The schedule is presented for the General Fund and the American Rescue Plan Act Fund, which was a major Special Revenue Fund. The Budgetary Comparison Schedule – Budget to Actual (Non-GAAP Basis) is a part of required supplemental information.

#### C. Budget/GAAP Reconciliation

The major differences between the budgetary basis and the GAAP basis are:

- 1. Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

The following schedule reconciles the budgetary basis schedules to the GAAP basis financial statements for the General Fund.

	G	eneral Fund
Budget (Cash Basis)	\$	632,790
Increase (Decrease)		
Net adjustments for revenue accruals		(774,553)
Net adjustments for expense accruals		577,097
Net Change in Fund Balance – GAAP Basis	\$	1,984,440

#### D. Excess of Actual Expenditures over Budget in Individual Funds

No funds with actual expenditures over budgeted amounts were identified.

#### E. Unbudgeted Funds

There were no unbudgeted funds.

#### CITY OF BROOKHAVEN, MISSISSIPPI NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### PENSION SCHEDULES

#### A. Changes of Assumptions

<u>2015</u>: The expectation of retired life mortality was changed to the RP-2014 Healthy Annuitant Blue Collar Table projected to 2016 using Scale BB rather than the RP-2000 Mortality Table, which was used prior to 2015.

The expectation of disabled mortality was changed to the RP-2014 Disabled Retiree Table, rather than the RP-2000 Disabled Mortality Table, which was used prior to 2015.

Withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual experience more closely.

Assumed rates of salary increase were adjusted to reflect actual and anticipated experience more closely.

The price inflation and investment rate of return assumptions were changed from 3.50% to 3.00% and 8.0% to 7.75%, respectively.

2016: The assumed rate of interest credited to employee contributions was changed from 3.50% to 2.00%.

<u>2017</u>: The expectation of retired life mortality was changed to the RP-2014 Healthy Annuitant Blue Collar Mortality Table projected with Scale BB to 2022. Small adjustments were also made to the Mortality Table for disabled lives.

The wage inflation assumptions were reduced from 3.75% to 3.25%.

Withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual and anticipated experience more closely.

The percentage of active member disabilities assumed to be in the line of duty was increased from 6% to 7%.

<u>2019</u>: The expectation of retired life mortality was changed to the PubS.H-2010(B) Retiree Table with the following adjustments: a) for males, 112% of males rates from ages 18 to 75 scaled down to 105% for ages 80 to 119; b) for females, 85% of the female rates from ages 18 to 65 scaled up to 102% for ages 75 to 119; and c) projection scale MP-2018 will be used to project future improvements in life expectancy generationally.

The expectation of disabled mortality was change to PubT.H-2010 Disabled Retiree Table for disabled retirees with the following adjustments: a) for males, 137% of male rates at all ages; b) for females, 115% of female rates at all ages; and c) projection scale MP-2018 will be used to project future improvements in life expectancy generationally.

The price inflation assumption was reduced from 3.00% to 2.75%.

The wage inflation assumption was reduced from 3.25% to 3.00%.

Withdrawal rates, pre-retirement mortality rates, and service retirement rates were also adjusted to more closely reflect actual experience.

The percentage of active member disabilities assumed to be in the line of duty was increased from 7% to 9%.

<u>2021</u>: The expectation of retired life mortality was changed to the PubS.H-2010(B) Retiree Table with the following adjustments: a) for males, 95% of males rates up to age 60, 110% for ages 61 to 75, and 101% for ages above 77; b) for females, 84% of female rates up to age 72, 100% for ages above 76; and c) projection scale MP-2020 will be used to project future improvements in life expectancy generationally.

The expectation of disabled mortality was changed to PubG.H-2010 Disabled Table for disabled retirees with the following adjustments: a) for males 134% of male rates at all ages; b) for females, 121% of female rates at all ages; c) projection scale MP-2020 will be used to project future improvements in life expectancy generationally; and d) the expectation of contingent annuitant mortality was based on the PubS.H-2010(B).

#### CITY OF BROOKHAVEN, MISSISSIPPI NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021

Contingent Annuitant Table with the following adjustments: a) for males, 97% of male rates at all ages; b) for females, 110% of female rates at all ages; c) projection scale MP-2020 will be used to project future improvements in life expectancy generationally; d) the price inflation assumption was reduced from 2.75% to 2.40%; e) the wage inflation assumption was reduced from 3.00% to 2.65%; f) the investment rate of return assumption was changed from 7.75% to 7.55%; g) the assumed load for administrative expenses was increased from 0.25% to 0.28% of payroll; h) withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual experience more closely; i) the percentage of active member disabilities assumed to be in the line of duty was increased from 9% to 12%; and j) the percentage of active member deaths assumed to be in the line of duty was decreased from 6% to 4%.

#### **B.** Changes in Benefit Provisions

<u>2016</u>: Effective July 1, 2016, the interest rate on employee contributions shall be calculated based on the money market rate as published by the Wall Street Journal on December 31 of each preceding year with a minimum rate of one percent and a maximum rate of five percent.

#### C. Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported (June 30, 2019 valuation for the June 30, 2021 fiscal year end). The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial cost method Entry age

Amortization method Level percentage of payroll, open

Remaining amortization period 28.8 years

Asset valuation method Five-year smoothed market

Inflation 2.75%

Salary increases 3.00 - 18.25%, including inflation

Investment rate of return 7.75%, net of pension plan investment expense,

including inflation

# CITY OF BROOKHAVEN, MISSISSIPPI OTHER INFORMATION

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF SURETY BONDS FOR CITY OFFICIALS FOR THE YEAR ENDED SEPTEMBER 30, 2021

Name	Position	Bond Amount	Surety Company		
Joe Cox	Mayor	100,000	FCCI		
Charles J. Caston	Alderman	100,000	Travelers		
Fletcher Grice	Alderman	100,000	FCCI		
Robert D. Underwood	Alderman	100,000	Travelers		
James Magee Jr.	Alderman	100,000	Travelers		
Jeffrey E. Henning	Alderman	100,000	Travelers		
Andre' D. Spiller	Alderman	100,000	Travelers		
Shannon Moore	Alderman	100,000	FCCI		
Kenneth Collins	Chief of Police	100,000	FCCI		
Samantha Melancon	City Clerk	100,000	CNA		
Mavis H. Stewart	Deputy City Clerk	100,000	CNA		
Blanket Position Bond	71 Non-elected Positions	50,000	CNA		

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF LONG-TERM DEBT FOR THE YEAR ENDED SEPTEMBER 30, 2021

							_		Amount Due			ue
	Issue	Balance						Balance			R	temaining
Description	Date	9/30/2020	Issued	Paid	A	Adjustments		9/30/2021		2022		Years
General Obligation Bonds												
General Obligation Refunding Bonds, Series 2017	9/6/2017	\$ 1,004,000	\$ -	\$ 134,000	\$	-	\$	870,000	\$	137,000	\$	733,000
General Obligation Refunding Bonds, Series 2019	7/18/2019	461,000	-	88,000		-		373,000		91,000		282,000
General Obligation Public Improvement Bonds, Series 2020	12/1/2020		1,700,000	-		-		1,700,000		265,000		1,435,000
Total General Obligation Bonds		1,465,000	1,700,000	222,000		-		2,943,000		493,000		2,450,000
General Obligation Notes												
General Obligation Note, Series 2019	5/1/2019	489,635	-	114,986		-		374,649		120,000		254,649
Revenue Bonds												
Combined Water & Sewer System Revenue Bonds, Series 2015	7/1/2015	2,015,000	-	105,000		-		1,910,000		110,000		1,800,000
Other Loans												
Mississippi Development Authority	2/1/2002	15,698	-	12,974		-		2,724		2,724		-
Mississippi Development Authority	5/1/2016	297,833	-	51,722		-		246,111		53,618		192,493
Water Pollution Control Revolving Loan	4/17/2018	5,314,261	-	239,106		-		5,075,155		243,324		4,831,831
Drinking Water Systems Improvement Revolving Loan	8/6/2018	2,179,122	-	96,202		-		2,082,920		98,095		1,984,825
Total Other Loans		7,806,914	-	400,004		-		7,406,910		397,761		7,009,149
Capital Leases												
Backhoe	11/7/2017	54,590	-	54,590		-		-		-		-
Radio Equipment	12/15/2017	117,232	-	37,497		-		79,735		39,056		40,679
Police Cars	3/29/2018	34,330	-	34,330		-		-		-		-
Fire Truck	9/10/2021	-	571,704	-		-		571,704		-		571,704
Backhoe	1/19/2021	-	84,502	8,857		-		75,645		11,091		64,554
Total Capital Leases		206,152	656,206	135,274		-		727,084		50,147		676,937
Other												
Compensated Absences		74,499	-	-		43,472		117,971		-		-
Total Long-Term Debt		\$ 12,057,200	\$ 2,356,206	\$ 977,264	\$	43,472	\$	13,479,614	\$	1,170,908	\$	12,190,735

#### CITY OF BROOKHAVEN, MISSISSIPPI COMPUTATION OF LEGAL DEBT MARGIN FOR THE YEAR ENDED SEPTEMBER 30, 2021

Issue Date	Description	Total Outstanding G/O Debt	Bonds Subject To 15% Limitation	Bonds Subject To 20% Limitation
Outstanding	g General Obligation Debt			
9/6/2017	General Obligation, Series 2017	\$ 870,000	870,000	870,000
5/1/2019	General Obligation, Series 2019	374,649	374,649	374,649
7/18/2019	General Obligation, Series 2019	373,000	373,000	373,000
12/1/2020	General Obligation, Series 2020	 1,700,000	1,700,000	1,700,000
	Total General Obligation Debt	3,317,649	3,317,649	3,317,649
Authorized	Debt Limit			
Assessed '	Value for the fiscal year ended			
September	r 30, 2021	\$ 146,950,108	22,042,516	29,390,022
Present De	ebt			
(Subject to	o 15% and 20% Limitation, respectively)		3,317,649	3,317,649
Margin fo	r Further Indebtedness			
_	% and 20% Limitation, respectively)		\$ 18,724,867	26,072,373

#### Limitation of Indebtedness – Section 21-33-303 As Amended

No municipality shall hereafter issue bonds secured by a pledge of its full faith and credit for the purposes authorized by law in an amount which, when added to the then outstanding bonded indebtedness of such municipality, shall exceed either (a) fifteen percent (15%) of the assessed value of taxable property within such municipality, according to the last completed assessment for taxation, or (b) ten percent (10%) of the assessment upon which taxes were levied for its fiscal year ending September 30, 1984, whichever is greater. In computing such indebtedness, there may be deducted all bonds or other evidences of indebtedness, heretofore or hereafter issued, for school, water, sewerage systems, gas, and light and power purposes and for the construction of special improvements primarily chargeable to the property benefited, or for the purpose of paying the municipality's proportion of any betterment program, a portion of which is primarily chargeable to the property benefited. However, in no case shall any municipality contract any indebtedness which, when added to all of the outstanding obligation indebtedness, both bonded and floating, shall exceed either (a) twenty percent (20%) of the assessed value of all taxable property within such municipality according to the last completed assessment for taxation or (b) fifteen percent (15%) of the assessment upon which taxes were levied for its fiscal year ending September 30, 1984, whichever is greater. Nothing herein contained shall be construed to apply to contract obligations in any form heretofore issued by any municipality for school purposes, or to contract obligations in any form heretofore or hereafter incurred by any municipality which are payable exclusively from the revenues of any municipality-owned utility, or to bonds issued by any municipality under the provisions of Sections 57-1-1 through 57-1-51, or to any special assessment improvement bonds issued by any municipality under the provisions of Sections 21-41-1 through 21-41-53.

# CITY OF BROOKHAVEN, MISSISSIPPI SPECIAL REPORTS



#### LOWERY, PAYN, LEGGETT & BELLIPANNI

207 South Railroad Ave. Brookhaven, Mississippi 39601 PHONE (601) 833-1456 FAX (601) 833-9896

CERTIFIED PUBLIC ACCOUNTANTS

Members of: Mississippi Society of CPAs American Institute of CPAs

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and Board of Aldermen City of Brookhaven, Mississippi

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Brookhaven, Mississippi (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 19, 2024.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2021-01 and 2021-02 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We

consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2021-03, 2021-04 and 2021-05 to be significant deficiencies.	

LOWERY, PAYN, LEGGETT & BELLIPANNI

CERTIFIED PUBLIC ACCOUNTANTS

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Brookhaven, Mississippi's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lowery, Payn, Leggett & Bellipanni, CPAs

Lowery Payn Leggett + Belipanni CPAs

Brookhaven, Mississippi

February 19, 2024



#### LOWERY, PAYN, LEGGETT & BELLIPANNI

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

To the Mayor and Board of Aldermen City of Brookhaven, Mississippi

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Brookhaven, Mississippi, as of and for the fiscal year ended September 30, 2021, which collectively comprise the City of Brookhaven, Mississippi's basic financial statements and have issued our report thereon dated February 19, 2024. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

As required by the state legal compliance audit program prescribed by the Office of the State Auditor, we have also performed procedures to test compliance with certain state laws and regulations. However, providing an opinion on the City's compliance with these requirements was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of those procedures and our audit of the general-purpose financial statements disclosed no instances of noncompliance with state laws and regulations.

This report is intended for the information and use of management, City Council, the State Auditor's Office and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Lowery, Payn, Leggett & Bellipanni, CPAs

Lowery Payn Leggets + Belipanni CPAs

Brookhaven, Mississippi

February 19, 2024

# CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF FINDINGS AND RESPONSES

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2021

#### **Section 1: Summary of Auditor's Results**

#### **Financial Statements**

1

1.	Type of auditor's report issued on the financial statements:	Unmodified
	Governmental activities	Unmodified
	Business-type activities	Unmodified
	Aggregate discretely presented component units	Unmodified
	General Fund	Unmodified
	Aggregate remaining fund information	Unmodified

2. Internal control over financial reporting:

a. Material weaknesses identified? Yesb. Significant deficiency identified? Yes

3. Noncompliance material to the financial statements noted?

#### **Section 2: Financial Statement Findings**

#### Material Weaknesses

#### 2021-01: Financial Statements and Related Disclosures

Condition: Since the City's books are maintained in accordance with state budgetary law, management requested auditors to assist in converting the City's accounting records from the budgetary basis to the accrual basis so that the financial statements could be prepared in conformity with U.S. generally accepted accounting principles. Management also requested the auditors to prepare a draft of the City's financial statements, including the related notes to the financial statements. The outsourcing of this service is not unusual in municipalities of this size and is a result of the City's cost-benefit decision to use outsourced accounting expertise rather than to incur internal resource costs.

Repeat Finding: Yes, 2018, 2019 & 2020.

<u>Criteria</u>: The City is responsible for establishing and maintaining effective internal controls over financial reporting. Under generally accepted auditing standards, outside auditors cannot be considered a part of the City's internal control structure, and the design of the City's internal control structure does not include procedures for preparation of external financial statements in accordance with generally accepted accounting principles.

<u>Cause</u>: The City has opted not to incur the additional costs that it would take to train and keep personnel abreast of the requirements necessary to prepare the financial statements and the related footnote disclosures.

<u>Effect</u>: The preparation of its financial statements, related footnote disclosures and required supplemental information are outsourced. However, management reviewed, approved and accepted responsibility for the financial statements prior to their issuance.

The absence of this control procedure is considered a material weakness because there is more than a remote likelihood that a material misstatement of the financial statements could occur and not be prevented or detected by the City's internal control.

<u>Recommendation</u>: Due to the cost of hiring and keeping personnel abreast of the requirements necessary to prepare the financial statements and the related footnote disclosures, no change is recommended.

#### 2021-02: Prior Period Adjustments and Audit Entries

<u>Condition</u>: The City's books and accounting records do not reflect adjusting entries from audits performed in prior periods, resulting in misstatements in opening fund balances.

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2021

Repeat Finding: Yes, 2018, 2019 & 2020.

<u>Criteria</u>: The City is responsible for establishing and maintaining effective internal controls over financial reporting. Management is responsible for the accuracy of their financial statements. This includes ensuring audit adjustments that are agreed upon by auditors and management of the entity are accurately recorded in the entity's accounting system and records.

<u>Cause</u>: The City failed to obtain and record audit adjusting entries from the predecessor auditor and ensure they were recorded in their accounting system and records in a timely manner.

Effect: Significant and material prior period adjustments were required to be made for the 2020 financials to be fairly stated.

The absence of this control procedure is considered a material weakness because there is more than a remote likelihood that a material misstatement of the financial statements could occur and not be prevented or detected by the City's internal control.

Recommendation: We recommend management implement procedures to ensure that all audit adjustments are entered into their accounting system and records.

#### Significant Deficiencies

#### 2021-03: Separation of Duties - City Court

<u>Condition</u>: The City's City Court department has two City Court Clerks that are both responsible for collecting, depositing and recording cash. Additionally, monthly collections in the City Court department are not being reconciled to the system or the related cash account being used.

Repeat Finding: Yes, 2018, 2019 & 2020.

<u>Criteria</u>: The City is responsible for establishing and maintaining effective internal controls over safeguarding of assets.

Cause: The City has not adequately separated the duties being performed by personnel in this department.

<u>Effect</u>: Inadequate separation of duties or responsibilities increases the possibility that errors or fraud may occur without timely detection and diminishes the City's ability to properly safeguard assets. The absence of such controls and procedures is considered a significant deficiency because, while there was no material misstatement identified as a result of this deficiency, the fraud risk that it presents merits attention by management and those charged with governance.

<u>Recommendation</u>: We recommend management should properly separate duties among personnel who collect cash, prepare deposits, deposit cash receipts, and post cash receipts to the receivables subledger within the City Court department. Additionally, we recommend management ensure that cash accounts used by the City Court department are reconciled on a monthly basis.

#### 2021-04: Cash Accounts

<u>Condition</u>: The City's City Court department and Building Inspector department each maintain and utilize cash accounts for daily receipts and transactions which are not reflected on the City's general ledger.

Repeat Finding: Yes, 2018, 2019 & 2020.

Criteria: The City is responsible for establishing and maintaining effective internal controls over safeguarding of assets.

<u>Cause</u>: The City has not set up general ledger accounts for these cash accounts nor have they appropriately trained related personnel on how to record transactions processed on a daily basis within the City's recordkeeping system.

<u>Effect</u>: Failure to record and process daily transactions within certain departments increases the possibility that errors or fraud may occur without timely detection and diminishes the City's ability to properly safeguard assets. The absence of such controls and procedures is considered a significant deficiency because, while there was no material misstatement identified as a result of this deficiency, the fraud risk that it presents merits attention by management and those charged with governance.

#### CITY OF BROOKHAVEN, MISSISSIPPI SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED SEPTEMBER 30, 2021

<u>Recommendation</u>: We recommend management establish general ledger accounts for each cash account maintained and used by its departments in order to appropriately track activity and maintain proper safeguarding of assets.

#### 2021-05: City Court Fines Reporting and Recordkeeping

<u>Condition</u>: A complete and accurate record of outstanding and uncollected fines could not be produced and provided by the City. The City's City Court department previously identified an issue in their accounting system where a significant amount of outstanding tickets had accumulated in the receivable subledger due to payments not correctly being applied over a period of time.

Repeat Finding: Yes, 2020.

<u>Criteria</u>: The City is responsible for establishing and maintaining effective internal controls over safeguarding of assets.

<u>Cause</u>: The City has not appropriately trained related personnel on how to record transactions processed on a daily basis within the City Court's recordkeeping system.

Effect: Failure to record and process daily transactions within certain departments increases the possibility that errors or fraud may occur without timely detection and diminishes the City's ability to properly safeguard assets. Additionally, if payments are not applied to outstanding fines in the systems, citizens may incorrectly have warrants issued for their arrest or other punitive actions taken despite having paid their fines. The absence of such controls and procedures is considered a significant deficiency because, while there was no material misstatement identified as a result of this deficiency, the fraud risk that it presents merits attention by management and those charged with governance.

<u>Recommendation</u>: We recommend management thoroughly evaluate the subledger records in City Court related to outstanding fines. Additionally, we recommend management properly train City Court personnel on proper procedures related to processing daily transactions, safeguarding assets, and keeping adequate records and documentation related to court fine payments and court fines outstanding.