# OFFICE OF THE STATE AUDITOR REPORT NOTE:

Section 7-7-211, Mississippi Code Annotated (1972) gives the Office of the State Auditor the authority to audit, with the exception of municipalities, any governmental entity in the state. In the case of municipalities, Section 21-35-31, Mississippi Code Annotated (1972) requires municipalities to obtain an annual audit performed by a private CPA firm and submit that audit report to the Office of the State Auditor. The Office of the State Auditor files these audit reports for review in case questions arise related to the municipality.

As a result, the following document was not prepared by the Office of the State Auditor. Instead, it was prepared by a private CPA firm and submitted to the Office of the State Auditor. The document was placed on this web page as it was submitted and no review of the report was performed by the Office of the State Auditor prior to finalization of the report. The Office of the State Auditor assumes no responsibility for its content or for any errors located in the document. Any questions of accuracy or authenticity concerning this document should be submitted to the CPA firm that prepared the document. The name and address of the CPA firm appears in the document.

# CITY OF BAY ST. LOUIS, MISSISSIPPI

Audited Financial Statements and Special Reports

For the Year Ended September 30, 2022

# CITY OF BAY ST. LOUIS, MISSISSIPPI TABLE OF CONTENTS For the Year Ended September 30, 2022

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# INTRODUCTORY SECTION

# CITY OF BAY ST. LOUIS, MISSISSIPPI Elected Officials and Appointed Department Heads For the Year Ended September 30, 2022 UNAUDITED

# **ELECTED OFFICIALS**

Mayor	Michael Favre
Councilman Ward 1	Doug Seal
Councilman Ward 2	Gene Hoffman
Councilman Ward 3	Jeffery Reed
Councilman Ward 4	Kyle Lewis
Councilmon Word 5	Duddy Zimmomo

Councilman Ward 5 Buddy Zimmerman

Councilman Ward 6 Josh Desalvo
Councilman Ward At-Large Gary Knoblock

# APPOINTED DEPARTMENT HEADS

Chief Administrative Officer/City Clerk
City Attorney
Heather Smith
Police Department
Toby Schwartz
Fire Department
Monty Strong
Public Works
Ronnie Vanney

# FINANCIAL SECTION

# WRIGHT, WARD, HATTEN & GUEL

PROFESSIONAL LIMITED LIABILITY COMPANY

(SUCCESSORS TO A. L. EVANS & COMPANY ESTABLISHED 1929)

MICHAEL E. GUEL, CPA, CVA, PFS, CFP\*, CFE SANDE W. HENTGES, CPA, CFE

CHARLENE KERKOW, CPA SHARI L. BREEDEN, CPA ROBERT D. FOREMAN, CPA Certified Public Accountants
HANCOCK BANK BUILDING
2510 - 14TH STREET
P.O. BOX 129
GULFPORT, MISSISSIPPI 39502

MEMBERS
AMERICAN INSTITUTE OF CPAS
MISSISSIPPI SOCIETY OF CPAS

TELEPHONE (228) 863-6501 FAX NUMBER (228) 863-6544 EMAIL: OFFICE@WWHGCPA.COM

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council of City of Bay St. Louis, Mississippi

# **Report on the Financial Statements**

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Bay St. Louis, Mississippi, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bay St. Louis, Mississippi, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matter**

Change in Accounting Principle

As discussed in Note 1 to the financial statements, effective October 1, 2021, the City adopted new accounting guidance for leases. The guidance requires lessees to recognize a right-to-use lease asset and corresponding lease liability and lessors to recognize a lease receivable and corresponding deferred inflow of resources for all leases with lease terms greater than twelve months. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditors' Responsibility for Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood, that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the City's ability to continue as a going concern for a reasonable period
  of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-11, budgetary comparison information on pages 47-50, and the schedule of changes in the City's net pension and related ratios schedule and notes to the pension schedules on pages 51-54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required

supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bay St. Louis, Mississippi's basic financial statements. The introductory section is presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining and individual non-major fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Information

Management is responsible for the other information included in the annual report. The other information comprises introductory and statistical sections and the Schedule of Surety Bonds for City Officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2023, on our consideration of the City of Bay St. Louis, Mississippi's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Bay St. Louis, Mississippi's internal control over financial reporting and compliance.

# Other Reporting Required by State of Mississippi

In accordance with the State of Mississippi, we have also issued our report dated June 30, 2023, on our consideration of the City of Bay St. Louis, Mississippi's compliance with state laws and regulations. The purpose of that report is to describe the scope of our testing of internal controls over compliance with state laws and regulations and the result of that testing, and not to provide an opinion on internal controls or compliance. That report is an integral part of an audit performed in accordance with state guidelines in considering the City of Bay St. Louis Mississippi's internal control over financial reporting and compliance.

Wright, Ward, Hatten & Guel Gulfport, Mississippi

Walt Wed Hethe & Luf

June 30, 2023

# MANAGEMENT DISCUSSION AND ANALYSIS

# EMS AINT DUIS

# Management's discussion and analysis

This section of the City of Bay St. Louis, Mississippi's (the City) Annual Financial Report presents a narrative overview and comparative analysis of the financial activities of the City for the fiscal year ended September 30, 2022 and 2021. Readers are encouraged to consider the information presented here in conjunction with the basic financial statements that immediately follow.

City of Bay St. Louis is located on the Mississippi Gulf Coast. According to the United States Census Bureau, the estimated population of City of Bay St. Louis as of July 1, 2022, is 10,596. The median household income is \$59,569 with over 93.4% of persons 25 years or older holding a high school degree or higher.

# **Government-wide Financial Highlights**

- Total net position increased \$2,070,107 or 2.2% from 2021 primarily due to increased grant and general sales taxes.
- General revenues amounted to \$12,933,007 or 49% of total revenues. This amount increased \$2,800,858 from 2021. Program revenues amounted to \$13,369,242 or 51% of total revenues, which increased \$1,221,887 from 2021. This increase was mostly due to significant grant income from the American Rescue Act Program and COVID-19 related grants to cities and an increase in gaming fees and taxes.
- Capital assets, net of accumulated depreciation, increased by \$43,177 in the governmental activities and decreased \$3,244,741 in the business-type activities during 2022. The increase in the governmental activities stems primarily from new infrastructure and construction in progress from the Special Obligation Bond, Series 2021 issue. The decrease in the business-type activities stems primarily from annual depreciation.
- Long-term debt decreased by \$297,924 in the governmental activities and increased by \$1,781,429 in the business-type activities. The City's total debt outstanding at September 30, 2022 is \$12,700,521 which includes the liability for compensated absences of \$318,462.

# **Fund Highlights**

• General Fund – This fund is used for the general operations of the City. The General Fund had \$12,034,690 in revenues, which shows an increase of \$1,127,939 from 2021 and \$8,875,592 in expenditures, an increase of \$743,519 from 2021. The General Fund's fund balance increased by \$890,180 primarily due to additional gaming fees and tax collections.

# **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City of Bay St. Louis as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

# Reporting the City of Bay St. Louis as a Whole

# Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2022?" The Statement of Net Position and the Statement of Activities answer this question.

These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by the private sector companies. These bases of accounting take into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in those assets. This change in assets is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the City's activities are reported as governmental and business-type activities, which include all of the City's services including general government, police, fire, public works, community services, water, gas, sewer and solid waste. The City of Bay St. Louis has no component units.

Table 1 and Table 2 provide a summary of the City's net position and changes in net position for 2022 compared to 2021.

# CITY OF BAY ST. LOUIS, MISSISSIPPI

Management's Discussion and Analysis For the Year Ended September 30, 2022 UNAUDITED

# TABLE 1 Condensed Statement of Net Position September 30, 2022 and 2021

	<b>Governmental Activities</b>		Business-type	Activities	Total	
	2022	2021	2022	2021	2022	2021
Assets						
Current assets	\$ 19,239,827	\$ 13,234,639	1,240,152	2,271,082	20,479,979	15,505,721
Noncurrent and capital assets	52,821,066	56,795,419	55,012,050	54,412,325	107,833,116	111,207,744
Total Assets	72,060,893	70,030,058	56,252,202	56,683,407	128,313,095	126,713,465
Deferred Outflows	1,726,852	1,435,029	281,115	177,363	2,007,967	1,612,392
Liabilities						
Current liabilities	2,115,622	2,239,147	1,150,308	1,919,974	3,265,930	4,159,121
Non-current liabilities	21,517,853	18,760,002	3,411,616	98,649	24,929,469	18,858,651
Total Liabilities	23,633,475	20,999,149	4,561,924	2,018,623	28,195,399	23,017,772
Deferred Inflows	4,773,107	7,195,748	3,892	320,216	4,776,999	7,515,964
Net Position						
Investment in capital assets,						
net of related debt	41,010,763	43,222,415	52,366,144	55,718,204	93,376,907	98,940,619
Restricted net assets	7,040,583	2,933,183	185,564	124,966	7,226,147	3,058,149
Unrestricted	(2,670,183)	(2,885,408)	(584,207)	(1,321,239)	(3,254,390)	(4,206,647)
Total Net Position	\$ 45,381,163	\$ 43,270,190	51,967,501	54,521,931	97,348,664	97,792,121

# TABLE 2 Condensed Statement of Activities September 30, 2022 and 2021

	Governmental Activities		Business-type	Activities	Total	
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues	\$ 6,343,242	6,769,753	7,026,000	5,377,602	13,369,242	12,147,355
General revenues	12,757,956	10,075,610	175,051	56,539	12,933,007	10,132,149
Total revenues	19,101,198	16,845,363	7,201,051	5,434,141	26,302,249	22,279,504
Expenses:						
General government	2,910,334	2,657,532	-	-	2,910,334	2,657,532
Public safety	4,275,143	3,899,461	-	-	4,275,143	3,899,461
Public works	7,191,103	6,660,100	-	-	7,191,103	6,660,100
Interest and issuance cost on debt	292,287	487,487	-	-	292,287	487,487
Utility	-	-	7,380,650	6,709,221	7,380,650	6,709,221
Harbor		-	2,182,625	1,410,528	2,182,625	1,410,528
Total expenses	14,668,867	13,704,580	9,563,275	8,119,749	24,232,142	21,824,329
Transfers	192,206	342,581	(192,206)	(342,581)		
Increase (Decrease) in net assets	4,624,537	3,483,364	(2,554,430)	(3,028,189)	2,070,107	455,175
Net Position - beginning, restated	40,756,626	39,786,826	54,521,931	57,550,120	95,278,557	97,336,946
Net Position - ending	\$ 45,381,163	43,270,190	51,967,501	54,521,931	97,348,664	97,792,121

#### Governmental Activities

Total net position in the governmental activities increased \$4,624,537 up from a \$3,483,364 increase in 2021. Much of this increase is due to an increase in gaming fees and revenues along with American Rescue Act funds.

Under the accrual basis of accounting, general revenues amounted to \$12,757,956 or 67% of total revenues. This amount increased \$2,682,346 from 2021. This increase is primarily due to American Rescue Act funds received that the City elected to classify as revenue replacement under the standard allowance. Program revenues amounted to \$6,343,242 or 33% of total revenues, which decreased \$426,511 from 2021 primarily due to a decrease in grant revenues.

Several revenue sources fund our governmental activities. The following chart shows the City's total general revenues and program income that is used to offset governmental expenses.

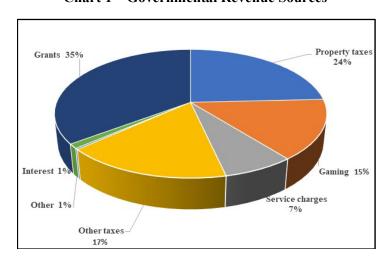
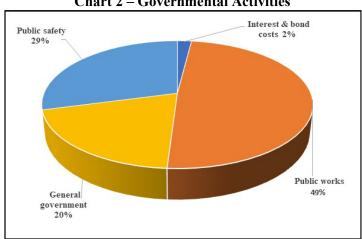


Chart 1 – Governmental Revenue Sources

Major governmental expense activities are shown in the following chart.



**Chart 2 – Governmental Activities** 

# *Business-type activities*

Net position for the business-type activities was \$51,967,501 a decrease of \$2,554,430 from 2021. Charges for services increased approximately \$909,405.

# Reporting the City of Bay St. Louis's Most Significant Funds

### Fund Financial Statements

Fund financial reports provide detailed information about the City's major funds. Based on restrictions on the use of monies, the City has established many funds, which account for the multitude of services provided to the City's residents. However, these fund financial statements focus on the City's most significant funds. In the case of the City of Bay St. Louis, the City's major funds are the General and Road & Bridge funds.

#### Governmental Funds

The City's governmental funds focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to the City's residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

# **Proprietary Funds**

The City's proprietary funds focus on business-type activities conducted by the City. These funds are reported using the accrual method of accounting, which uses an "economic resources" measurement focus. Under the accrual basis of accounting revenues are recognized in the period in which they are earned regardless of when cash flows occur. Expenses are recorded when the recognized when the service is performed, or the goods are received regardless of when the invoice is paid. Proprietary Fund information helps you to determine whether business-type activities are self-maintaining or if they are being subsidized by general government revenues. The proprietary funds show operating revenues and expenses that support the primary operations of the fund.

# The City's Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable and nonspendable resources. Such information may be useful in assessing the City's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use at the end of the fiscal year. These funds are accounted for by using the modified accrual basis of accounting. Types of governmental funds reported by the City include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Project Funds.

# **General Fund Budgeting Highlights**

The City's budget is prepared according to Mississippi law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. Governmental auditing standards require that cities present budgetary comparison schedules as required supplementary information to the financial statements. The most significant budgeted fund is the General Fund.

During the course of 2022, the City amended its general fund budget. All recommendations for a budget change come from the City Clerk to the Council for approval. State law does not allow budget changes that modify functional levels of budget amounts within a department without board approval. With the General Fund supporting many of our major activities, such as our police and fire departments, as well as most legislative and executive activities, the General Fund is monitored closely looking for possible revenue shortfalls or over spending by individual departments.

# **Capital Assets**

Table 3 shows the Changes in Capital Assets for the years ended September 30, 2022 and 2021.

TABLE 3
Schedule of Capital Assets (Net of Accumulated Depreciation)
September 30, 2022 and 2021

	<b>Governmental Activities</b>		Business-typ	e Activities	Total	
	2022	2021	2022	2021	2022	2021
Land	\$ 1,212,282	1,212,282		-	1,212,282	1,212,282
Construction in progress	3,966,072	2,744,516	138,983	2,111,960	4,105,055	4,856,476
Buildings and Improvements	22,176,941	22,761,034	33,975	34,975	22,210,916	22,796,009
Infrastructure	20,345,738	21,386,074	51,979,883	53,245,986	72,325,621	74,632,060
Machinery & equipment	571,194	282,836	307,186	157,179	878,380	440,015
Mobile equipment	394,122	355,861	6,983	149,153	401,105	505,014
Leased equipment	1,490,675	1,371,244	100,256	112,754	1,590,931	1,483,998
Total	\$ 50,157,024	50,113,847	52,567,266	55,812,007	102,724,290	105,925,854

The primary decrease in capital assets occurred due to depreciation; however the city had a significant increase in construction in progress due to the special obligation bond expenditures.

# **General Long-term Obligations**

At September 30, 2022, the City had \$12,700,521 outstanding debt obligations, which included \$318,462 of compensated absences payable.

TABLE 4	
Schedule of Long-term	Debt
September 30, 2022 and	d 2021

	Governmental Activities		Business-type	Activities	Total	
	2022	2021	2022	2021	2022	2021
General Obligation Bonds	\$ 3,055,000	3,225,000	-	-	3,055,000	3,225,000
Special Obligation Bonds	5,875,000	6,155,000	-	-	5,875,000	6,155,000
Negotiable Note	-	-	1,800,000	-	1,800,000	-
Capital Leases	1,584,403	1,433,702	67,656	93,803	1,652,059	1,527,505
Compensated Absences	270,559	269,184	47,903	40,327	318,462	309,511
Total	\$ 10,784,962	11,082,886	1,915,559	134,130	12,700,521	11,217,016

# **General Long-term Obligations (continued)**

The compensated absences liability identified above refers to the current balance of what has been earned as a termination benefit that will be paid overtime as people leave or retire. This liability refers to vacation pay for employees of the city. See Note 1 to the financial statements for more details.

# **Contact the City's Financial Management**

Questions about this report or requests for additional financial information may be addressed to:

Michael Reso, Chief Administrative Officer, City Clerk City of Bay St. Louis, Mississippi 688 Highway 90 Bay St. Louis, MS 39520 (228) 466-8951

# FINANCIAL STATEMENTS

# City of Bay St. Louis, Mississippi Statement of Net Position

September 30, 2022

	_	Governmental Activities	Business-type Activities	Total
Assets				
Cash	\$	6,711,265	1,162,423	7,873,688
Taxes receivables		5,715,894	-	5,715,894
Customer accounts receivable (net of allowance)		-	540,402	540,402
Intergovernmental receivables		5,587,910	-	5,587,910
Fines receivable (net of allowance)		118,013	-	118,013
Other receivables		16,266	-	16,266
Internal balances		648,237	(648,237)	-
Prepaid items		442,242	56,997	499,239
Inventory for resale		-	128,567	128,567
Restricted and noncurrent cash		2,664,042	2,444,784	5,108,826
Capital assets				
Land and construction in progress		5,178,354	138,983	5,317,337
Other capital assets (net of depreciation):		44,978,670	52,428,283	97,406,953
Total Assets	-	72,060,893	56,252,202	128,313,095
Deferred Outflow of Resources	-	, =, = = , = = =		
Deferred amounts on pension		1,726,852	281,115	2,007,967
Total Deferred Outflow of Resources	-	1,726,852	281,115	2,007,967
Liabilities	-	1,720,002	201,110	
Claims and wages payable		1,029,545	229,364	1,258,909
Accrued interest payable		102,690		102,690
Revenue not earned		25,079	67,819	92,898
Payable from restricted assets - Customer deposits		36,700	460,078	496,778
Net pension liability		11,654,499	1,889,104	13,543,603
Debt obligations:		11,034,477	1,007,104	13,343,003
Due within one year				
Capital debt		851,232	380,610	1,231,842
Noncapital debt		70,376	12,437	82,813
Due in more than one year		70,370	12,437	02,013
· · · · · · · · · · · · · · · · · · ·		0.662.171	1 497 046	11 150 217
Capital debt		9,663,171	1,487,046	11,150,217
Noncapital debt	-	200,183	35,466	235,649
Total Liabilities	-	23,633,475	4,561,924	28,195,399
Deferred Inflows of Resources				
Property tax for future reporting period		4,749,197	-	4,749,197
Deferred amount on pension	_	23,910	3,892	27,802
Total Deferred Inflows of Resources	_	4,773,107	3,892	4,776,999
Net Position				
Net investment in capital assets		41,010,763	52,366,144	93,376,907
Restricted Net Position:				
Non-expendable		442,242	185,564	627,806
Expendable:				
Restricted for debt service		523,132	-	523,132
Restricted for grant/bond purposes		6,075,209	-	6,075,209
Unrestricted		(2,670,183)	(584,207)	(3,254,390)
Total Net Position	\$	45,381,163	51,967,501	97,348,664
	-	, - ,	,,	

# Statement of Activities For the Year Ended September 30, 2022

		]	Program Revenue	es			
		,	Operating	Capital	Net (Expense)	Revenue and Changes in	Net Assets
		Charges for	Grants and	Grants and	Governmental	Business-type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Governmental Activities:							
	\$ 2,910,334	1,232,823	8,582	5,039	(1,663,890)		(1,663,890)
Public safety	4,275,143	140,381	67,774	397,026	(3,669,962)		(3,669,962)
Public works	7,191,103	-	-	4,491,617	(2,699,486)		(2,699,486)
Interest and issuance costs on debt	292,287	_	_	-	(292,287)		(292,287)
Total governmental activities	14,668,867	1,373,204	76,356	4,893,682	(8,325,625)	-	(8,325,625)
Business-type activities:	11,000,007	1,373,201	70,550	1,075,002	(0,323,023)	-	(0,323,023)
Utility fund	7,380,650	4,428,586	_	_		(2,952,064)	(2,952,064)
Harbor fund	2,182,625	1,134,427	_	1,462,987		414,789	414,789
Total business-type activities	9,563,275	5,563,013		1,462,987		(2,537,275)	(2,537,275)
Total government	\$ 24,232,142	6,936,217	76,356	6,356,669		(2,537,275)	(10,862,900)
· ·							
		General Revent	ies:				
		Taxes:					
		Property tax			4,121,663	-	4,121,663
			xes, debt service		349,090	-	349,090
			kes, community s	upport	158,632	-	158,632
			es and use taxes		2,290,957	-	2,290,957
			ridge privilege ta	xes	396,944	-	396,944
		Franchise ta			530,608	-	530,608
		Gaming fee	s and taxes		2,876,685	-	2,876,685
		Grants and con	tributions not res	tricted			
		to a special pu			1,761,505	-	1,761,505
		Unrestricted in	vestment earning	S	58,313	10,535	68,848
		Miscellaneous			213,559	164,516	378,075
		Total general	revenues		12,757,956	175,051	12,933,007
		Transfers			192,206	(192,206)	
		Total general	revenues and tra	ansfers	12,950,162	(17,155)	12,933,007
		Changes in	net position		4,624,537	(2,554,430)	2,070,107
		Net position - b	peginning, as rest	ated	40,756,626	54,521,931	95,278,557
		Net position - e	ending	9	45,381,163	51,967,501	97,348,664

# City of Bay St. Louis, Mississippi Balance Sheet – Governmental Funds September 30, 2022

	Major Funds				Other	Total
•		General	Municipal Reserve	2020 SO Bond	Governmental	Governmental
		Fund	Fund	Fund	Funds	Funds
ASSETS				_		
Cash	\$	1,403,781	301,313	-	5,006,171	6,711,265
Receivables:						
Property taxes		4,983,452	-	-	-	4,983,452
General sales taxes		367,324	-	-	-	367,324
Franchise taxes		166,718	-	-	-	166,718
Gaming fees and taxes		198,400	-	-	-	198,400
Intergovernmental		118,013	1,440,624	254,944	3,646,675	5,460,256
Court fines & fees		245,667	-	-	-	245,667
Other		16,266	-	-	-	16,266
Due from other funds		885,984	1,898,194	114,543	706,643	3,605,364
Prepaid items		383,808	-	-	58,434	442,242
Restricted cash		108,950	-	339,378	2,215,714	2,664,042
Total Assets		8,878,363	3,640,131	708,865	11,633,637	24,860,996
•						
LIABILITIES						
Claims payable		133,571	335,784	224,472	185,089	878,916
Wages and payroll taxes payable		150,629	-	-	-	150,629
Due to other funds		6,884	919,058	-	2,031,185	2,957,127
Customer deposits		36,700	-	-	-	36,700
Grant revenue unearned		25,079	-	-	-	25,079
Total Liabilities		352,863	1,254,842	224,472	2,216,274	4,048,451
DEFERRED INFLOWS OF RESOURCES						
Property taxes for future reporting period		4,749,197	_	_	_	4,749,197
Unavailable revenue - fines		245,667	_	_	_	245,667
Total Deferred Inflows of Resources		4,994,864		-	_	4,994,864
•						
FUND BALANCES						
Non-spendable						
Prepaid items		383,808	-	-	58,434	442,242
Assigned:						
Reserve Funds		-	2,385,289	-	2,249,731	4,635,020
Road & bridges		-	-	-	510,857	510,857
Restricted:						
Unemployment reserves		47,357	-	-	-	47,357
Grant/bond purposes		-	-	484,393	6,075,209	6,559,602
Debt service		-	-	-	523,132	523,132
Unassigned		3,099,471				3,099,471
Total Fund Balances		3,530,636	2,385,289	484,393	9,417,363	15,817,681
T 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1						
Total Liabilities, Deferred Inflows of	ø	0 070 262	2 640 121	709 975	11 622 627	24.960.006
Resources and Fund Balances	_\$	8,878,363	3,640,131	708,865	11,633,637	24,860,996

City of Bay St. Louis, Mississippi Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position September 30, 2022

Total governmental funds balance		\$ 15,817,681
Amounts reported for governmental activities in the statement of net position are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Governmental capital assets Less: accumulated depreciation	\$ 82,174,328 (32,017,304)	50,157,024
Long-term liabilities are not due and payable in the current period expenditures and therefore are not reported in the governmental funds.		
Bonds payable Capital leases payable Compensated absences	\$ (8,930,000) (1,584,403) (270,559)	(10,784,962)
Other long term assets are not available to pay or current period expenditures and therefore are deferred in the funds.		
Court fines receivable	\$ 245,667	245,667
Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability		(11,654,499)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the		
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	\$ 1,726,852 (23,910)	1,702,942
Accrued interest not due and payable in the current period expenditures and, therefore, not reported in the funds.		(102,690)
Net position of governmental activities		\$ 45,381,163

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds For the Fiscal Year Ended September 30, 2022

	Major Funds			Other	Total
	General	Municipal Reserve	2020 SO Bond	Governmental	Governmental
	Fund	Fund	Fund	Funds	Funds
Revenues:					
Property taxes	\$ 4,629,385	-	-	-	4,629,385
General sales and use taxes	2,290,957	7 -	-	479,819	2,770,776
Franchise fees	530,608	-	-	-	530,608
Gaming fees and taxes	2,876,685	-	-	-	2,876,685
Licenses and permit fees	871,728	-	-	-	871,728
Intergovernmental	283,179	1,822,357	413,992	3,910,057	6,429,585
Charges for services/rentals	103,767	7 -	-	-	103,767
Fines and forfeitures	134,800	-	-	-	134,800
Investment earnings	15,876	4,526	13,682	24,229	58,313
Administrative fees	245,000	-	-	-	245,000
Miscellaneous	52,705		178,748		231,453
Total Revenues	12,034,690	1,826,883	606,422	4,414,105	18,882,100
Expenditures					
General government	2,396,377	7 -	_	1,400	2,397,777
Public safety	3,696,169	-	-	36,024	3,732,193
Public works	2,395,299		2,255,179	904,560	5,583,138
Capital outlay	387,747	2,245,837	922,647	1,366,570	4,922,801
Debt service:					
Principal			-	788,646	788,646
Interest and other fiscal charges		- <u>-</u>	-	297,000	297,000
Total Expenditures	8,875,592	2 2,273,937	3,177,826	3,394,200	17,721,555
Excess (Deficiency) of Revenues					
Over Expenditures	3,159,098	(447,054)	(2,571,404)	1,019,905	1,160,545
Other Financing Sources (Uses)					
Proceeds from capital leases			_	489,347	489,347
Proceeds from sale of assets	6,474	-	_	-	6,474
Insurance proceeds	6,440	· -	-	200,597	207,043
Transfers in		767,450	10,889	2,164,237	2,942,576
Transfers out	(2,281,838	3) (457,643)	-	(10,889)	(2,750,370)
Total Other Financing Sources (Uses)	(2,268,918	309,807	10,889	2,843,292	895,070
Net change in fund balances	890,180	(137,247)	(2,560,515)	3,863,197	2,055,615
Fund balances - beginning	2,640,456	2,522,536	3,044,908	5,554,166	13,762,066
Fund balances - ending	\$ 3,530,636	5 2,385,289	484,393	9,417,363	15,817,681

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities For the Fiscal Year Ended September 30, 2022

# Net Change in Fund Balances - total governmental funds

\$ 2,055,615

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the

statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital outlay Depreciation	\$ 4,922,801 (2,279,405)	2,643,396
In the statement of activities, only the gain or loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the assets sold.		
Net loss on sale/donation of capital assets		(86,655)
Debt proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the Governmental Funds, but the repayment reduces		
Debt retirement Debt issuance	\$ 788,646 (489,347)	299,299
Fine revenue recognized on the modified accrual basis in the funds during the current year is reduced because prior year recognition would have been required on the Statement of Activities using the full accrual basis of accounting		5,581
Pension expense and other related activity do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.		
Changes in pension expense and contributions made after measurement date		(296,037)
Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.		
Accrued interest payable Compensated absences	_	4,713 (1,375)

Change in net position of governmental activities

\$ 4,624,537

Statement of Net Position Proprietary Funds September 30, 2022

		Proprietary Funds	
	Utilities	Harbor	
	Funds	Funds	Total
Assets			
Current assets:			
Cash \$	950,673	211,750	1,162,423
Customer accounts receivable, net	525,834	14,568	540,402
Due from other funds	2,616	1,458,009	1,460,625
Prepaid insurance	50,963	6,034	56,997
Inventory for resale	78,803	49,764	128,567
Total current assets	1,608,889	1,740,125	3,349,014
Non-current assets			
Restricted cash	556,229	1,888,555	2,444,784
Capital assets, net of accumulated depreciation	32,562,388	20,004,878	52,567,266
Total non-current assets	33,118,617	21,893,433	55,012,050
Total Assets	34,727,506	23,633,558	58,361,064
Deferred outflow of resources			
Deferred outflow - pension liability	174,291	106,824	281,115
Total deferred outflow of resources	174,291	106,824	281,115
Liabilities			
Current liabilities:			
Accounts payable and accrued expenses	153,949	45,596	199,545
Accrued wages	19,138	10,681	29,819
Due to other funds	242,625	1,866,237	2,108,862
Unearned revenue	20,074	47,745	67,819
Notes payable	20,610	360,000	380,610
Compensated absenses	7,242	5,195	12,437
Customer deposits	460,078		460,078
Total current liabilities	923,716	2,335,454	3,259,170
Non-current liabilities:	1 171 244	717.060	1 000 104
Net pension liability	1,171,244	717,860	1,889,104
Notes payable	47,046	1,440,000	1,487,046
Compensated absenses	15,813	19,653	35,466
Total non-current liabilities	1,234,103	2,177,513	3,411,616
Total liabilities	2,157,819	4,512,967	6,670,786
Deferred inflow of resources			
Deferred inflow - pension liability	2,413	1,479	3,892
Total deferred inflow of resources	2,413	1,479	3,892
Net position			
Net investment in capital assets	32,494,730	19,871,412	52,366,142
Restricted - Nonexpendable	129,766	55,798	185,564
Unrestricted	117,069	(701,274)	(584,205)
Total net position \$		19,225,936	51,967,501
•			

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds

For the Fiscal Year Ended September 30, 2022

	Proprietary Funds				
		Utilities	Harbor		
		Funds	Funds	Total	
Revenues:	_				
Charges for services	\$	4,428,586	-	4,428,586	
Slip rental fees		-	518,612	518,612	
Fuel sales		-	615,815	615,815	
Miscellaneous operating revenues		106,447	58,069	164,516	
Total operating revenues	_	4,535,033	1,192,496	5,727,529	
Operating expenses:					
Personal services		783,091	578,271	1,361,362	
Natural gas and fuel purchases		556,399	527,923	1,084,322	
Waste collection and disposal		666,122	5,105	671,227	
Wastewater treatment		1,081,962	-	1,081,962	
Other supplies and expenses		270,836	14,648	285,484	
Other contractual		1,107,179	466,648	1,573,827	
Depreciation		2,901,951	581,150	3,483,101	
Total operating expenses	_	7,367,540	2,173,745	9,541,285	
Operating income (loss)	_	(2,832,507)	(981,249)	(3,813,756)	
Non-operating revenues (expenses)					
Interest and investment revenue		7,200	3,335	10,535	
Interest expense		(2,140)	(8,880)	(11,020)	
Gain (loss) on sale of assets		(10,970)	- -	(10,970)	
Capital grant income		· -	1,462,987	1,462,987	
Transfers out		(122,856)	(69,350)	(192,206)	
Total non-operating revenues (expenses)	_	(128,766)	1,388,092	1,259,326	
Change in net position		(2,961,273)	406,843	(2,554,430)	
Net Position - beginning as restated	_	35,702,838	18,819,093	54,521,931	
Total net position - ending	\$	32,741,565	19,225,936	51,967,501	

# City of Bay St. Louis, Mississippi Statement Cash Flows

Proprietary Funds For the Fiscal Year Ended September 30, 2022

		Proprietary Funds		
		Utility	Harbor	
		Fund	Fund	Total
Cash Flows From Operating Activities				
Cash received from customers	\$	4,514,279	1,209,396	5,723,675
Cash paid to employees		(580,830)	(348,158)	(928,988)
Cash paid to suppliers		(869,776)	(553,840)	(1,423,616)
Cash paid to contractors		(2,845,922)	(622,841)	(3,468,763)
Net cash provided by (used in) operating activities		217,751	(315,443)	(97,692)
Cash Flows From Non-Capital Financing Activities				
Advances from (to) other funds		27,187	(1,431,053)	(1,403,866)
Net cash flows from non-capital financing activities	_	27,187	(1,431,053)	(1,403,866)
Cash Flows From Capital and Related Financing				
Activities				
Purchase of capital assets		(201,849)	(47,481)	(249,330)
Non-operating receipts for capital expenditures		-	1,754,181	1,754,181
Proceeds from negotiable notes		-	1,800,000	1,800,000
Repayment of notes payable		(26,147)	-	(26,147)
Interest and amortization on debt		(2,140)	(8,880)	(11,020)
Net cash used in capital and related financing				
activities		(230,136)	3,497,820	3,267,684
Cash Flows From Investing Activities				
Interest received		7,200	3,335	10,535
Net cash flows from investing activities		7,200	3,335	10,535
Net increase (decrease) in cash		22,002	1,754,659	1,776,661
Cash - October 1		1,484,900	345,646	1,830,546
Cash - September 30	\$	1,506,902	2,100,305	3,607,207

# City of Bay St. Louis, Mississippi Statement Cash Flows

# Proprietary Funds (continued) For the Fiscal Year Ended September 30, 2022

		Utility Fund	Harbor Fund	Total
Reconciliation of Operating Income (Loss) to Net Cash	_			
Provided by (Used In) Operating Activities: Operating income (loss)	\$	(2,832,507)	(981,249)	(3,813,756)
Adjustments to reconcile operating income to net cash provided by operating activities:		2 001 051	501 150	2 402 101
Depreciation (Increase) decrease in assets:		2,901,951	581,150	3,483,101
Accounts receivable		(62,322)	6,511	(55,811)
Inventory		(42,541)	(11,269)	(53,810)
Prepaid expenses		(5,226)	(1,562)	(6,788)
Pension related assets		(55,458)	(48,294)	(103,752)
Increase (decrease) in liabilities:				
Claims and wages payable		18,924	(147,587)	(128,663)
Customer deposits payable		44,918	=	44,918
Unearned revenue		(3,350)	10,389	7,039
Pension related liabilities		255,260	266,994	522,254
Compensated absences	_	(1,898)	9,474	7,576
Net cash provided by (used in) operating activities	\$_	217,751	(315,443)	(97,692)

# NOTES TO THE FINANCIAL STATEMENTS

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies**

The City of Bay St. Louis, Mississippi, (the "City") was incorporated January 21, 1818, under the laws of the State of Mississippi. The City operates under a Mayor-Council form of government, which provides for an elected mayor and a seven-member council. The following services are authorized by the City's charter: Public Safety (Police, Fire, Civil Defense and Protection Inspection), Street Maintenance and Sanitation, Garbage Collection, Water, Sewer and Gas Services, Public Improvements, Planning and Zoning, and General Administrative Services. The accounting and reporting policies of the City relating to the funds and account groups included in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled Audits of State and Local Governmental Units and by the Financial Accounting Standards Board (when applicable). The more significant accounting policies of the City are described below.

# A. Financial Reporting Entity

For financial reporting purposes, the reporting entity includes all funds that are covered by the oversight responsibility of the City's governing board. As defined by accounting principles generally accepted in the United States of America, the City is considered a "primary government." The City is governed by a seven member council in which six members were elected by the citizens of each defined ward and one member elected at-large.

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include or exclude a potential component unit in the reporting entity was made by applying the criteria set forth in Accounting Principles Generally Accepted in the United States of America. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters.

The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the City is able to exercise oversight responsibilities. Based upon the application of these criteria, the following is a brief review of each potential component unit addressed in defining the government's reporting entity. Based upon the application of these criteria, the City has no component units.

Hancock County Utility Authority and Hancock County Regional Solid Waste Management Authority

These potential component units were established by State Code and their governing boards are appointed jointly by the area governments' governing bodies. These are independent units that select management staff, set user charges, establish budgets and controls all aspects of their daily activities. These Authorities have been determined to be joint ventures of the participating agencies. See Note 12 for details.

# B. Basis of Presentation.

The City's basic financial statement consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the City as a whole. The statements include all non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements.

Governmental activities generally are financed through taxes, intergovernmental revenues and other non-exchange revenues and are reported separately from business-type activities. Business-type activities rely mainly on fees and charges for support.

The Statement of Net Position presents the financial condition of the governmental activities and business—type activities of the City at year-end. The Government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenues, not classified as program revenues, are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

# Fund Financial Statements:

Fund financial statements of the City are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into governmental, proprietary and fiduciary. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and presented in a single column as Other Governmental Funds.

# C. Measurement Focus and Basis of Accounting.

The Government-wide, Proprietary Funds and Fiduciary Funds (excluding agency funds) financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used, regardless of when the related cash flows take place. Property taxes are recognized as revenue in the year for which they are levied. Shared revenues are recognized when the provider recognizes the liability to the City. Grants are recognized as revenues as soon as all eligibility requirements have been satisfied. Agency funds have no measurement focus, but use the accrual basis of accounting.

The City's proprietary funds apply all applicable GASB pronouncements and only the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: FASB Statements and Interpretations, Accounting Principal Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

The revenues and expenses of the proprietary funds are classified as operating and non-operating. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's primary operations. All other revenue and expenses are reported as non-operating.

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

# C. Measurement Focus and Basis of Accounting (Continued)

Governmental financial statements are presented using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized in the accounting period when they are both measurable and available to finance operations during the year. Available means collected in the current period or within 60 days after year end to liquidate liabilities existing at the end of the year. Measurable means knowing or being able to reasonably estimate the amount. Expenditures are recognized only when payment is due. Property taxes, state appropriations and federal awards are all considered susceptible to accrual and have been recognized as revenues of the current fiscal period.

The City reports the following major Governmental Funds:

<u>General Fund</u> - This is the City's primary operating fund. It is used to account for all activities of the general government for which a separate fund has not been established.

<u>Municipal Reserve Fund</u> – This fund has been established by the Council as a reserve for grants funds and special projects.

<u>2020 Special Obligation Bond Fund</u> - This fund is used to account for expenditures of the special obligation funds received in 2020.

Additionally, the City reports the following fund types:

### **GOVERNMENTAL FUND TYPES**

<u>Special Revenue Funds</u> – These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

<u>Debt Service Funds</u> – These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

<u>Capital Projects Funds</u> – These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including acquisition or construction of capital facilities and other assets.

# PROPRIETARY FUNDS

<u>Enterprise Funds</u> - These funds are used to account for those operations that are financed and operated in a manner similar to private business enterprises or where the City has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability.

It is the intent of the City Council that the costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges and that periodic determination of revenues earned, expenses incurred, and net income be identified for capital maintenance, public policy, management control, account ability, or other purposes.

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

# D. Account Classifications

The account classifications used in the financial statements conform to the broad classifications recommended in *Governmental Accounting, Auditing and Financial Reporting* as issued in 2012 by the Government Finance Officers' Association.

# E. Deposits and Investments

State law authorizes the City to invest in interest bearing time certificates of deposit for periods of fourteen days to one year with depositories and in obligations of the U.S. Treasury, State of Mississippi, or any City, municipality or school district of this state. Further, the City may invest in certain repurchase agreements.

Cash includes cash on hand, demand deposits, and all certificates of deposit and cash equivalents, which are short-term highly liquid investments that are readily convertible to cash (generally three months or less). Investments in governmental securities are stated at fair value. However, the City had an investment that included governmental bonds during the fiscal year.

## F. Receivables

All trade receivables are shown net of an allowance for uncollectibles. Miss. Code Ann. (1972) does not allow for write-off of debt owed to municipalities. The amount represented on the financial statements is conclusive of all bad debts owed by customers of the water and sewer department since the City started providing these services to citizens. The allowances are based on trade receivables in excess of 120 days outstanding.

# G. Inter-Fund Transactions and Balances

Transactions between funds that are representative of short-term lending/borrowing arrangements and transactions that have not resulted in the actual transfer of cash at the end of the fiscal year are referred to as "due to/from other funds." Noncurrent portions of inter-fund receivables and payables are reported as "advances to/from other funds." Advances between funds, as reported in the fund financial statements, are offset by a non-spendable fund balance account in the General Fund, if applicable, to indicate that they are not available for appropriation and are not expendable available financial resources. However, this is not applicable to advances reported in other governmental funds, which are reported, by definition, as restricted, committed, or assigned.

Inter-fund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. Any outstanding balances between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Any outstanding balances between fiduciary funds and the government-wide activities of the government are reported as Intra-entity balances and included in intergovernmental receivables on the Statement of Net Position.

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

# H. Inventories

Governmental and proprietary fund inventories are valued at the lower of cost (first in, first out) or market. Inventories consist of expendable supplies held for consumption. The cost is recorded as expenditure at the time individual inventory items are consumed.

# I. Capital Assets

Capital acquisition and construction are reflected as expenditures in Governmental Fund statements and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements. All purchased capital assets are stated at historical cost where records are available and at an estimated historical cost where no records exist. Capital assets include significant amounts of infrastructure which have been valued at estimated historical cost. The estimated historical cost was based on replacement cost multiplied by the consumer price index implicit price deflator for the year of acquisition. The extent to which capital assets, other than infrastructure, costs have been estimated and the methods of estimation are not readily available. Donated capital assets are recorded at estimated fair market value at the time of donation. The costs of normal maintenance and repairs that do not add to the value of assets or materially extend their respective lives are not capitalized; however, improvements are capitalized. Interest expenditures are not capitalized on capital assets.

Governmental accounting and financial reporting standards allowed governments meeting certain criteria to elect not to report major general infrastructure assets retroactively. The City meets these criteria and has so elected. Therefore, the major general infrastructure assets acquired prior to October 1, 2002, are not reported in the government-wide financial statements. However, as of September 30, 2022, the City has not systematically reported capital assets in accordance with generally accepted accounting principles.

Capital assets acquired or constructed for Proprietary Fund operations are capitalized at cost in the respective funds in which they are utilized. No interest is capitalized on self-constructed assets because non-capitalization of interest does not have a material effect on the City's financial statements. Donated capital assets are recorded at their fair value at the time of donation.

Capitalization thresholds (dollar value above which asset acquisitions are added to the capital asset accounts) and estimated useful lives are used to report capital assets in the government-wide statements. Depreciation is calculated on the straight-line basis for all assets, except land. A full year's depreciation expense is taken for all purchases and sales of capital assets during the year.

The following schedule details those thresholds, estimated useful lives and salvage value percentage of cost:

		Estimated	Salvage
	Capitalizatio	n Useful	Value
	Threshold	Life	(% of Cost)
Land	\$ -	N/A	N/A
Infrastructure	-	20-60 years	30%
Buildings	50,000	40-50 years	20%
Improvements	25,000	40-50 years	20%
Machinery & equipment	5,000	3-15 years	10%
Property under capital leases	*	*	*

<sup>\*</sup> Leased property capitalization policy and estimated useful life will correspond with the amounts for the asset classification, as listed above.

Notes to the Financial Statements September 30, 2022

# **Note 1 - Summary of Significant Accounting Policies (Continued)**

# J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources expenditure until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources until that time.

Deferred amounts on pensions – Deferred outflows and inflows or resources should be reported when to show the City's proportionate share of amounts of the effects of actuarial differences and changes in assumptions to economic or demographic factors and differences between actual and projected earnings of multi-employer pension plan. In addition, a deferred inflow should be reported for employer contributions to the pension plan made subsequent to the measurement date.

Property tax for future reporting period/unavailable revenue – property taxes – Deferred inflows of resources should be reported when resources associated with imposed non-exchange revenue transactions are received or reported as a receivable before the period for which property taxes are levied.

*Unavailable revenue* – *fines* – When an asset is recorded in the governmental fund financial statements, but the revenue is not available, the government should report a deferred inflow of resources until such time as the revenue becomes available.

# K. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees' Retirement System of Mississippi (PERS) and additions to/deductions from PERS' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# L. Long-term Liabilities

Long-term liabilities are the unmatured principal of bonds, loans, notes or other forms of noncurrent or long-term general obligation indebtedness. Long-term liabilities are not limited to liabilities from debt issuances but may also include liabilities on lease-purchase agreements and other commitments.

In the government-wide financial statements and the Proprietary Fund financial information, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business activities Statement of Net Position.

Notes to the Financial Statements September 30, 2022

### **Note 1 - Summary of Significant Accounting Policies (Continued)**

### M. Compensated Absences

The City has adopted a policy of compensation for accumulated unpaid employee personal leave. No payment is authorized for accrued major medical leave. Accounting principles generally accepted in the United States of America require accrual of accumulated unpaid employee benefits as long-term liabilities in the government-wide financial statements. In fund financial statements, Governmental Funds report the compensated absence liability payable only if the payable has matured.

An employee may accumulate unused vacation leave hours without limitation, however, cash payments upon employee termination or retirement are limited to a maximum of 30 days of a accumulated leave of pay. Employees have no claim for accumulated sick leave at termination, for retirement, lay-off, or cause. As such, no provision for unused sick leave has been provided in the financial statements. Unused vacation and sick leave balances may be credited to the Public Employee's Retirement System (PERS) as time worked.

### N. Fund Balance Policies

In the fund financial statements, governmental funds report fund balance into classifications that comprise a hierarchy based on the extent to which the City is bound to honor constraints on the specific purpose for which amount in those funds can be spent. The classifications of fund balance are Non-spendable, Restricted, Committed, Assigned, and Unassigned. The following are descriptions of fund classifications used by the City:

*Non-spendable fund balance* includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance includes amounts that have constraints placed upon the use of the resources either by an external party or imposed by law through a constitutional provision or enabling legislation.

Assigned fund balance includes amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. For governmental funds, other than the general fund, this is the residual amount within the fund that is not classified as non-spendable and is neither restricted nor committed. Assignments of fund balance are created by management pursuant to authorization established by the Council.

Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds if expenditures incurred for specific purposes exceeded the amounts restricted, committed or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

When both restricted and unrestricted resources are available for specified expenditures, restricted resources are considered spent before unrestricted resources. Within unrestricted resources, committed would be considered spent first (if available), followed by assigned (if available), and then unassigned amounts.

Notes to the Financial Statements September 30, 2022

### **Note 1 - Summary of Significant Accounting Policies (Continued)**

### O. Net Position

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

*Net investment in Capital Assets* - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* - Consists of net position with constraints placed on the use either by external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or law through constitutional provisions or enabling legislation.

Unrestricted net position - All other net position not meeting the definition of "restricted" or "invested in capital assets, net of related debt."

### P. Intergovernmental Revenues in Governmental Funds

Intergovernmental revenues, consisting of grants, entitlements and shared revenues, are usually recorded in Governmental Funds when measurable and available. However, the "available" criterion applies for certain federal grants and shared revenues when the expenditure is made because expenditure is the prime factor for determining eligibility. Similarly, if cost sharing or matching requirements exist, revenue recognition depends on compliance with these requirements.

### Q. Property Tax Revenues

Numerous statutes exist under which the City Council may levy property taxes. The selection of authorities is made based on the objectives and responsibilities of the City. Restrictions associated with property tax levies vary with the statutory authority. The amount of increase in certain property taxes is limited by state law. Generally, this restriction provides that these tax levies shall produce no more than 110% of the amount which resulted from the assessments of the previous year.

The City Council, each year at a meeting in September, levies property taxes for the ensuing fiscal year which begins on October 1. Real property taxes become a lien on January 1 of the current year, and personal property taxes become a lien on March 1 of the current year. Taxes on both real and personal property, however, are due on or before February 1 of the next succeeding year. Taxes on motor vehicles and mobile homes become a lien and are due in the month that coincides with the month of original purchase.

Accounting principles generally accepted in the United States of America require property taxes to be recognized at the levy date if measurable and available. All property taxes are recognized as revenue in the year for which they are levied. Motor vehicle and mobile home taxes do not meet the measurability and collectability criteria for property tax recognition because the lien and due date cannot be established until the date of original purchase occurs.

### R. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

Notes to the Financial Statements September 30, 2022

### **Note 1 - Summary of Significant Accounting Policies (Continued)**

### S. Reporting Changes

In June 2017, the GASB issued Statement No. 87, Leases. was implemented during fiscal year 2022. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. It established a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This guidance is intended to enhance the accountability, consistency and comparability of lease activities reported by governments.

### T. Comparative Data and Reclassifications

Comparative data for the prior year has been presented in certain sections of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. Also, certain amounts presented in the prior year have been reclassified in order to be consistent with the current year's presentation.

### Note 2 – Deposits

A summary of cash (including restricted deposits) as of September 30, 2022, is as follows:

	Unrestricted		Restricted		Total	
Governmental activities:		_				
General fund	\$	1,403,781	\$	108,950	\$	1,512,731
Municipal reserve fund		301,313		-		301,313
2020 SO bond fund		-		339,378		339,378
Other governmental funds		5,006,171		2,215,714		7,221,885
Total governmental activities		6,711,265		2,664,042		9,375,307
<b>Business-type activities:</b>						
Utilities funds		950,673		556,229		1,506,902
Harbor funds		211,750		1,888,555		2,100,305
Total business-type activities	· · · · · · · · · · · · · · · · · · ·	1,162,423		2,444,784		3,607,207
Total government-wide	\$	7,873,688	\$	5,108,826	\$	12,982,514

The carrying amount of the city's total deposits with financial institutions at September 30, 2022, was \$12,982,514 and the bank balance was \$13,236,220. Restricted (Noncurrent) cash is defined by the Governmental Auditing Standards Board (GASB) as amounts that are not readily available for current operating expenses/expenditures. Cash recorded as restricted can only be expended according to the grant/bond requirements, held for debt service requirements and held for customer deposits on hand.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of the failure of a financial institution, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City does not have a formal policy for custodial credit risk.

Notes to the Financial Statements September 30, 2022

### **Note 2 – Deposits (Continued)**

The collateral for public entities' deposits in financial institutions is held in the name of the State Treasurer under a program established by the Mississippi State Legislature and is governed by Section 27-105-5, Miss. Code Ann. (1972). Under this program, the entity's funds are protected through a collateral pool administered by the State Treasurer. Financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC).

### Note 3 – Receivables

### A. Governmental Activities

Receivables in the governmental activities at September 30, 2022, consisted of the following:

Taxes Receivables	
Property taxes	
Current	\$ 234,255
For future reporting period	 4,749,197
Property taxes receivable	4,983,452
Sales and use taxes	367,324
Franchise taxes	166,718
Gaming fees and taxes	198,400
Total taxes receivable	5,715,894
Court fines receivable	982,665
Less: allowance for doubtful accounts	(736,998)
Total court fines receivable, net	245,667
Grants receivable	5,460,256
Other receivables	16,266
Total grants and other receivables	5,476,522
Total receivable - governmental activities	\$ 11,438,083

### **B.** Business-type Activities

Receivable in the business-type activities at September 30, 2022, consisted of the following:

Customer accounts receivable:	
Customer utility charges (billed)	\$ 1,799,387
Customer slip rental charges (billed)	42,932
Customer accounts, earned but unbilled	134,539
Less: allowance for doubtful accounts	(1,436,456)
Total receivable - business-type activities	\$ 540,402

Notes to the Financial Statements September 30, 2022

### Note 3 – Receivables (Continued)

All trade receivables are shown net of an allowance for bad debt. An allowance in the amount of 1,408,092 at September 30, 2022, has been provided in the Utility fund and \$28,364 in the Harbor fund for estimated uncollectible utility and slip charges.

### Note 4 – Interfund Transactions and Balances

### Fund Financial Statements

### A. Interfund Receivables/Payables (Due to/Due from)

During the course of the year, certain expenditures were paid on a reimbursement basis requiring the City to borrow monies at year-end from the general fund in order to prevent a deficit cash balance in certain funds. Allocation percentages of federal reimbursement for construction projects caused expenditures to be paid from the wrong fund requiring many "due to/due from" transactions requiring cash transfer after year end.

Receivable Fund	Payable Fund	Amount
General Fund	Municipal Reserve Fund	\$ 150,000
General Fund	Other Governmental Funds	573,175
General Fund	Utilities Fund	66,257
General Fund	Harbor Fund	96,552
Municipal Reserve Fund	Utilities Fund	131,125
Municipal Reserve Fund	Harbor Fund	1,767,069
2020 SO Bond Fund	Municipal Reserve Fund	114,543
Other Governmental Funds	General Fund	6,884
Other Governmental Funds	Municipal Reserve Fund	654,515
Other Governmental Funds	Utilities Fund	45,243
Utilities Fund	Harbor Fund	2,616
Harbor Fund	Other Governmental Funds	1,458,009
Total		\$5,065,988

### B. Transfers In/Out:

Transfers were made in the course of the year for loans to various funds. Other transfers were made to reimburse the various funds for expenditures made on the behalf of other fund purposes.

Transfers In	Transfers Out	Amount
Muncipal Reserve Fund	General Fund	\$ 698,100
Muncipal Reserve Fund	Harbor Funds	69,350
2020 SO Bond Fund	Other Governmental Funds	10,889
Other Governmental Funds	General Fund	1,583,738
Other Governmental Funds	Municipal Reserve Fund	457,643
Other Governmental Funds	Utilities Fund	122,856
Total		\$ 2,942,576

Notes to the Financial Statements September 30, 2022

### Note 5 – Capital Assets

### A. Governmental Activities

The following is a summary of governmental capital assets activity for the year ended September 30, 2022:

	Balance 9/30/2021	Additions	Adjustments/ Disposals	Balance 9/30/2022
Capital assets not being Depreciated:				
Land	\$ 1,212,282	-	-	1,212,282
Construction in Progress	2,744,516	3,793,512	(2,571,956)	3,966,072
Total capital assets not being depreciated	3,956,798	3,793,512	(2,571,956)	5,178,354
Capital assets being depreciated:				
Buildings & Improvements	29,143,821	-	_	29,143,821
Infrastructure	40,120,577	339,461	-	40,460,038
Machinery & Equipment	2,189,570	227,681	2,359	2,419,610
Mobile Equipment	2,752,073	72,800	(188,018)	2,636,855
Equipment under Capital Leases	2,516,118	489,347	(151,182)	2,854,283
Total capital assets being depreciated	76,722,159	1,129,289	(336,841)	77,514,607
Less accumulated depreciation for:				
Buildings & improvements	6,382,787	584,093	-	6,966,880
Infrastructure	18,734,503	1,380,797	(1,000)	20,114,300
Machinery & Equipment	1,906,734	48,215	(106,533)	1,848,416
Mobile Equipment	2,396,212	36,452	(189,931)	2,242,733
Equipment under Capital Leases	1,144,874	229,848	(11,114)	1,363,608
Total accumulated depreciation	30,565,110	2,279,405	(308,578)	32,535,937
Total Capital assets being depreciated, net	46,157,049	(1,150,116)	(28,263)	44,978,670
Total governmental activities capital assets, net	\$ 50,113,847	2,643,396	(2,600,219)	50,157,024

Depreciation expense was charged to the following governmental functions:

General Government	\$ 365,516
Public Safety	358,618
Public Works	1,555,271
	\$ 2,279,405

Notes to the Financial Statements September 30, 2022

### Note 5 – Capital Assets (Continued)

### B. Business-type Activities

The following is a summary of business-type capital assets activity for the year ended September 30, 2022:

	Balance 10/1/2021	Additions	Adjustments/ Sales	Balance 9/30/2022
Capital assets not being Depreciated:				
Construction in Progress	\$ 2,111,960	138,983	(2,111,960)	138,983
Total capital assets not being depreciated	2,111,960	138,983	(2,111,960)	138,983
Capital assets being depreciated:				
Building and Improvements	118,603	_	_	118,603
Water, Sewer & Gas Systems	75,601,623	_	_	75,601,623
Harbor Infrastructure	22,306,059	51,443	2,118,119	24,475,621
Machinery & Equipment	744,044	58,904	65,465	868,413
Mobile Equipment	245,501	-	(175,673)	69,828
Equipment under Capital Leases	118,803	_	12,708	131,511
Total capital assets being depreciated	99,134,633	110,347	2,020,619	101,265,599
Less accumulated depreciation for:				
Building and Improvements	83,628	1,000	-	84,628
Water, Sewer & Gas Systems	40,742,680	2,854,515	-	43,597,195
Harbor Infrastructure	3,919,016	581,150	-	4,500,166
Machinery & Equipment	586,865	34,600	(60,238)	561,227
Mobile Equipment	96,348	-	(33,503)	62,845
Equipment under Capital Leases	6,049	11,836	13,370	31,255
Total accumulated depreciation	45,434,586	3,483,101	(80,371)	48,837,316
Total Capital assets being depreciated, net	53,700,047	(3,372,754)	2,100,990	52,428,283
Total business-type activities capital assets, net	\$ 55,812,007	(3,233,771)	(10,970)	52,567,266
Depreciation expense was charged to the fo	llowing governm	nental functions:		
Utility Fund		\$	2,901,951	
Harbor Fund		_	581,150	
Total depreciation - business-	type activities	\$	3,483,101	
C. Net Investment in Capital Assets/Net Position	on			
		Governmental	Business-type	
		Activities	Activities	

	Governmentar	Dusiness-type
	Activities	Activities
Land	\$ 1,212,282	-
Construction in progress	3,966,072	138,983
Other capital assets, net of accumulated depreciation	44,978,670	52,428,283
Add: cash remaining for capital assets purchase	1,368,142	1,666,534
Less: related long-term debt outstanding - spent	(10,514,403)	(1,867,656)
	\$41,010,763	52,366,144
Other capital assets, net of accumulated depreciation Add: cash remaining for capital assets purchase	44,978,670 1,368,142 (10,514,403)	52,428,283 1,666,534 (1,867,656)

Notes to the Financial Statements September 30, 2022

### Note 6 – Capital Leases

The City has obtained lease financing for the purchase of mobile equipment and other machinery. Title to the assets is held in the name of the City and the various banks as lien holder. The City insures the assets and accounts for the leasing arrangements. Amortization of leased equipment under capital assets is included with depreciation expense.

The following is a schedule of the City's capital leases as of September 30, 2022:

				Present Value of
		Original	Stated	Remaining Payments
Leased Equipment	Matures	Issue	Interest Rate	as of 09/30/2022
2016 Ferrera Pumper	April 2026	495,516	2.41%	199,387
Ferrera Fire Ladder Truck	November 2023	579,947	2.82%	124,375
(2) Zero Turn Mowers/Duraspray Patcher	April 2023	63,610	3.50%	5,884
2018 Cat Backhoe/Loader	June 2023	66,134	2.85%	13,021
Silverado -Police Chief/ Silverado-Mayor	March 2023	56,872	2.85%	9,627
Street Sweeper	December	136,963	4.25%	33,154
2018 Ford F350 Dump Truck	March 2024	36,210	3.89%	11,082
2019 Ford F150 Police	November 2024	43,789	3.50%	11,304
Ferrara Rescue Pumper	July 2030	44,019	2.24%	448,021
(2) 2020 Dodge Durangos	February 2026	72,364	2.23%	46,786
(2) 2021 Nissan Rogues	August 2026	53,211	1.19%	40,772
(2) 2020 Ford F-250	May 2026	61,749	1.98%	43,889
2021 Kenworth Dump Truck	April 2026	88,900	1.92%	61,900
(3) 2021 Dodge Durangos	May 2027	104,994	2.38%	90,866
Holland Tractor	March 2027	194,209	3.34%	172,248
John Deere Excavatory 75G	February 2027	108,100	1.98%	91,261
John Deere Excavatory 60	May 2027	82,044	3.10%	69,881
Activities				1,473,458
Mini Excavator	February 2023	17,945	2.85%	1,237
2021 Kentworth Single Axle Dump	May 2026	93,324	1.89%	61,963
2018 Kuboa Excavator	February 2023	24,706	2.85%	1,740
Activities				\$ 64,940
	2016 Ferrera Pumper Ferrera Fire Ladder Truck (2) Zero Turn Mowers/Duraspray Patcher 2018 Cat Backhoe/Loader Silverado -Police Chief/ Silverado-Mayor Street Sweeper 2018 Ford F350 Dump Truck 2019 Ford F150 Police Ferrara Rescue Pumper (2) 2020 Dodge Durangos (2) 2021 Nissan Rogues (2) 2020 Ford F-250 2021 Kenworth Dump Truck (3) 2021 Dodge Durangos Holland Tractor John Deere Excavatory 75G John Deere Excavatory 60 Activities  Mini Excavator 2021 Kentworth Single Axle Dump 2018 Kuboa Excavator	2016 Ferrera Pumper Ferrera Fire Ladder Truck (2) Zero Turn Mowers/Duraspray Patcher 2018 Cat Backhoe/Loader Silverado -Police Chief/ Silverado-Mayor Street Sweeper 2018 Ford F350 Dump Truck 2019 Ford F150 Police Ferrara Rescue Pumper (2) 2020 Dodge Durangos (2) 2021 Nissan Rogues (2) 2021 Nissan Rogues (2) 2020 Ford F-250 2021 Kenworth Dump Truck (3) 2021 Dodge Durangos Holland Tractor John Deere Excavatory 75G John Deere Excavatory 60 Mini Excavator Mini Excavator 2021 Kentworth Single Axle Dump May 2026 February 2023 May 2026 February 2023 May 2027 May 2028 May 2028 May 2028 May 2028	Leased Equipment         Matures         Issue           2016 Ferrera Pumper         April 2026         495,516           Ferrera Fire Ladder Truck         November 2023         579,947           (2) Zero Turn Mowers/Duraspray Patcher         April 2023         63,610           2018 Cat Backhoe/Loader         June 2023         66,134           Silverado -Police Chief/ Silverado-Mayor         March 2023         56,872           Street Sweeper         December         136,963           2018 Ford F350 Dump Truck         March 2024         36,210           2019 Ford F150 Police         November 2024         43,789           Ferrara Rescue Pumper         July 2030         44,019           (2) 2020 Dodge Durangos         February 2026         72,364           (2) 2021 Nissan Rogues         August 2026         53,211           (2) 2020 Ford F-250         May 2026         61,749           2021 Kenworth Dump Truck         April 2026         88,900           (3) 2021 Dodge Durangos         May 2027         104,994           Holland Tractor         March 2027         194,209           John Deere Excavatory 75G         February 2027         108,100           Activities         Mini Excavator         February 2023         17,945 <td>Leased Equipment         Matures         Issue         Interest Rate           2016 Ferrera Pumper         April 2026         495,516         2.41%           Ferrera Fire Ladder Truck         November 2023         579,947         2.82%           (2) Zero Turn Mowers/Duraspray Patcher         April 2023         63,610         3.50%           2018 Cat Backhoe/Loader         June 2023         66,134         2.85%           Silverado -Police Chief/ Silverado-Mayor         March 2023         56,872         2.85%           Street Sweeper         December         136,963         4.25%           2018 Ford F350 Dump Truck         March 2024         36,210         3.89%           2019 Ford F150 Police         November 2024         43,789         3.50%           Ferrara Rescue Pumper         July 2030         44,019         2.24%           (2) 2020 Dodge Durangos         February 2026         72,364         2.23%           (2) 2021 Nissan Rogues         August 2026         53,211         1.19%           (2) 2020 Ford F-250         May 2026         61,749         1.98%           2021 Kenworth Dump Truck         April 2026         88,900         1.92%           (3) 2021 Dodge Durangos         May 2027         104,994         2.38%</td>	Leased Equipment         Matures         Issue         Interest Rate           2016 Ferrera Pumper         April 2026         495,516         2.41%           Ferrera Fire Ladder Truck         November 2023         579,947         2.82%           (2) Zero Turn Mowers/Duraspray Patcher         April 2023         63,610         3.50%           2018 Cat Backhoe/Loader         June 2023         66,134         2.85%           Silverado -Police Chief/ Silverado-Mayor         March 2023         56,872         2.85%           Street Sweeper         December         136,963         4.25%           2018 Ford F350 Dump Truck         March 2024         36,210         3.89%           2019 Ford F150 Police         November 2024         43,789         3.50%           Ferrara Rescue Pumper         July 2030         44,019         2.24%           (2) 2020 Dodge Durangos         February 2026         72,364         2.23%           (2) 2021 Nissan Rogues         August 2026         53,211         1.19%           (2) 2020 Ford F-250         May 2026         61,749         1.98%           2021 Kenworth Dump Truck         April 2026         88,900         1.92%           (3) 2021 Dodge Durangos         May 2027         104,994         2.38%

The following is a schedule by years of the total payments due as of September 30, 2022:

	Governmental Activities			Business-type Actvities			
September 30,	Principal	Interest	Total	Principal	Interest	Total	
2023	\$ 391,232	36,888	428,120	\$ 20,610	1,136	21,746	
2024	342,010	27,015	369,025	17,886	774	18,660	
2025	268,760	18,324	287,084	18,234	426	18,660	
2026	251,036	12,018	263,054	10,926	89	11,015	
2027	128,862	6,981	135,843	-	-	-	
2028-2030	202,503	8,762	211,265				
	\$ 1,584,403	109,988	1,694,391	\$ 67,656	2,425	70,081	

Notes to the Financial Statements September 30, 2022

### Note 6 – Capital Leases (Continued)

Equipment and related accumulated amortization under capital lease are as follows:

	Go	vernmental	Business-type	
		Activities	Activities	Total
Equipment under capital leases	\$	2,854,283	131,511	2,985,794
Less: accumulated amortization		(1,363,608)	(31,255)	(1,394,863)
Net value of equipment under capital leases	\$	1,490,675	100,256	1,590,931

### Note 7 – Court Fines Receivable/Deferred Inflows of Resources

Court fines receivables are recorded as deferred inflow of sources in the fund financial statements due to the funds using modified accrual basis. However, revenues received during the year are recorded in the government-wide financial statements on the full-accrual basis of accounting. Miss. Code Ann. (1972) does not allow for write-off of debt owed to municipalities. The amount represented on the financial statements is conclusive of all bad debts owed by citizens to the municipal courts since the City started providing court services. Court fines receivable at September 30, 2022, were \$982,665, of which an allowance of \$736,998 has been determined as uncollectible with \$245,667 deemed collectible.

### Note 8 – Retirement Plans

### A. Defined Benefit Pension Plan

The City contributes to the Public Employees' Retirement System of Mississippi (PERS), a cost-sharing multiple-employer defined benefit plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and may be amended only by the State of Mississippi Legislature.

### Plan Description and Provisions

Substantially all of the City's full-time employees participate in PERS, PERS issues a publicly available financial report that includes financial statements and required supplementary information. That information may be obtained by writing to Public Employee Retirement System, PERS Building, 429 Mississippi Street, Jackson, MS 39201-1005, or by calling (601) 359-3589 or 1-800-444-PERS.

### Benefits Provided

Membership in PERS is a condition of employment granted upon hiring for qualifying employees and officials of the State of Mississippi, state universities, community and junior colleges, and teachers and employees of the public cities. For those persons employed by political subdivisions and instrumentalities of the State of Mississippi, membership is contingent upon approval of the entity's participation in PERS by the PERS' Board of Trustees. If approved, membership for the entity's employees is a condition of employment and eligibility is granted to those who qualify upon hiring.

Notes to the Financial Statements September 30, 2022

### **Note 8 – Retirement Plans (Continued)**

### A. Defined Benefit Pension Plan (Continued)

Participating members who are vested and retire at or after age 60 or those who retire regardless of age with at least 30 years of creditable service (25 years of creditable service for employees who became members of PERS before July 1, 2011) are entitled, upon application, to an annual retirement allowance payable monthly for life in an amount equal to 2.0 percent of their average compensation for each year of creditable service up to and including 30 years (25 years for those who became members of PERS before July 1, 2011), plus 2.5 percent for each additional year of creditable service with an actuarial reduction in the benefit for each year of creditable service below 30 years or the number of years in age that the member is below 65, whichever is less.

Average compensation is the average of the employee's earnings during the four highest compensated years of creditable service. Benefits vest upon completion of eight years of membership service (four years of membership service for those who became members of PERS before July 1, 2007).

PERS also provides certain death and disability benefits. A Cost-of-Living Adjustment (COLA) payment is made to eligible retirees and beneficiaries. The COLA is equal to 3.0 percent of the annual retirement allowance for each full fiscal year of retirement up to the year in which the retired member reaches age 60 (55 for those who became members of PERS before July 1, 2011), with 3.0 percent compounded for each fiscal year thereafter. Plan provisions and the Board's authority to determine contribution rates are established by Miss. Code Ann. §25-11-1 et seq., (1972, as amended) and may be amended only by the Mississippi Legislature.

### Contributions

PERS members are required to contribute 9.00% of their annual covered salary, and the City is required to contribute at an actuarially determined rate. The employer's rate as of September 30, 2022, was 17.4% of annual covered payroll. The contribution requirements of PERS members and employers are established and may be amended only by the State of Mississippi Legislature. The City's contributions to PERS for the fiscal years ending September 30, 2022, 2021 and 2020 were \$791,781, \$764,514, and \$702,782, respectively, which equaled the required contributions for each year.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2022, the City reported a liability of \$11,654,499 in the governmental activities and \$1,889,104 in the business-type activities for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the PERS net pension liability was based on a projection of the City's long-term share of contribution to the pension plan relative to projected contributions of all participating entities, actuarially determined. At June 30, 2022, the City's proportion was .065%. For the year ended September 30, 2022, the City recognized \$929,132 of PERS pension expense for governmental activities and \$529,282 for the business-type activities.

Notes to the Financial Statements September 30, 2022

### **Note 8 – Retirement Plans (Continued)**

### A. Defined Benefit Pension Plan (Continued)

At September 30, 2022, the City reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflow of Resources				
	G	overnmental	Business-Type		
		Activities	Activities	Total	
Differences between expected and					
actual experience	\$	164,312	26,748	191,060	
Changes of assumptions		401,355	65,337	466,692	
Net difference between projected and					
actual earnings on pension plan					
investments		609,525	99,225	708,750	
Differences between City					
contributions and proportionate share					
on contributions		369,356	60,128	429,484	
City's contributions subsequent to the					
measurement date		182,304	29,677	211,981	
Total	\$	1,726,852	281,115	2,007,967	

At September 30, 2022, the City reported deferred inflows of resources related to pensions from the following sources:

		Deferred Inflow of Resources				
	Gov	ernmental	Busin	ess-Type		
	A	ctivities	Ac	ctivities		Total
Differences between City						
contributions and proportionate						
share on contributions		23,910		3,892		27,802
Total	\$	23,910	\$	3,892	\$	27,802

Within the deferred outflows, an amount of \$211,981 of deferred outflows of resources is related to pensions resulting from the City's contributions subsequent to the measurement date and will be recognized as a reduction to the net pension liability in the year ended September 30, 2022.

The remaining amounts reported as deferred outflows of resources related to pensions of \$1,980,165 and deferred inflows of resources related to pensions of \$(211,981) netting to \$1,768,184 will be recognized in pension expense as follows:

Year Ending		
September 30,		
2023	_	\$ 629,291
2024		484,243
2025		(77,551)
2026	_	732,201
	_	\$ 1,768,184

Notes to the Financial Statements September 30, 2022

### **Note 8 – Retirement Plans (Continued)**

### A. Defined Benefit Pension Plan (Continued)

Actuarial assumptions

The total pension liabilities in the June 30, 2022, actuarial valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary increases 2.65-17.90 percent, including inflation
Investment rate of return 7.55 percent (net of pension plan investment

expense, including inflation

Mortality rates for service retirees were based on the PubS.H-2010(B) Retiree Table with the following adjustments: For males, 95% of male rates up to age 60, 110% for ages 61 to 75 and 101% for ages above 77. For females, 84% of female rates up to age 72 and 100% for ages above 76. Mortality rates for disability retirees were based on the PubG.H-2010 Disabled Table adjusted 134% for males and 121% for females. Mortality rates for Contingent Annuitants were based on the PubS.H-2010(B) Contingent Annuitant Table, adjusted 97% for males and 110% for females. Mortality rates will be projected generationally using the MP-2020 projection scale to account for future improvements in life expectancy.

The actuarial assumptions used in the June 30, 2022 valuation was based on the results of an actuarial experience study for the four-year period ending June 30, 2020. The experience report is dated April 20, 2021.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected Real
Asset Class	Target Allocation	Rate of Return
Domestic Equities	25.00 %	4.60 %
International Equities	20.00	4.50
Global Equities	12.00	4.85
Fixed Income	18.00	1.4
Real Estate	10.00	3.65
Private Equity	10.00	6.00
Private Infrastructure	2.00	4.00
Private Credit	2.00	4.00
Cash Equivalents	1.00	10
Total	100.00 %	

Notes to the Financial Statements September 30, 2022

### Note 8 – Retirement Plans (Continued)

### A. Defined Benefit Pension Plan (Continued)

Discount rate

The discount rate used to measure the total pension liability for PERS was 7.55 percent, which was based on the future long-term expected rate of return of 7.55 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate (9.0%) and at the current contribution rate (17.4%). Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return investments was applied to all periods of projected benefit payments to determine each plan's total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.55 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.55 percent) or one percentage-point higher (8.55 percent) than the current rate:

	Current				
	1% Decrease	1 % Increase			
	(6.55%)	Rate (7.55%)	(8.55%)		
City's Proportionate share of PERS	\$ 17,610,532	\$ 13,493,603	\$ 10,099,407		

### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report which can be obtained at www.pers.ms.gov.

### B. Deferred Compensation Plan

The City offers employees voluntary participation in a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, Group Flexible Fund Retirement Contracts, administered by Great-West Life & Annuity Insurance Company, permits employees to defer a portion of their salary until future years. All plan assets are held by Great West Life & Annity Insurance Company for the exclusive benefit of the participants and their beneficiaries and are not subject to the claims of the City's general creditors.

Notes to the Financial Statements September 30, 2022

### Note 9 – Long-term Debt

Bonds, notes and other long-term debt payable at September 30, 2022, are comprised of the following:

	Matures	Original Issue	Interest Rate	Amount Outstanding
Governmental Activities:		15540		Outstanding
General Obligation Bonds				
GO Road and Construction Bonds, Series 2016	March 2036	4,000,000	2.50%	3,055,000
Special Obligation Bonds, Series 2020	June 2039	6,500,000	1.75-3.125%	5,875,000
Total Bonds				8,930,000
Capital Leases Payable - See Note 6	Various	1,623,664	Various	1,584,403
Total Bonds and Capital Leases Payable				10,514,403
Compensated Absences Payable				270,559
Total Governmental Activities				\$ 10,784,962
Business-type Activities:				
Negoitable Note Payable	Various	1,800,000	2.96%	1,800,000
Capital Leases Payable - See Note 6	Various	17,945	Various	67,656
1	various	17,943	various	, , , , , , , , , , , , , , , , , , ,
Compensated Absences Payable				47,903
Total Business-type Activities				\$ 1,915,559
<b>Total Government-wide Outstanding Debt</b>				\$ 12,700,521

### A. Governmental Activities

Transactions for the year ended September 30, 2022, are summarized as follows:

	Balance		Transfers/	Balance	Within
	10/1/2021	Additions	Retirements	9/30/2022	one Year
General Obligation Bonds	\$ 3,225,000		(170,000)	3,055,000	175,000
Special Obligation Bonds	6,155,000	-	(280,000)	5,875,000	285,000
Capital Leases Payable	1,433,702	489,347	(338,646)	1,584,403	391,232
Compensated Absences	269,184	229,119	(227,744)	270,559	70,376
	\$ 11,082,886	718,466	(1,016,390)	10,784,962	921,608

General Obligation Bonds, Series 2016 – In 2016, the City issued \$4,000,000 in general obligation bonds to be used for road and construction improvements in the City. The bond is to be repaid over 20 years, maturing in March 2036 and carries an interest rate of 2.5%. Payment on this bond will be made from general ad valorem tax collections.

Special Obligation Bonds, Series 2001 – In 2021, the City issued \$6,500,000 in special obligation bonds to be used for road and construction improvements in the City. The bond is to be repaid over 19 years, maturing in June 2039 and carries a variable interest rate of 1.75%-3.125%. The bond was issued with a \$62,845 original issue discount which will be amortized over the bond life of 19 years at \$3,308 annually. An amount of \$3,308 was expensed for the fiscal year ending 2022, leaving a prepaid bond discount of \$58,434. Payment on this bond will be made from general ad valorem tax collections.

Notes to the Financial Statements September 30, 2022

### **Note 9 – Long-term Debt (Continued)**

Annual debt service requirements to maturity for these bonds payable are as follows:

	GO Road & Construction Bond, Series 2016			SO Public Improvement Bond, Series 2020			
September 30,	Principal	Interest	Total	Principal	Interest	Total	
2023	\$ 175,000	74,187	249,187	285,000	157,613	442,613	
2024	180,000	69,750	249,750	290,000	152,625	442,625	
2025	190,000	65,125	255,125	295,000	147,550	442,550	
2026	195,000	60,312	255,312	300,000	142,387	442,387	
2027	200,000	55,374	255,374	305,000	135,263	440,263	
2028-2032	1,100,000	197,373	1,297,373	1,650,000	561,644	2,211,644	
2033-2037	1,015,000	51,812	1,066,812	1,905,000	311,263	2,216,263	
2038-2040	-	-	-	845,000	39,844	884,844	
	\$ 3,055,000	573,933	3,628,933	5,875,000	1,648,189	7,523,189	

### B. Business-type Activities

Transactions for the year ended September 30, 2022, are summarized as follows:

	]	Balance	Transfer/			Balance	I	Due Within
	1	0/1/2021	Additions		Retirements	9/30/2022		one Year
Negotiable Note	\$	-	1,800,000		-	1,800,000		360,000
Capital Leases Payable		93,803	-		(26,147)	67,656		20,610
Compensated Absences		40,327	49,917		(42,341)	47,903		12,437
Total business-type activities	\$	134,130	\$ 1,849,917	3	(68,488)	\$ 1,915,559	\$	393,047

<u>Negotiable Note</u> – In October 2022, the City received a \$1.8 million negotiable note for the purpose of upgrading and repairing the Harbor from damage incurred during hurricanes. The note carries a 2.96% interest rate and annual principal payments of \$360,000 are due in July of each year, maturing in July 2027.

Annual debt service requirements to maturity for these notes payable are as follows:

	\$1.8 Million Negotiable Note					
September 30,	Principal		Principal Interest			
2023	\$	360,000	53,280	413,280		
2024		360,000	42,624	402,624		
2025		360,000	31,968	391,968		
2026		360,000	21,312	381,312		
2027		360,000	10,656	370,656		
	\$	1,800,000	159,840	1,959,840		

### C. Compensated Absences

Compensated absences will be paid from the funds from which the employees' salaries were paid.

Notes to the Financial Statements September 30, 2022

### **Note 9 – Long-term Debt (Continued)**

### D. Legal Debt Margin

The amount of debt, excluding specific exempted debt that can be incurred by the City is limited by state statute. Total outstanding debt during a year can be no greater than 15% of assessed value of the taxable property within the City, according to the then last completed assessment for taxation. However, the limitation is increased to 20% whenever a City issues bonds to repair or replace washed out or collapsed bridges on the public roads of the City. As of September 30, 2022, the amount of outstanding debt was equal to 6% of the latest property assessments.

### Note 10 – Property, Sales and Gaming Taxes Revenue

### A. Property Tax Revenues

The City levies a tax on real and personal property based on the assessed value of property as compiled by the information extracted from the City assessment tax rolls. The taxes on real property attach as an enforceable lien on the property as of January 1. Taxes on real and personal property are levied by the City Council at the first regular meeting in September.

The rates are expressed in terms of mills (i.e., ten mills equal one cent). The combined tax rate to finance general governmental services, including the payment of principal and interest on long-term debt but exclusive of school bond and interest for the year ended September 30, 2022, was 26.75 mills or \$26.75 per \$1,000 of assessed valuation.

Property taxes at the fund level are recorded as receivables and deferred inflow of resources at the time the taxes are levied. Revenues are recognized as the related ad valorem taxes are collected including those collected 60 days after year-end. Additional amounts estimated to be collectible in time to be a resource for payment of obligations incurred during the fiscal year and therefore susceptible to accrual in accordance with GAAP have been recognized as revenue.

### B. General Sales Tax Revenues

The State levies a 7% sales tax on retail sales and remits 18.5% of the amount collected (within the corporate boundaries of the City of Bay St. Louis) back to the City monthly. General sales tax revenue reported in the General Fund was \$2,290,957.

### C. Gaming Fees and Taxes Revenue

The City receives gaming revenues from a casino located within the corporate City limits as follows:

Gross Revenue Gaming Tax and Gaming Device Tax

The gross revenue gaming tax is imposed and collected by the State of Mississippi which is similar to sales tax and is remitted to the City. The gaming device tax is similar to a personal property tax and is assessed on all gaming devices maintained by the casino; this tax is also collected by the State of Mississippi. The amount of tax recognized as gaming revenue and gaming devices is \$2,636,617 and \$87,667 respectively.

Notes to the Financial Statements September 30, 2022

### Note 10 – Property, Sales and Gaming Taxes Revenue (Continued)

C. Gaming Fees and Taxes Revenue (Continued)

**Boarding Fees** 

The City has negotiated a contractual amount of boarding fees to be paid directly to the City on a monthly basis and is based on gross gaming revenues. In the year ended September 30, 2022, the City collected \$152,401 in boarding fees.

### Note 11 – Risk Management and Contingencies

The City finances its exposure to risk of loss related to workers' compensation for injuries to its employees through, public entity risk pools.

Worker's Compensation Fund – The City pays premiums to the pool for its workers' compensation insurance coverage, and the participation agreement provides that the pool will be self-sustaining through member premiums. The retention for the pool is \$1,000,000 for each accident and completely covers statutory limits set by the Workers' Compensation Commission. Risk of loss is remote for claims exceeding the pool's retention liability. However, the pool also has catastrophic reinsurance coverage for statutory limits above the pool's retention, provided by Safety National Casualty Corporation, effective from January 1, 2021, to January 1, 2022. The pool may make an overall supplemental assessment or declare a refund depending on the loss experience of all the entities it insures.

Mississippi Municipal Liability Plan – The City pays premiums to the pool for its liability and tort claims. The plan is a private non-profit corporation organized under the laws of the State of Mississippi. The plan provides liability and tort claims insurance for its members up to \$500,000 and \$50,000 per occurrence, respectively. The plan is totally self-insured with claims and expenses paid out of the premiums, and the members are jointly and severally liable for any claims and expenditures beyond the premium base. The possibility of additional liability exists, but that amount, if any cannot be determined.

<u>Claims and Judgments</u> – The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

<u>Federal Grants</u> – The City has received federal grants for specific purposes that are subject to audit by the grantor agencies. Entitlements to these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a grantor audit may become a liability of the City. No provision for any liability that may result has been recognized in the City's financial statements.

<u>Litigation</u> – The City is party to legal proceedings, many of which occur in the normal course of governmental operations. It is not possible at the present time to estimate ultimate outcome or liability, if any, of the City with respect to the various proceedings. However, the City's legal counsel has advised us that the possibility exists of a liability resulting from these lawsuits. These lawsuits may have a material adverse effect on the financial condition of the City in the future. No liability has been recorded for this contingency, in that an amount is indeterminable.

Notes to the Financial Statements September 30, 2022

### Note 12 – Commitments and Contingencies

### **A.** Joint Ventures

A joint venture is a legal entity or other organization that results from contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain an ongoing financial interest or on ongoing financial responsibility. Generally, the purpose of a joint venture is to pool resources and share the costs, risks and rewards of providing goods or services to the venture participants directly, or for the benefit of the general public or specific service recipients.

A jointly governed organization is similar in nature to a joint venture in that they provide goods and services to the citizenry of two or more governments. However, they do not meet the definition of a joint venture because there is no ongoing significant financial interest or responsibility by the participating governments.

Hancock County Regional Solid Waste Management Authority

The Hancock County Regional Solid Waste Management Authority (the Authority) is a governmental entity originally formed by an agreement between the City of Bay St. Louis, Mississippi, the City of Waveland, Mississippi and Hancock County, Mississippi pursuant to the Interlocal Cooperation Act of 1974. The Authority was officially incorporated in March 1998 pursuant to incorporation agreement entered into in December 1997. The Authority is to function for purposes of solid waste management for the participating units of local government, the Cities of Bay St. Louis, Waveland, Diamondhead and Hancock County, Mississippi, in fulfilling their obligations to establish, operate and maintain a garbage collections and disposal system. The Authority is governed by a Board of Commissioners composed of eight commissioners two appointed by Hancock County Board of Supervisors and the remaining appointed by the member units of local government pursuant to the Act.

Pursuant to the terms of the agreement with the Authority, the City is required to pay monthly costs of operations and maintenance directly associated with solid waste management. The costs associated with this contract totaled \$666,122 for the year.

A complete copy of the 2022 financial statements should be on file at the administrative offices of the Authority which are located at 854 US Highway 90, Bay St. Louis, MS 39520 or may be obtained by calling (228) 549-2052.

Hancock County Utility Authority

City of Bay St. Louis contracts with the Hancock County Utility Authority (the "Utility Authority"), whereby the Utility Authority disposes of the City's wastewater in compliance with water quality standards established by the Mississippi Air and Water Pollution Control law and the Federal Water Pollution Control Act. The Utility Authority provides for the operation and maintenance of the sewer treatment plants on a cost reimbursement basis. Pursuant to the terms of the agreement, the City is required to pay monthly costs of operations and maintenance directly associated with the treatment facilities and to share in the construction costs of the treatment facilities. The costs associated with this contract totaled \$1,081,962 for the year.

Notes to the Financial Statements September 30, 2022

### **Note 12 – Commitments and Contingencies (Continued)**

A complete copy of the 2022 financial statements should be on file at the administrative offices of the Authority which are located at 401 Gulfside Street, Waveland, MS 39576 or may be obtained by calling (228) 467-3702.

### **Note 13– Subsequent Events**

Events that occur after the Statement of Net position date but before the financial statements are available to be issued must be evaluated for recognition or disclosure. The effects of subsequent events that provide evidence about conditions that existed at the Statement of Net position date are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the Statement of Net position date require disclosure in the accompanying notes. Management of the City evaluated the activity of the City through June 30, 2023 (the date the financial statements were available to be issued) and determined that the no significant subsequent events have occurred requiring disclosure in the notes to the financial statement.

### **Note 14 – Prior Period Adjustment**

During 2021, capital expenditures totaling \$2,513,564 were recorded as construction in process. Further audit work during fiscal year 2022, deemed these expenditures as road and infrastructure repairs and should not be capitalized. Appropriate entries to the capital assets ledger have been made and the reclassification resulted in a decrease to the governmental activities net position in the amount of \$2,513,564.

# REQUIRED SUPPLEMENTARY INFORMATION

### Statement of Revenues, Expenditures and Changes in Fund Balance General Fund

Budget to Actual - (Prepared on the Budgetary Basis) For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

\$

Revenues:

Taxes

Licenses and permits Fines and Fees Gaming Grants Interest Other

Total Revenues

General government:
Personnel services

Supplies

Public safety:

Public works:

Supplies

Total Expenditures

Over Expenditures

Supplies

Contractual services
Capital outlay

Personnel services

Contractual services
Capital outlay
Total public safety

Personnel services

Contractual services

Total public works

Excess (Deficiency) of Revenues

Capital outlay

Total general government

Expenditures:

	Actual	Tavorable (Olliavorable)			
Amounts	Budgetary	Original	Final		
Final	Basis	to Final	to Actual		
	_				
7,298,567	7,656,658	404,142	358,091		
784,300	871,728	205,000	87,428		
192,901	134,800	-	(58,101)		
2,827,400	2,876,685	628,711	49,285		
140,618	77,470	(113,249)	(63,148)		
13,773	15,095	-	1,322		
557,872	428,093	(49,252)	(129,779)		
11,815,431	12,060,529	1,075,352	245,098		
1,253,180	1,242,136	53,000	11,044		
31,600	25,769	23,397	5,831		
1,094,288	1,088,989	3,114,731	5,299		
350,028	89,054	(221,028)	260,974		
2,729,096	2,445,948	2,970,100	283,148		
3,470,948	3,277,393	151,000	193,555		
149,945	132,846	(49,600)	17,099		
283,851	263,236	(23,400)	20,615		
284,419	22,693	(21,000)	261,726		
4,189,163	3,696,168	57,000	492,995		
		· · · · · · · · · · · · · · · · · · ·			
1,222,470	1,155,092	154,303	67,378		
	Final  7,298,567 784,300 192,901 2,827,400 140,618 13,773 557,872 11,815,431  1,253,180 31,600 1,094,288 350,028 2,729,096  3,470,948 149,945 283,851 284,419 4,189,163	Amounts         Budgetary           Final         Basis           7,298,567         7,656,658           784,300         871,728           192,901         134,800           2,827,400         2,876,685           140,618         77,470           13,773         15,095           557,872         428,093           11,815,431         12,060,529           1,253,180         1,242,136           31,600         25,769           1,094,288         1,088,989           350,028         89,054           2,729,096         2,445,948           3,470,948         3,277,393           149,945         132,846           283,851         263,236           284,419         22,693           4,189,163         3,696,168	Amounts         Budgetary         Original to Final           7,298,567         7,656,658         404,142           784,300         871,728         205,000           192,901         134,800         -           2,827,400         2,876,685         628,711           140,618         77,470         (113,249)           13,773         15,095         -           557,872         428,093         (49,252)           11,815,431         12,060,529         1,075,352           1,094,288         1,088,989         3,114,731           350,028         89,054         (221,028)           2,729,096         2,445,948         2,970,100           3,470,948         3,277,393         151,000           149,945         132,846         (49,600)           283,851         263,236         (23,400)           284,419         22,693         (21,000)           4,189,163         3,696,168         57,000		

117,020

162,639

1,297,030

2,731,781

8,873,897

3,186,632

(27,062)

(178,570)

(307,370)

(358,699)

2,668,401

3,743,753

24,742

85,157

304,361

481,638

1,257,781

1,502,879

Actual

Variances
Favorable (Unfavorable)

141,762

1,382,187

3,213,419

10,131,678

1,683,753

467,000

114,700

1,203,617

2,854,720

12,800,079

(2,060,000)

159,630

Statement of Revenues, Expenditures
and Changes in Fund Balance
Municipal Reserve Fund
Budget to Actual - (Prepared on the Budgetary Basis)
For the Fiscal Year Ended September 30, 2022
(UNAUDITED)

	ariaı	
v	arrar	

				Actual	Favorable (Unfavorable)		
	Budgeted A		mounts	Budgetary	Original	Final	
		Original	Final	Basis	to Final	to Actual	
Revenues:							
Grant income	\$	162,043	943,043	1,822,357	781,000	879,314	
Interest		2,600	2,600	4,526	<u> </u>	1,926	
Total Revenues		164,643	945,643	1,826,883	781,000	881,240	
Expenditures:							
Capital outlay		476,643	2,529,500	2,266,693	(2,052,857)	262,807	
Total Expenditures		476,643	2,529,500	2,266,693	(2,052,857)	262,807	
Excess (Deficiency) of Revenues							
Over Expenditures		(312,000)	(1,583,857)	(439,810)	(1,271,857)	1,144,047	
Other Financing Sources (Uses):							
Transfers in		770,000	770,000	767,450	-	(2,550)	
Transfers Out		(458,000)	(458,000)	(457,643)	<u> </u>	357	
Total Other Financing Sources (Uses)		312,000	312,000	309,807		(2,193)	
Net Change in fund balance -							
Budget-Cash Basis	\$		(1,271,857)	(130,003)	(1,271,857)	1,141,854	

Notes to the Required Supplementary Information-Budgetary Schedules For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

### A. Budgetary Information.

State statues authorize the State Auditor to regulate the municipal budget process. Expenditures must be defined to the minimum level prescribed by the State Auditor. The State Auditor has set this level at the purpose level. Municipalities are prohibited from spending in excess of the lowest level adopted in the budget except for capital outlay, election expense and emergency warrants.

### B. Basis of Presentation.

The Budgetary Comparison Schedule - Budget and Actual (Non-GAAP Basis) presents the original legally adopted budget, the final legally adopted budget, actual amounts on a budgetary (Non-GAAP Basis) and variances between the final budget and the actual amounts. The schedule is presented for the General Fund and each major Special Revenue Fund. The Budgetary Comparison Schedule - Budget and Actual (Non-GAAP Basis) is a part of required supplemental information.

### C. Budget/GAAP Reconciliation.

The major differences between the budgetary basis and the GAAP basis are:

- 1. Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budgetary) as opposed to when susceptible to accrual (GAAP).

	 General Fund				Federal Grants Fund		
Net Change in fund balance - Budget-Cash Basis		\$	630,385			\$ (130,003)	
Revenues/Transfers per Cash-basis Budget	\$ 9,504,282			\$	2,594,333		
Changes in accrued revenues	2,543,328		2,543,328		-	_	
Revenues/Transfers per Fund Financial Statements	12,047,610				2,594,333		
Expenditures/Transfers per Cash-basis Budget	8,873,897				2,724,336		
Changes in accrued expenses	2,283,533		(2,283,533)		7,244	(7,244)	
Expenditures/Transfers per Fund Financial Statement	\$ 11,157,430			\$	2,731,580		
Net Change in fund balance - Fund Financials		\$	890,180			\$ (137,247)	

Notes to the Required Supplementary Information-Budgetary Schedules For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

### D. Budgetary Data

The procedures used by the City in establishing budget are mandated by Mississippi State law. A brief summary of the City's policies for recording budgetary data in the financial statements are as follows:

- 1. Prior to August 1, the Mayor submits to the Council a proposed operating budget for the fiscal year beginning October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. No later than September 15, the budget is legally enacted through passage of a resolution.
- 4. Formal budgetary integration is employed as a management control device during the year for all governmental and proprietary funds.
- 5. Budgets for the governmental and proprietary funds are adopted on a cash basis except for expenditures which include those paid within 30 days of the fiscal year end as required by state statute.

# Schedule of the City's Proportionate Share of the Net Pension Liability Last 10 Fiscal Years\* For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

	_	2022	2021	2020	2019	2018	2017	2016	2015
City's proportion of the net pension liability (asset)		0.065%	0.065%	0.062%	0.061%	0.060%	0.060%	0.061%	0.064%
City's proportionate share of the net pension liability (asset)	\$	13,543,603	9,550,234	11,910,331	10,731,103	9,979,782	9,974,036	10,896,124	9,893,138
City's covered payroll	\$	4,513,000	4,296,155	4,525,949	4,429,013	3,989,181	3,859,956	3,927,149	3,949,302
City's proportionate share of the net pension liability ( as a percentage of its covered payroll	ass	et) 300.10%	222.30%	263.16%	242.29%	250.17%	258.40%	277.46%	250.50%
Plan fiduciary net position as a percentage of the total pension liability		59.90%	70.40%	58.97%	61.59%	62.54%	61.49%	57.47%	61.70%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the measurement date of June 30 prior to the fiscal year presented. This schedule is presented to illustrate the requirement to show information for 10 years. However, GASB Statement No. 68 was implemented for the fiscal year ended September 30, 2015, and, until a full 10 year trend is compiled, the City has only presented information for the years in which information is available.

# Schedule of the City's Contributions Last 10 Fiscal Years\* For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

2022 2021 2020 2019 2018 2017 2016 2015 792,620 Actuarially determined contribution 764,514 702,782 654,681 623,273 618,402 571,586 614,636 Contributions in relation to the actuarially determined contribution 792,620 764,514 702,782 654,681 623,273 618,402 571,586 614,636 Contribution deficiency (excess) City's covered payroll 4,051,244 3,629,117 3,902,451 4,555,287 4,393,759 4,038,977 3,957,289 3,926,362 Contributions as a percentage of covered payroll 17.40% 17.40% 17.40% 16.16% 15.75% 15.75% 15.75% 15.75%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, GASB Statement No. 68 was implemented for the fiscal year ended September 30, 2015, and, until, a full 10 year trend is compiled, the City has only presented information for the years in which information is available.

Notes to the Required Supplementary Information – Pension Schedules For the Fiscal Year Ended September 30, 2022

### Pension Schedules

### A. Changes in assumptions

### > 2021

- The expectation of retired life mortality was changed to the PubS.H-2010(B) Retiree Table with the following adjustments:
  - For males, 95% of male rates up to age 60, 110% for ages 61 to 75, and 101% for ages above 77.
  - For females, 84% of female rates up to age 72, 100% for ages above 76.
  - Projection scale MP-2021 will be used to project future improvements in life expectancy generationally.
- The expectation of disabled mortality was changed to PubG.H-2010 Disabled Table for disabled retirees with the following adjustments:
  - For males, 134% of male rates at all ages.
  - For females, 121% of female rates at all ages.
  - Projection scale MP-2021 will be used to project future improvements in life expectancy generationally.
- The expectation of contingent annuitant mortality was based on the PubS.H-2010(B) Contingent Annuitant Table with the following adjustments:
  - For males, 97% of male rates at all ages.
  - For females, 110% of female rates at all ages.
  - Projection scale MP-2021 will be used to project future improvements in life expectancy generationally.
- The price inflation assumption was reduced from 2.75% to 2.40%.
- The wage inflation assumption was reduced from 3.00% to 2.65%
- The investment rate of return assumption was changed from 7.75% to 7.55%.
- The assumed load for administrative expenses was increased from 0.25% to 0.28% of payroll.
- Withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual experience more closely.
- The percentage of active member disabilities assumed to be in the line of duty was increased from 9% to 12%.
- The percentage of active member deaths assumed to be in in the line of duty was decrease from 6% to 4%.

### > 2019

- The expectation of retired life mortality was changed to the PubS.H-2010(B) Retiree Table with the following adjustments:
- For males, 112% of male rates from ages 18 to 75 scaled down to 105% for ages 80 to 119.
- For females, 85% of the female rates from ages 18 to 65 scaled up to 102% for ages 75 to 119.
- Projection scale MP-2018 will be used to project future improvements in life expectancy generationally.
- The expectation of disabled mortality was changed to PubT.H-2010 Disabled Retiree Table for disabled retirees with the following adjustments:
- For males, 137% of male rates at all ages.
- For females, 115% of female rates at all ages.
- Projection scale MP-2018 will be used to project future improvements in life expectancy generationally.
- The price inflation assumption was reduced from 3.00% to 2.75%.
- The wage inflation assumption was reduced from 3.25% to 3.00%.
- Withdrawal rates, pre-retirement mortality rates, and service retirement rates were also adjusted to more closely reflect actual experience.
- The percentage of active member disabilities assumed to be in the line of duty was increased from 7% to 9%.

Notes to the Required Supplementary Information – Pension Schedules For the Fiscal Year Ended September 30, 2022

### 2017

- The expectation of retired life mortality was changed to the RP-2014 Healthy Annuitant Blue Collar Mortality Table projected with Scale BB to 2022. Small adjustments were also made to the Mortality Table for disabled lives.
- The wage inflation assumption was reduced from 3.75% to 3.25%.
- Withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual experience more closely.
- The percentage of active member disabilities assumed to be in the line of duty was increased from 6% to 7%.
- 2016
  - The assumed rate of interest credited to employee contributions was changed from 3.50% to
- 2015
  - The expectation of retired life mortality was changed to the RP-2014 Healthy Annuitant Blue Collar Table projected to 2016 using Scale BB rather than the RP-2000 Mortality Table, which was used prior to 2015.
  - The expectation of disabled mortality was changed to the RP-2014 Disabled Retiree Table, rather than the RP-2000 Disabled Mortality Table, which was used prior to 2015.
  - Withdrawal rates, pre-retirement mortality rates, disability rates and service retirement rates were also adjusted to reflect actual experience more closely.
  - Assumed rates of salary increase were adjusted to reflect actual and anticipated experience more
  - The price inflation and investment rate of return assumptions were changed from 3.50% to 3.00% and 8.00% to 7.75%, respectively.

### Changes in benefit provisions

### 2016

Effective July 1, 2016, the interest rate on employee contributions shall be calculated based on the money market rate as published by the Wall Street Journal on December 31 of each preceding year with a minimum rate of one percent and a maximum rate of five percent.

### B. Methods and assumptions used in calculations of actuarially determined contributions

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported (June 30, 2019 valuation for the June 30, 2022 fiscal year end). The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial cost method Entry age

Level percentage of payroll, open Amortization method

27.7 years Remaining amortization period

Asset valuation method 5-year smoothed market

Price inflation 2.75 percent

Salary increase 3.00 percent to 18.25 percent, including inflation Investment rate of return

7.75 percent, net of pension plan investment expense,

including inflation

# SUPPLEMENTAL INFORMATION

City of Bay St. Louis, Mississippi Schedule of Expenditures of Federal Awards For the Fiscal Year Ended September 30, 2022

Federal Grantor/	Federal	Grant No. /	
Passed-through Grantor/	CFDA	Pass-Through	Federal
Program Title or Cluster	Number	Number	Expenditures
US Department of Housing and Urban Development  Passed through MS Development Authority  Community Development Block Grant  Total U.S. Department of Housing and Urban Development	14.228 ent	1136-20-112PF-01	\$ 444,501 444,501
HC Department of Interior			
US Department of Interior Office of Natural Resources Revenue			
Passed through MS Department of Marine Resources			
GOMESA	15.435	3000027043	\$ 471,951
Boater Access Grant	15.435	F22AF0159-00	31,250
	13.433	122A10139-00	31,230
Passed through MS Department of Environmental Quality			
GOMESA	15.435	3000027043	78,173
Total U.S. Department of Interior			581,374
U.S. Department of Justice			
Bure au of Justice			
Passed through MS Department of Public Safety			
State and Local Equitable Sharing	16.922	MS0230200	18,991
Total U.S. Department of Justice			18,991
US Department of Transportation			
Federal Transit Administration			
Passed through MS Dept of Transportation			
Highway Planning and Construction	20.205	STP-9357-00(001)/LPA/107955-701000	1,154
Highway Planning and Construction	20.205	STP-0030-00(042)/LPA/107961-701000	6,785
Federal Railroad Administration	20.203	511 0050 00(012)/2111/10/501 /01000	0,702
Passed through MS Dept of Highway Safety			
State and Community Highway Safety	20.600	PT-2021-PT-20-21	21,900
Alcohol Open Container Requirements	20.607	154AL-2021-ST-20-21	1,600
Total U.S. Department of Transportation			31,439
The same of the sa			
<b>Executive Office of the President</b>			
High Intensity Drug Trafficking Areas Program	95.001	G19-GC0003A	3,534
High Intensity Drug Trafficking Areas Program	95.001	G20-GC0003A	4,608
High Intensity Drug Trafficking Areas Program	95.001	G21-GC0003A	11,481
Total Executive Office of the President			19,623
U.S. Department of Homeland Security			
Passed through MS Emergency Management Agency			
Disaster Grants - Public Assistance - H. Zeta	97.036	FEMA-4576-DR	693,345
Disaster Grants - Public Assistance - H. Ida	97.036	FEMA-4626-DR	95,165
Total U.S. Department of Homeland Security			788,510
Total Expenditures of Federal Awards			\$ 1,884,438

Notes to the Schedule of Expenditures of Federal Awards For the Fiscal Year Ended September 30, 2022

### Note 1 – Basis of Presentation

This schedule includes the federal award activity of the City of Bay St. Louis, Mississippi under programs of the federal government of the year ended September 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirement, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents on a selected portion of the operations of City of Bay St. Louis, Mississippi, it is not intended to and does not present the financial position, or changes in net assets of City of Bay St. Louis, Mississippi.

### Note 2 – Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on same basis of accounting and significant accounting policies, as applicable, used for the financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

### **Note 3 – Indirect Cost Rate**

The City of Bay St. Louis, Mississippi has elected to not use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

### Note 4 – Subrecipients

No awards were passed through to subrecipients.

City of Bay St. Louis, Mississippi Schedule of Surety Bonds (Required by State of Mississippi) For the Fiscal Year Ended September 30, 2022 (UNAUDITED)

Position	Name	Bond
Mayor	Michael Favre	\$ 100,000
Councilman at Large	Gary Knoblock	100,000
Councilmember	Phillip D Seal Jr	100,000
Councilmember	Joshua Martin DeSalvo	100,000
Councilmember	William Zimmerman	100,000
Councilmember	Kyle Lewis	100,000
Councilmember	Eugene Hoffman	100,000
Councilmember	Jeffery Reed	100,000
Chief Administrative Officer/City Clerk	Michael Reso	100,000
Comptroller/Deputy City Clerk	Sissy Gonzales	100,000
Deputy City Clerk	Dana Feuerstein	50,000
Deputy City Clerk	Katie Stewart	50,000
Deputy City Clerk	Kimberly Fore	50,000
Deputy Harbor Master	Duane Caughlin	50,000
Clerk of Council	Caitlin Bourgeois	50,000
Deputy Clerk of Council	Elisa Mitchell	50,000
Notary Clerk	Sandy Reynolds	50,000
Notary Clerk	Mary Ann Bremer	50,000
Deputy City Clerk	Linda Garcia	50,000
Harbormaster	Sean Hales	50,000
Police Chief	John Tobias Schwartz	50,000
Deputy Chief of Police	Alvin Kingston	50,000
Police/Deputy City Clerk	Chenea Cardinale	50,000
Harbor Security	Josh Mossey	50,000
Police Chief	Gary Ponthieux	50,000
Deputy Police Chief	Alvin Kingston	50,000
Police Clerk	Tammy Brady	50,000
Police Clerk	Chenea Cardinale	50,000
Blanket Bond Coveages	Various	50,000
Departmental	Police Department	25,000

# SPECIAL REPORTS

### WRIGHT, WARD, HATTEN & GUEL

PROFESSIONAL LIMITED LIABILITY COMPANY

(SUCCESSORS TO A. L. EVANS & COMPANY ESTABLISHED 1929)

MICHAEL E. GUEL, CPA, CVA, PFS, CFP\*, CFE SANDE W. HENTGES, CPA, CFE

CHARLENE KERKOW, CPA SHARI L. BREEDEN, CPA ROBERT D. FOREMAN, CPA Certified Public Accountants
HANCOCK BANK BUILDING
2510 - 14TH STREET
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AMERICAN INSTITUTE OF CPAS

MISSISSIPPI SOCIETY OF CPAS

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council of the City of Bay St. Louis, Mississippi

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bay St. Louis, Mississippi (the City) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 30, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2022-01 that we consider to be a significant deficiency.

### City of Bay St. Louis, Mississippi's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures of the City's response to the finding identified in out audit report and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record, and its distribution is not limited.

Wright, Ward, Hatten & Guel Gulfport, Mississippi

Walt Ward Thethe & Lend

June 30, 2023

### WRIGHT, WARD, HATTEN & GUEL

PROFESSIONAL LIMITED LIABILITY COMPANY

(SUCCESSORS TO A. L. EVANS & COMPANY ESTABLISHED 1929)

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Mayor and City Council of the City of Bay St. Louis, Mississippi

### Report on Compliance for Each Major Federal Program

### **Opinion on Each Major Federal Program**

We have audited the City of Bay St. Louis, Mississippi's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Bay St. Louis, Mississippi's major federal programs for the year ended September 30, 2022. City of Bay St. Louis, Mississippi's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Bay St. Louis, Mississippi complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2022.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Bay St. Louis, Mississippi and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Bay St. Louis, Mississippi's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Bay St. Louis, Mississippi's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Bay St. Louis, Mississippi's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Bay St. Louis, Mississippi's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the City of Bay St. Louis, Mississippi's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Bay St. Louis, Mississippi's internal control over compliance
  relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to
  test and report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the City of Bay St. Louis, Mississippi's
  internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Wright, Ward, Hatten & Guel

Walt Wed Thethe & Sent

Gulfport, Mississippi

June 30, 2023

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### LIMITED INTERNAL CONTROL AND COMPLIANCE REVIEW MANAGEMENT REPORT

Honorable Mayor and City Council of City of Bay St. Louis, Mississippi

In planning and performing our audit of the financial statements of the City of Bay St. Louis, Mississippi for the year ended September 30, 2022, we considered the City's internal control to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on internal control.

In addition, for areas not considered material to the City of Bay St. Louis, Mississippi's financial reporting, we have performed some additional limited internal control and state legal compliance review procedures as identified in the state legal compliance audit program issued by the Office of the State Auditor. Our procedures were substantially less in scope than an audit, the objective of which is the expression of an opinion on the City's compliance with these requirements. Accordingly, we do not express such an opinion. This report does not affect our report dated June 30, 2023, on the financial statements of the City of Bay St. Louis, Mississippi.

Although no findings came to our attention as a result of these review procedures and compliance tests, these procedures and tests cannot and do not provide absolute assurance that all state legal requirements have been complied with. Also, our consideration of the internal control would not necessarily disclose all matters within the internal control that might be weaknesses. In accordance with Section 7-7-211, Miss. Code Ann. (1972), the Office of the State Auditor, when deemed necessary, may conduct additional procedures and tests of transactions for this or other fiscal years to ensure compliance with legal requirements.

This report is intended solely for the information and use of management, the City Council, and others within the entity and is not intended to be and should not be used by anyone other than these parties. However, this report is a matter of public record, and its distribution is not limited.

Wight, Ward Hatten & Guel Gulfport, Mississippi

June 30, 2023

### City of Bay St. Louis, Mississippi Schedule of Findings and Questioned Cost For the Year Ended September 30, 2022

### SECTION 1 – SUMMARY OF AUDITORS' RESULTS

Financial S	Statements:						
1.	Business-type activities General and other major funds	Unmodified Unmodified Unmodified Unmodified					
2.	<ul><li>Internal control over financial reporting:</li><li>a. Material weaknesses identified?</li><li>b. Significant deficiencies identified that are not considered to be material weaknesses?</li></ul>						
3.	Noncompliance material to the financial statements noted?	No					
Federal Av	wards:						
4.	Type of auditor's report issued on compliance for major programs:						
5.	Internal control over major programs:  a. Material weaknesses identified?  b. Significant deficiencies identified that are not considered to be material weaknesses?  None						
6.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?						
7.	Federal programs identified as major:						
	CFDA Number(s) 97.036  Name of Federal Program or Cluster U.S. Department of Homeland Security Disaster Grants - Presidentially Declared Disasters						
8.	Dollar threshold used to distinguish between type A and type B programs:	\$ 750,000					
9.	Auditee qualified as low-risk auditee?						
10.	Prior fiscal year audit finding(s) and questioned costs relative to federal awards which would require the auditee to prepare a summary schedule of prior audit findings in accordance with 2 CFR 200.526(b)?						

### City of Bay St. Louis, Mississippi Schedule of Findings and Questioned Cost For the Year Ended September 30, 2022

### **SECTION 2 – FINANCIAL STATEMENT FINDINGS**

Significant Deficiency

2022-01 Reconciliation of Account Balances

Criteria While Governmental Auditing Standards (GASB) allows auditors to assist the City in

converting modified cash basis financial statements (as required by the State of Mississippi) to the full accrual basis of accounting (as required by GASB), auditors are

not allowed to perform reconciliation of account balances.

Condition In order to show a proper allocation between governmental and business-type activities (a

basic requirement of governmental accounting) we presented over \$1,400,000 in adjusting journal entries recorded as interfund loans and transfers. We reported instances of improper allocation between governmental and business-type activities in our

management comments letter with our 2021 audit.

In addition to the improper reporting between governmental and business-type activities, we reported approximately \$200,000 in errors of transfers between governmental type

funds.

Cause The City is not reconciling account balances.

Effect Improper recording of expenditures made in the governmental type funds for the

business-type funds results in an overstatement of fund balance and an understatement of the value of capital assets. City's management is relying heavily on auditors to correct

account balances without prior council approval of the transfer of funds and assets.

Recommendation The City's account balances should be reconciled prior to delivery to the auditors.

View of Responsible

Officials The City will reconcile account balances.

### SECTION 3 – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

The results of our tests did not disclose any findings and questioned costs related to federal awards.